#### Comprehensive Annual Financial Report

Year Ended December 31, 2011

#### **Prepared By the**

City of Fort Smith, Arkansas Finance Department

#### **City Board of Directors**

Sandy Sanders, Mayor

Steven Tyler Andre' Good Don Hutchings George Catsavis Pam Weber Kevin Settle Phillip H. Merry, Jr.

City Administrator Ray Gosack

**Director of Finance** Kara Bushkuhl

#### Year Ended December 31, 2011

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# INTRODUCTORY SECTION



# DEPARTMENT OF FINANCE Kara Bushkuhl, CPFO Director of Finance

June 14, 2012

To the Honorable Mayor, Members of the Board of Directors, and Citizens of the City of Fort Smith:

Arkansas law allows cities to choose to publish a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. The City has exercised this option. Accordingly, we hereby issue the comprehensive annual financial report (CAFR) of the City of Fort Smith for the fiscal year ended December 31, 2011.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, City management has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, that this financial report is complete and reliable in all material aspects.

The City's financial statements have been audited by BKD, LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the City's financial statements for the fiscal year ended December 31, 2011 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. BKD, LLP concluded, based upon the audit, that there was a reasonable basis for rendering unqualified ("clean") opinions on the financial statements of the governmental activities, business-type activities, fiduciary fund, aggregate discretely presented component units, each major fund and aggregate remaining fund information that collectively comprise the City's

623 Garrison Avenue, Suite 512 P.O. Box 1908 Fort Smith, Arkansas 72902 (479) 784-2286 FAX (479) 784-2467 basic financial statements as of and for the fiscal year ended December 31, 2011. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the City's financial statements was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are presented in the City's Single Audit section that has been issued separately.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the independent auditor's report in the financial section of this document.

#### **Profile of the City**

Fort Smith is located in western Arkansas on the border of Oklahoma and is the second largest city in the state. The City was incorporated in 1842 and is the county seat for Sebastian County. Fort Smith is 159 miles west of Little Rock and 145 miles southeast of Tulsa, Oklahoma. The City serves as the central focus for a six-county economic and trade region in the west central area of Arkansas and the east central area of Oklahoma. The City encompasses 92.4 square miles and has a population of 86,209. The City is empowered by state statutes to levy real and personal property taxes within its limits and extend the corporate limit by annexation, which occurs periodically when deemed appropriate by the Board of Directors. State statutes also allow the City to levy local sales and use taxes.

Since 1967, the City has operated as a City Administrator form of government. The Mayor and the Board of Directors are elected to staggered, four-year terms. The Mayor and three directors are elected at large and the remaining four directors are elected in representative wards of the City. The Board of Directors is charged with setting policy and enacting laws for the City. The City Administrator is appointed by the Board of Directors and serves as the chief executive officer for the City.

The City provides a full range of services including public safety, construction and maintenance of streets and other infrastructure, parks and recreational activities, water and sewer services, solid waste collection and disposal, public transportation, and administrative services. The City also reports the financial activity for the Advertising and Promotion Commission, the Fort Smith Public Library, the Parking Authority, and the Fort Smith Airport Commission. These four entities are included in the financial statements as discretely presented component units. Additional information on these component units may be found in Note 1 in the notes to the basic financial statements.

The Board of Directors adopts an annual budget that serves as the City's financial planning document. Control over spending and allocation of resources are a main focus of the budget. The annual budget process begins in June of each year and is usually adopted each December. Appropriation requests by fund, division and department are submitted to the City Administrator and the Director of Finance. Resources are allocated based upon priorities established by the Board of Directors. The legal level of budgetary control is the departmental level. For example, the Police Department is reported as a Public Safety (division) expenditure in the General Fund budget to actual statement located in the required supplementary information in the financial section of this report. The City Administrator is authorized to transfer appropriated amounts within individual funds. However, additional appropriations during the year require approval by the Board of Directors.

#### **Factors Affecting Financial Condition**

The information presented in the financial statements may be better understood when considered from a broader perspective of the environment within which Fort Smith's municipal government operates.

**Local Economy**. The City has experienced modest downturns during the recent national recession. Sales tax revenues were up 3.4% in 2011 over 2010; however, actual sales taxes in 2010 were the lowest since 2006 and were only 1% above the 2006 level.

On October 27, 2011 Whirlpool Corporation announced its intention to permanently close its production facility in the City in 2012, likely before June 29. Whirlpool is the City's seventh largest employer, employing 989 people at the Fort Smith facility, all of whom presumably will be either laid off or transferred from this facility within the next six months. This number of jobs lost is equal to 9/10 of 1% (0.009%) of the civilian labor force in the Fort Smith Metropolitan Service Area. The City will work with Whirlpool Corporation, the Fort Smith Regional Chamber of Commerce and the Arkansas Economic Development Commission to seek appropriate re-purposing of the property.

The City has also seen significant industrial and residential development. Mitsubishi Power Systems Americas has completed construction of its new 200,000 square foot \$40 million wind turbine manufacturing plant at Chaffee Crossing. Umarex USA, a manufacturer of air rifles and small caliber firearms, opened its new 100,000 square foot manufacturing and distribution center at Chaffee Crossing in 2010. The facility employs approximately 60 persons. Gerber Products is nearing completion of a \$90 million investment to expand its Fort Smith baby food manufacturing plant and add approximately 50 new jobs.

Chaffee Crossing and other areas of the City continue to see robust residential development. There are currently 800 residential lots at various stages of development in the City. An additional 300 acres of property for residential development were annexed

into the City in 2011. The City's utility infrastructure planning has encouraged these developments.

The City has seen large and small commercial developments continue in the City. In 2008, Target opened its first store in the region in the City, and Wal-Mart opened its third Supercenter in the City. This was Wal-Mart's 6th Supercenter in the area.

Restaurant chains such as Cheddar's, Longhorn Steakhouse and Beef O'Brady's are finding the City a vibrant market place. Dick's Sporting Goods opened a new store in 2011.

Three new hotels on the City's east side near I-540 and the regional airport have opened in the last two years.

The Arkansas Air National Guard received a new flying mission through the Base Realignment and Closure Commission. The unit, located at the airport, has replaced 14 obsolete F-16 fighter aircraft with 21 A-10 attack aircraft. This change preserves 1,000 full and part—time jobs and adds 150 new positions.

Sparks Regional Medical Center has completed a major expansion to its health care campus near the downtown area of the City. The downtown area of the City is continuing its resurgence with additional streetscaping projects and private investment in office, residential, commercial and entertainment properties.

The Fort Smith Regional Chamber of Commerce is organizing a regional economic development organization which will include areas of western Arkansas and eastern Oklahoma up to 30 miles from the City. The regional approach will enhance relationships with the two states' economic development agencies, and will offer prospects more choices for potential locations.

St. Edward Mercy Health System recently announced its commitment to invest \$192 million to update and expand its facilities in the City. Plans include an \$8 million 12,977 square foot orthopedic hospital that is expected to be complete in late 2012.

Sykes Call Center opened a new facility in the City in 2010 that now employs approximately 600 people. Golden Living is consolidating its administrative operations in the City which will add 200 more jobs.

**Long-Term Financial Planning**. In 1985, the City began collecting a one-percent (1%) local sales and use tax to fund its neighborhood and major street improvements. This sales tax is authorized through 2015.

The City also levies an additional one-percent (1%) local sales and use tax which is pledged to redeem bonds issued for large construction projects. The current 2006 and 2008 Sales and Use Tax Bonds fund a new radio communication system for public safety and public service purposes as well as major wastewater improvements in accordance

with an EPA administrative order. During 2009, the City issued additional sales and use tax bonds to fund more wastewater improvements. This has proven to be a very effective way to fund projects and the City saves on interest charges because Arkansas sales tax bond issues have mandatory redemption requirements. The 2006, 2008, and 2009 bonds are being refunded by the 2012 Sales & Use Tax Refunding and Construction Bonds. In April 2012, the City issued \$110 million in sales & use tax bonds to provide funding for water improvements, additional wastewater improvements, a new fire station, repair and maintenance of existing fire stations, fire apparatus, and park improvements, including a water park in cooperation with Sebastian County. Three-fourths of the existing 1% local sales tax will support the redemption of the 2012 bonds. The remaining ½% of the tax assessment will be used to provide operating costs for the fire department and the parks department.

The City's comprehensive plan includes development and planning in and around Fort Smith. Local developers of planned residential areas outside the City limits continue to request City services. This may provide for future annexation that would increase the City's tax base.

#### Other Information

**Awards**. The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2010. The Certificate of Achievement is the highest form of recognition for excellence in local government financial reporting. This was the twenty-sixth consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City published an easily readable and efficiently organized CAFR. This report satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

In addition, the City also received the GFOA Award for Distinguished Budget Presentation for its annual budget dated January 1, 2012. This was the twenty-fourth consecutive year that the City has received this award. In order to qualify for the Distinguished Budget Presentation Award, the City's budget document was judged to be proficient in several categories including policy documentation, financial reporting, planning, and organization.

**Acknowledgements**. The preparation of the CAFR on a timely basis was made possible by the dedicated service of the entire staff of the Finance Department. Special recognition is made to Jackie Joyce, Assistant Director of Finance, Jacinta Winstead, Accounting Manager, and Christy Deuster, Administrative Coordinator for their efforts. Each member of the department has our sincere appreciation for the contributions made in the preparation of this report.

We also acknowledge the thorough, professional, and timely manner in which the annual audit was conducted by BKD, LLP as well as the efforts by the City's Internal Auditor, Mitzi Kimbrough.

In closing, we acknowledge the contributions of the Mayor, Board of Directors, and the Audit Advisory Committee members who have consistently supported the City's goal of excellence in all aspects of financial management. Their encouragement and support is greatly appreciated.

Respectfully submitted,

Kay Gorack
Ray Gosack
City Administrator

Kay Bush kull

Kara Bushkuhl

Director of Finance

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# Certificate of Achievement for Excellence in Financial Reporting

Presented to

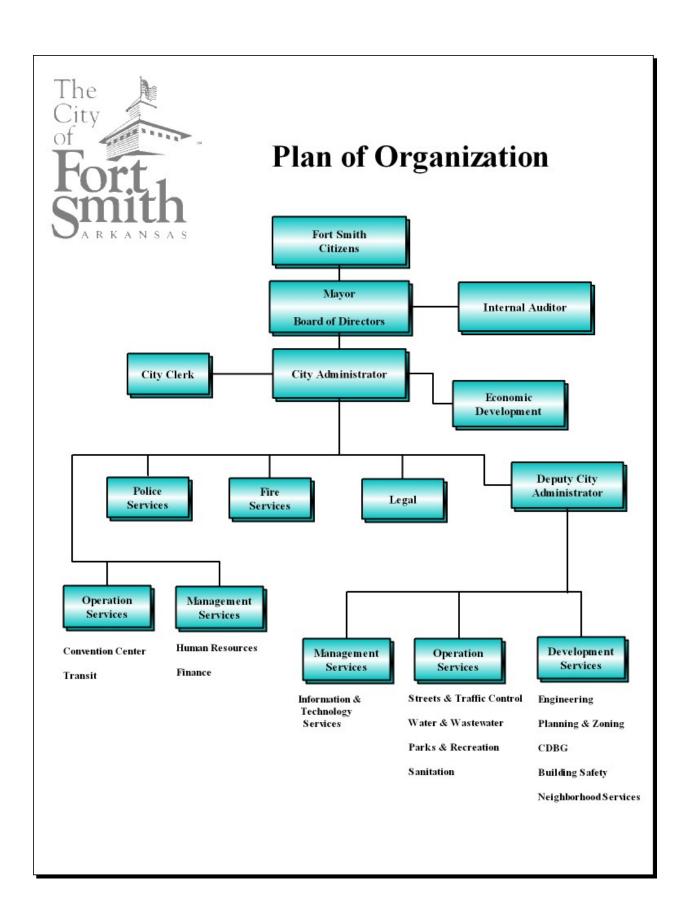
# City of Fort Smith Arkansas

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

Linda C. Handson President

**Executive Director** 



# List of Elected and Appointed Officials December 31, 2011

#### **Elected Officials**

Mayor Sandy Sanders
Director-Ward 1 Steven Tyler
Director-Ward 2 Andre' Good
Director-Ward 3 Don Hutchings
Director-Ward 4 George Catsavis
Director at Large Pam Weber
Director at Large/Vice Mayor Kevin Settle

Director at Large Phillip H. Merry, Jr.

District Court Judge Ben Beland

District Court Judge Claire Borengasser
District Court Judge David Saxon

#### **Appointed Officials**

City Administrator Ray Gosack Jeff Dingman Deputy City Administrator Advertising and Promotion Claude Legris Airport John Parker City Clerk Sherri Gard Development/Planning Wally Bailey District Court Rachel Sims Engineering Stan Snodgrass Finance Kara Bushkuhl Fire Mike Richards **Human Resources** Richard Jones Information and Technology Russell Gibson Library Jennifer Goodson Parks and Recreation Mike Alsup Police Kevin Lindsey Sanitation T. Baridi Nkokheli

Streets and Traffic Control Greg Riley
Transit Ken Savage
Utilities Steve Parke

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# FINANCIAL SECTION



# Independent Accountants' Report on Financial Statements and Supplementary Information

The Honorable Mayor and Board of Directors City of Fort Smith, Arkansas Fort Smith, Arkansas

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Fort Smith, Arkansas as of and for the year ended December 31, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Fort Smith Public Library, a discretely presented component unit of the City, which statements reflect total assets and revenues of \$2,352,497 and \$2,701,600 respectively, and represents 93% and 79% of the aggregate discretely presented component units' (governmental activities) total assets and revenues at December 31, 2011 and for the year then ended, respectively. Those statements were audited by another accountant whose report has been furnished to us and our opinion, insofar as it relates to the amounts included for the Fort Smith Public Library, is based solely on the report of the other accountant.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, based on our audit and the report of the other accountant, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Fort Smith, Arkansas as of December 31, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in *Note 1* to the financial statements, in 2011 the City changed its method of accounting for fund balances in accordance with the Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund-Type Definitions*.





The Honorable Mayor and Board of Directors City of Fort Smith, Arkansas Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated June 14, 2012, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary and pension information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We and the other accountant have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was performed for the purpose of forming opinions on the basic financial statements as a whole. The introductory, supplementary information, and statistical sections listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied by us and the other accountant in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

June 14, 2012

BKD, LLP

# Management's Discussion and Analysis December 31, 2011

The following discussion and analysis of the City of Fort Smith's financial performance provides a narrative overview and analysis of its financial activities for the year ended December 31, 2011. We encourage readers to consider the information presented here in conjunction with additional information we have furnished in our letter of transmittal, which can be found on pages i-v of this report.

#### **Financial Highlights**

- Primary Government total assets exceeded total liabilities at the close of 2011by \$722,144,029 (net assets). Of this amount, \$647.2 million was invested in capital assets, net of related debt; \$57.6 million was restricted for debt service, police and fire retirement contributions, construction projects, and other purposes; and \$17.3 million was unrestricted and available for meeting the City's emergency and unexpected obligations. The City's governmental activities have unrestricted net assets of \$15,010,176. The City's business-type activities have unrestricted net assets of \$2.270,311.
- The City's total net assets increased by \$27,400,936 in 2011. Net assets of the governmental activities increased by \$14,036,788 in 2011 compared to a net increase of \$5.3 million in 2010 ending net assets. The City's net assets of the business-type activities increased by \$13,364,148 in 2011 as compared to a net increase of \$17.1 million in 2010.
- As of the close of 2011, the City's governmental funds reported combined ending fund balances of \$60,111,466 that was a decrease of \$15,325,833 from the prior year. The restricted portion of the fund balances is \$51,320,998. The remaining fund balances is classified as nonspendable of \$592,722; committed of \$443,933; assigned of \$3,201,345; and unassigned of \$4,552,468.
- At the end of 2011, the unassigned fund balance for the General Fund was \$4,552,468 or 11.2% of total General Fund expenditures. There was a decrease of \$702,209 in total General Fund balance between years.
- The City's total bonded indebtedness decreased by \$23.62 million during the current year. The decrease is a result of the call and maturity of outstanding Sales and Use Tax Bonds, Series 2006, 2008, and 2010 that totaled \$17 million, and the maturity of revenue bonds during the year of \$25.54 million. The decrease was offset by the \$18.92 million issuance of Water and Sewer Revenue Refunding Bonds, Series 2011 during the year.
- The City's governmental component units reported net assets of \$2,464,930 at December 31, 2011 that was a decrease of \$9,778 from 2010.
- The City's business-type component units reported net assets of \$38,956,470 at December 31, 2011 that was a \$148,072 decrease from 2010.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains required and other supplementary information in addition to the basic financial statements.

**Government-Wide Financial Statements**. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenues and expenses reported in this statement for some items will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees or charges (business-type activities). The governmental activities of the City include general government, public safety, public works, community service, and debt service. The business-type activities of the City include the water and sewer system and the solid waste disposal system.

The government-wide financial statements include not only the City itself (known as the primary government), but also the following legally separate entities for which the City is financially accountable:

- Parking Authority
- Fort Smith Public Library
- Advertising and Promotion Commission
- Airport Commission

Financial information for these *component units* are reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 14-17 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term

financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains 12 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Street Maintenance Fund, Sales Tax Fund, Sales and Use Tax Construction Fund, and the Sales and Use Tax Bond Fund that are considered to be major funds. Data from the other seven (7) governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The basic governmental fund financial statements can be found on pages 18-22 of this report.

**Proprietary funds.** The City maintains two different types of proprietary funds. *Enterprise Funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses Enterprise Funds to account for its water and sewer system and its solid waste system. *Internal Service Funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions for fuel and duplicating services, medical, dental and life insurance benefits, and workers' compensation claims. The services provided by the internal service funds predominantly benefit the governmental rather than the business-type functions. They have been included within the *governmental activities* in the government-wide financial statements exclusive of an allocation of services to business-type activities. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The proprietary fund financial statements provide separate information for the Water and Sewer Fund and the Sanitation Fund, both of which are considered to be major funds of the City. The Working Capital, Employee Insurance and Workers' Compensation Funds are the City's internal service funds and are reported in a single aggregated presentation.

The basic proprietary fund financial statements can be found on pages 24-29 of this report.

**Fiduciary fund**. The City maintains a pension trust fund for its OPEB plan trust that is held for the purpose of providing future medical claims of retirees that become participants. The plan trust is an irrevocable trust entered into by the City during 2009 for benefit of its participants.

The fiduciary fund financial statements can be found on pages 30-31 of this report.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 32-88 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the City's General Fund budget, the City's Street Maintenance Fund budget and an analysis of funding progress for the City's fire and police pension plans. The City adopts an annual appropriation budget for its General Fund and its Street Maintenance Fund. Budgetary comparison schedules have been provided for the General Fund and the Street Maintenance Fund to demonstrate compliance with the annual budgets. *Required supplementary information* can be found on pages 89-92 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds and internal service funds are presented immediately following the required supplementary information. Combining statements and schedules can be found on pages 95-111 of this report.

#### **Government-Wide Financial Analysis**

#### City of Fort Smith Net Assets

	Governmen	tal A	ctivities	Business-Ty	pe A	ctivites	Total			
	2011		2010	2011		2010		2011		2010
Current and other assets	\$ 83,333,446	\$	100,857,045	\$ 51,811,028	\$	59,870,186	\$	135,144,474	\$	160,727,231
Capital assets	 363,612,500		351,827,278	 488,706,782		474,156,992		852,319,282		825,984,270
Total assets	 446,945,946		452,684,323	540,517,810		534,027,178		987,463,756		986,711,501
Long-term liabilities	48,715,235		63,506,807	182,468,636		186,719,212		231,183,871		250,226,019
Other liabilities	 21,181,570		26,165,163	 12,954,286		15,577,226		34,135,856		41,742,389
Total liabilities	 69,896,805		89,671,970	 195,422,922		202,296,438		265,319,727		291,968,408
Net Assets:										
Invested in capital assets, net of related debt	323,022,637		305,663,999	324,215,779		314,941,959		647,238,416		620,605,958
Restricted	39,016,328		41,640,406	18,608,798		24,385,436		57,625,126		66,025,842
Unrestricted (deficit)	 15,010,176		15,707,948	 2,270,311		(7,596,655)		17,280,487		8,111,293
Total net assets	\$ 377,049,141	\$	363,012,353	\$ 345,094,888	\$	331,730,740	\$	722,144,029	\$	694,743,093

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The City's assets exceeded liabilities by \$722,144,029 at the close of 2011.

The largest portion of the City's net assets (89.7%) reflects its investment in capital assets (e.g. land, buildings, improvements other than buildings, machinery and equipment, and infrastructure), plus unspent bond proceeds, less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; therefore, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net assets (8%) represents resources that are subject to restrictions as to how they may be used. Of the total restricted net assets (\$57.6 million), \$30.3 million is restricted for bond retirement, \$17.1 million is restricted for construction projects, \$10.1 million is restricted for police and fire retirement contribution, and approximately \$111,000 is restricted for other purposes. The remaining balance of net assets (\$17.3 million) is unrestricted.

At the end of the current fiscal year, the City is able to report positive balances in unrestricted net assets for the government as a whole and for its separate governmental activities as was the case in the prior year. The business-type activities reported positive balances in unrestricted net assets at the end of the current year but reported negative balances in unrestricted net assets at the end of 2010.

The City's net assets increased by \$27,400,936 during 2011. Total revenues increased by 4.6% between years. Revenues generated by fees, fines, and charges for services increased by 2.3% due primarily to higher water consumption in 2011. Sales tax revenue on a government-wide basis increased by 3.4%.

#### City of Fort Smith Changes in Net Assets

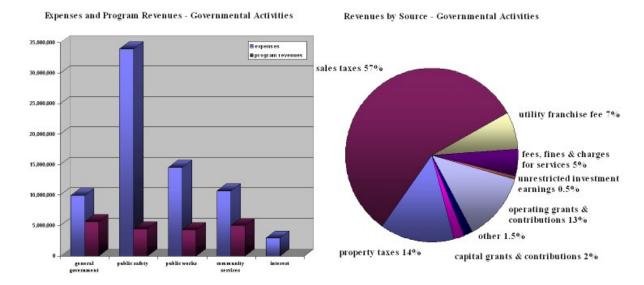
		Governmenta	al Ac	ctivities		Business-Ty	ре А	ctivites	Total					
		2011		2010		2011		2010		2011		2010		
Revenues														
Program revenues														
Fees, fines, and charges														
for services	\$	5,264,803	\$	5,345,580	\$	53,155,228	\$	51,756,652	\$	58,420,031	\$	57,102,232		
Operating grants														
and contributions		12,269,135		13,142,881		-		-		12,269,135		13,142,881		
Capital grants														
and contributions		1,796,754		1,357,800		638,698		512,378		2,435,452		1,870,178		
		19,330,692		19,846,261		53,793,926		52,269,030		73,124,618		72,115,291		
General revenues														
Property taxes		13,143,979		10,623,101		-		-		13,143,979		10,623,101		
Sales taxes		53,838,552		52,091,471		-		-		53,838,552		52,091,471		
Utility franchise fees		6,571,993		6,492,100		-		-		6,571,993		6,492,100		
Grants and contributions														
not restricted to														
specific programs		-		10,085		-		-		-		10,085		
Unrestricted investment														
earnings		18,480		163,172		14,459		89,914		32,939		253,086		
Other		1,539,449		1,199,332		1,403,727		339,356		2,943,176		1,538,688		
Total revenues		94,443,145		90,425,522		55,212,112		52,698,300		149,655,257		143,123,822		
T.														
Expenses		0.074.051		0.464.520						0.074.051		0.464.520		
General government		9,874,051		9,464,539		-		-		9,874,051		9,464,539		
Public safety		34,009,318		32,350,902		-		-		34,009,318		32,350,902		
Public works		14,541,350		13,226,363		-		-		14,541,350		13,226,363		
Community services		10,732,048		12,165,578		-		-		10,732,048		12,165,578		
Interest on long-term debt		2,933,735		3,838,008		20.075.062		-		2,933,735		3,838,008		
Water and sewer		-		-		38,875,863		37,974,129		38,875,863		37,974,129		
Sanitation		<del>-</del>				11,287,956		11,670,602		11,287,956		11,670,602		
Total expenses		72,090,502		71,045,390		50,163,819		49,644,731		122,254,321		120,690,121		
Increase in net assets														
before transfers and		22,352,643		19,380,132		5,048,293		3,053,569		27,400,936		22,433,701		
capital contributions														
Transfers	_	(8,315,855)		(14,083,290)		8,315,855		14,083,290		-				
Increase (decrease) in														
net assets		14,036,788		5,296,842		13,364,148		17,136,859		27,400,936		22,433,701		
Net assets - January 1		363,012,353		357,715,511		331,730,740		314,593,881		694,743,093		672,309,392		
Net assets - December 31	\$	377,049,141	\$	363,012,353	\$	345,094,888	\$	331,730,740	\$	722,144,029	\$	694,743,093		
assets December 31	Ψ	577,017,111	Ψ	505,012,555	Ψ-	2 .2,07 1,000		551,750,710	Ψ	,, _ 1 1,02)		07.,,10,073		

**Governmental Activities.** Governmental activities increased the City's net assets by \$14,036,788. Key elements of the net increase are as follows:

- Total revenues for 2011 were approximately \$4 million more than the prior year. This was offset by the increase in total expenditures between years of approximately \$1 million.
- Net capital asset acquisition exceeded depreciation by \$20.8 million. This was offset by the \$9 million capital contribution to the Water and Sewer Fund for wastewater improvements provided by the Sales & Use Tax Construction Fund.

- Sales tax revenue allocated for governmental purposes reflects a 3.4% increase between years. The City's share of the county sales tax, accounted for in the General Fund, increased 1.8% in 2011 over 2010. The City's sales tax that is allocated for street projects and accounted for in the Sales Tax Fund increased 4% between 2010 and 2011, as did the city sales tax allocated for redemption of the Sales and Use Tax Bonds, Series 2006, 2008, 2009, and 2010.
- Utility franchise fee revenues increased by \$80,000 or 1.2% during 2011 due to increased electric usage during the year.

The reported 2011 expenses were approximately \$1 million more than in 2010. The increase resulted from additional spending for public safety and for street improvements.



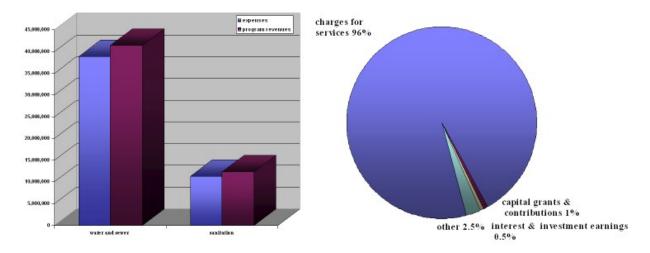
**Business-Type Activities.** Business-type activities increased the City's net assets by \$13,364,148. Key elements of the increase are as follows:

- The water and sewer system contributed \$12,120,279 to the increase in total net assets. The most significant increase in net assets was the \$9 million capital contribution from the Sales & Use Tax Construction Fund, a capital projects fund in the governmental activities, for wastewater improvements during the year. The operating income for the system totaled \$11,266,734 in 2011.
- The solid waste system added \$1,483,666 to the increase in total net assets. The operating income for the system in 2011 totaled \$1,245,714.

Water and sewer system service charges contribute 75.4% of the operating revenue to business-type activities.

The solid waste system service charges accounted for 23.2% of the revenue to business-type activities.

Current year operating expenses for the business-type activities were 76.5% of current revenues.



#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance related requirements.

**Governmental funds**. The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of December 31, 2011, the City's governmental funds reported combined ending fund balances of \$60,111,466 a decrease of \$15,325,833 in comparison with the prior year. Of this amount, \$51,320,998 represents restricted fund balance for construction projects, debt service coverage, police and fire retirement contributions, and other purposes. A portion of the fund balance (\$443,933) is committed to construction projects and another portion (\$3.2 million) is assigned for specific uses by fund type. The remainder of the balance (\$4.5 million) is unassigned in the General Fund and is available for spending at the government's discretion.

The General Fund is the chief operating fund of the City. At December 31, 2011, unassigned fund balance of the General Fund was \$4,552,468, while the total fund balance was \$7,740,401. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balances and total fund balances to total fund expenditures, including transfers out. Unassigned fund balances represent 11.2% of total General Fund expenditures, including transfers out, while total fund balances represents 18.8% of that same amount. The fund balances of the City's General Fund decreased by \$702,209 during 2011.

Key factors in this decrease are as follows:

- Total expenditures increased between 2011 and 2010 by \$1.2 million. The main reasons for the increase was due to more spending for public safety (\$657,000) and capital outlay (\$571,000).
- The decrease was offset by an increase in revenues between years of approximately \$730,000 due to additional intergovernmental revenue (\$647,000), additional property taxes (\$211,000), and an increase in sales taxes (\$263,000). These increased revenues were offset by a \$611,000 decrease in fees for services due to the allocation of convention center rental revenue from the General Fund to the Convention Center Fund beginning in 2011.

The Street Maintenance Fund and the Sales Tax Fund, both special revenue funds, are presented as major funds and account for 30.3% of the total governmental fund balances. Revenues include a one-percent (1%) local sales tax dedicated to streets, bridges and associated drainage, as well as gasoline tax turnback from the state and federal transportation grants. The decrease in fund balances for these two funds was \$3,417,072 between years. The decrease was due to an increase in street projects spending during the year.

The Sales & Use Tax Construction Fund is also presented as a major fund and accounts for 18% of the total governmental fund balances. This fund accounts for the capital projects approved by voters that include the purchase of a new radio communication system for public safety and utility purposes and the wastewater projects for improvements to the sewer system in response to an EPA administrative order. The fund balance decreased by \$9.5 million due to the level of capital expenditures in 2011.

**Proprietary funds.** The City's proprietary funds provide the same information found in the government-wide financial statements, but with more detail.

Net assets at the end of the year amounted to \$316,771,970 and \$27,079,957 for the Water and Sewer Fund and the Sanitation Fund, respectively. The increase in net assets was \$12,120,279 for the Water and Sewer Fund and \$1,483,666 for the Sanitation Fund. Other factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

#### **Budgetary Highlights**

**General Fund**. The final amended General Fund budget had total appropriations of \$43,497,926 (total expenditures plus transfers out) compared to the original budget total of \$43,106,191. The increase in appropriations of \$391,735 is summarized briefly as follows:

- \$324,115 for the demolition and preservation of the Mallalieu building.
- \$39,900 for preliminary engineering and architectural services for fire station 11.
- \$27,720 for additional unemployment compensation costs during 2011.

Revenue estimates for the General Fund were increased from an original budget of \$36,827,892 to the final estimate of \$38,231,845. The \$1,403,953 increase was due to the increase in intergovernmental revenue from the ARRA funds for the transit capital improvements as well as additional transit operating reimbursements (\$1.18 million), the anticipated increase in franchise fee revenue (\$265,000), the increase in fines and forfeitures (\$167,000), the increase in fees for services (\$81,000), and the increase in miscellaneous revenues (\$68,000). These increases were offset by the expected decreases in the City's share of the county sales tax (\$220,000) and property taxes (\$143,000).

Total actual revenue, including, "other financing sources", for the General Fund was \$487,139 less than the final budget estimates. The decreased revenues were due to further decreases in property tax revenue of \$179,000. Additionally, intergovernmental revenue was \$767,000 less than the final revenue estimate as the transit reimbursements were approximately \$380,000 less than anticipated and local cost sharing with Sebastian County for the district court and the health programs were less than anticipated. These decreases were offset by even more franchise fee revenue of \$115,000, an additional increase in fine revenues of \$110,000, additional sales tax revenue of \$49,000, and \$99,000 more miscellaneous revenue. Total actual expenditures were \$1.4 million less than the final appropriated budget of the General Fund. Actual expenditures were lower due to: police and fire expenditures being \$1.5 million less than budget; general government costs were \$259,000 less than budgeted; and park operations were \$262,000 less than anticipated. These decreases were offset by the \$503,250 in promissory note principal and interest payments during 2011.

The budget and actual schedule for the General Fund may be found on page 92 in the required supplementary section of this document.

#### **Capital Assets and Debt Administration**

**Capital assets.** The City's investment in capital assets for governmental and business-type activities as of December 31, 2011 amounts to \$852,319,282, net of accumulated depreciation. This investment in capital assets includes land, buildings, water and sewer systems, improvements other than buildings, machinery and equipment, park and library facilities, streets, and drainage systems. The total increase in the City's investment in capital assets was 3.2%, a 3.3% increase for governmental activities and a 3.1% increase for business-type activities.

City of Fort Smith
Capital Assets, Net of Accumulated Depreciation

	Governmen	tal Ac	ctivities	Business-Ty	<b>Business-Type Activites</b>		To	otal		
	2011		2010	2011		2010	2011		2010	
Land	\$ 26,034,596	\$	26,015,756	\$ 12,726,581	\$	12,040,339	\$ 38,761,177	\$	38,056,095	
Buildings	55,064,060		56,523,090	1,170,774		1,235,041	56,234,834		57,758,131	
Water System	-		-	245,407,570		242,826,105	245,407,570		242,826,105	
Sewer System	-		-	131,706,301		111,446,622	131,706,301		111,446,622	
Improvement other than buildings	6,397,422		6,430,000	10,974,615		11,020,663	17,372,037		17,450,663	
Infrastructure	232,953,394		229,907,105	-		-	232,953,394		229,907,105	
Machinery and equipment	21,122,956		8,346,964	10,610,420		9,374,547	31,733,376		17,721,511	
Construction in progress	22,040,072		24,604,363	76,110,521		86,213,675	98,150,593		110,818,038	
Total	\$ 363,612,500	\$	351,827,278	\$ 488,706,782	\$	474,156,992	\$ 852,319,282	\$	825,984,270	

Major capital asset events during 2011 included the following:

- Net transfers from construction in progress totaled \$12.7 million. Of this amount, water and wastewater improvements accounted for a decrease of \$10.1 million and the public safety radio system of \$12.2 million was completed during 2011. This was offset by the additions for streets of \$10 million.
- Net additions to infrastructure totaled \$10.7 million due to the completion of several street projects during 2011.
- Net additions to the sewer system totaled \$23.5 million and to the water system totaled \$7.9 million in 2011.
- Depreciation expense totaled \$20.6 million.

Additional information on the City's capital assets can be found in Note 3 on pages 48-56 of this report.

**Long-term debt**. At December 31, 2011, the City had \$229,365 million of long-term bonds outstanding, including \$177.13 million of bonds secured solely by specified revenue sources, (i.e. revenue bonds).

#### City of Fort Smith's Outstanding Debt General Obligation and Revenue Bonds

	 Governmen	tal A	ctivities	 <b>Business-Ty</b>	pe A	e Activites		
	2011		2010	2011		2010		
Sales and Use Tax Bonds Revenue Bonds	\$ 52,235,000	\$	69,235,000	\$ 177,130,000	\$	183,750,000		
Total	\$ 52,235,000	\$	69,235,000	\$ 177,130,000	\$	183,750,000		

The City's total bonded debt decreased by \$23.62 million or 9.3% during 2011. The key factors in this decrease were the retirement of \$25.54 million in revenue bonds, and the call and maturity of \$17 million in sales and use tax bonds. The decrease was offset by the \$18.92 million issuance in Water and Sewer Refunding Revenue Bonds, Series 2011. The City maintains bond ratings as follows: "AA" rating from Standard & Poor's on its water and sewer revenue bonds series 2005; an "A" rating from Standard & Poor's on its water and sewer revenue bonds series 2007 and 2008; and an "AA" rating from Standard & Poor's on its sales and use tax bonds series 2006, 2008, 2009, and 2010.

State statutes limit the amount of general obligation bonds a government entity may issue to 25% of its total assessed valuation. The current debt limitation for the City is \$323.7 million. The City has no general obligation debt at December 31, 2011. Sales and use tax bonds are special debt of the City and are not considered general obligation bonds by the state.

Additional information regarding the City's long-term debt can be found in Note 4 on pages 57-71 of this report.

#### **Economic Factors and the Next Year's Budget and Rates**

- The year-end unemployment rate for the City was 8.6%, which was above the 8.2% rate for 2010. The state unemployment rate for 2011 was 7.7% and the national was 8.9%. The City is slowly recovering from a down economy over the past few years.
- The City expects a 1% increase in its tax revenue for the coming year.

These factors were considered when the City prepared its 2012 Budget.

One of the major goals of the Board of Directors is to maintain financial stability in the General Fund by adopting a budget with a minimum unassigned fund balance at 15% of operating expenditures. Due to the economic slowdown in its major revenue sources, the City's General Fund budget for 2012 was approved at \$41.1 million and includes an estimated year end fund balance approximating 8% as \$1.4 million of the 2011 balance was used to provide the funding gap between 2012 revenues and appropriations. The Board and management are aware of the declining balance and are working towards reducing expenditures even further.

#### **Request for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to show accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance's Office, Suite 512, 623 Garrison Avenue, Fort Smith, Arkansas 72901.

#### Statement of Net Assets December 31, 2011

#### **Assets**

			Prima	ry Government			Component Units				
	Go	vernmental	Bı	ısiness-Type		Go	vernmental	Bu	siness-Type		
		Activities		Activities	Total		Activities		Activities		
Cash	\$	14,354,154	\$	9,763,670	\$ 24,117,824	\$	1,051,456	\$	1,549,948		
Investments		25,602,570		6,548,976	32,151,546		371,208		1,123,727		
Receivables, net of allowance											
for uncollectibles											
Taxes		13,796,402		-	13,796,402		50,178		-		
Sales taxes		2,926,473		-	2,926,473		150,660		-		
Accounts		568,965		6,166,877	6,735,842		9,380		240,660		
Interest		3,899		2,136	6,035		11		514		
Grants and other governments		548,892		-	548,892		-		651,621		
Internal balances		(1,757)		1,757	-		-		-		
Inventory		-		946,265	946,265		5,000		10,721		
Prepaids and deposits		687,666		37,992	725,658		54,439		55,464		
Deferred charges		230,572		4,043,051	4,273,623		-		109,499		
Restricted assets											
Cash		61,546		-	61,546		-		382,499		
Investments		22,908,583		24,085,614	46,994,197		-		298,615		
Accounts receivable, net of											
allowances for uncollectibles		-		148,947	148,947		-		44,839		
Sales tax receivable		1,645,481		-	1,645,481		-		-		
Interest receivable		-		24	24		-		208		
Prepaid items and deposits		-		65,719	65,719		-		-		
Capital assets											
Nondepreciable		48,074,668		88,837,102	136,911,770		422,132		8,611,362		
Depreciable		315,537,832		399,869,680	 715,407,512		403,197		30,292,503		
Total Assets	\$	446,945,946	\$	540,517,810	\$ 987,463,756	\$	2,517,661	\$	43,372,180		

# Statement of Net Assets (Continued) December 31, 2011

#### **Liabilities and Net Assets**

	Primary Government						Component Units					
	Ge	overnmental	В	usiness-Type			Gov	vernmental	Business-Type			
		Activities		Activities	Total		A	Activities		Activities		
Liabilities												
Accounts payable and												
accrued expenses	\$	6,411,329	\$	4,039,785	\$	10,451,114	\$	52,731	\$	812,629		
Other current liabilities		-		3,124		3,124		-		-		
Accrued interest		566,084		2,032,797		2,598,881		-		2,362		
Deposits		-		525,774		525,774		-		-		
Unearned revenue		331,671		-		331,671		-		-		
Noncurrent liabilities												
Other long-term liabilities												
due within one year		1,382,486		817,806		2,200,292		-		25		
Current portion of long-term debt		12,490,000		5,535,000		18,025,000		-		285,000		
Due in more than one year		48,715,235		182,468,636		231,183,871		-		3,315,694		
Total Liabilities		69,896,805		195,422,922		265,319,727		52,731		4,415,710		
Net Assets												
Invested in capital assets, net of												
related debt		323,022,637		324,215,779		647,238,416		825,329		35,305,603		
Restricted for:												
Construction projects		16,523,656		625,471		17,149,127		_		698,059		
Debt service		12,310,940		17,983,327		30,294,267		-		452,327		
Parks & recreation		106,774		-		106,774		-		-		
Housing and rehabilitation		4,031		-		4,031		-		-		
Police & fire retirement contributions		10,070,927		-		10,070,927		-		_		
Other purposes		-		-		-		152,394		_		
Unrestricted		15,010,176		2,270,311		17,280,487		1,487,207		2,500,481		
Total Net Assets	¢	377,049,141	\$	245 004 999	¢	722 144 020	¢	2 464 020	¢	20 056 470		
TOTAL NET ASSETS	\$	3//,049,141	Þ	345,094,888	\$	722,144,029	\$	2,464,930	Þ	38,956,470		

# Statement of Activities For the Year Ended December 31, 2011

#### Net (Expense) Revenue and

						ъ.						pense) Kevenue an	a					
			For	es, Fines, and		gram Revenues Operating		Capital				nges in Net Assets nary Government				Compon	ent Units	<del></del>
				Charges for		Grants and		Grants and	_	Governmental		Business-Type			Gov	vernmental		iness-Type
		Expenses		Services		Contributions		Contributions		Activities		Activities		Total		Activities		ctivities
Functions/Programs					"							<u>.</u>				·		
Primary Government:																		
Governmental Activities																		
General Government																		
Administration	\$	5,485,379	\$	985,964	\$	1,199,213	\$	-	\$	(3,300,202)			\$	(3,300,202)				
Legal		1,884,258		2,274,084		450,588		-		840,414				840,414				
Finance		2,504,414		675,478		-		-		(1,828,936)				(1,828,936)				
Public safety																		
Police		20,436,051		252,836		2,573,983		418,663		(17,190,569)				(17,190,569)				
Fire		13,573,267		72,462		1,121,769		-		(12,379,036)				(12,379,036)				
Public works																		
Operations		481,421		-		-		-		(481,421)				(481,421)				
Streets		11,840,206		9,535		4,212,647		83,565		(7,534,459)				(7,534,459)				
Traffic Control		2,219,723		-		-		-		(2,219,723)				(2,219,723)				
Community services																		
Health and Social Services		367,262		-		75,054		-		(292,208)				(292,208)				
Parks and Recreation		4,401,532		309,363		7,093		400		(4,084,676)				(4,084,676)				
Convention Center		1,900,928		481,458		_		_		(1,419,470)				(1,419,470)				
Transit		2,399,651		203,580		1,008,032		1,294,126		106,087				106,087				
Housing and Rehabilitation		1,662,675		43		1,620,756		-,-, ,,,		(41,876)				(41,876)				
Debt service		1,002,075		43		1,020,750				(41,070)				(41,070)				
Interest		2,933,735								(2,933,735)				(2,933,735)				
interest		2,933,133								(2,933,133)	•			(2,933,733)				
Total Governmental Activities		72,090,502		5,264,803		12,269,135		1,796,754		(52,759,810)				(52,759,810)				
Total Governmental Activities		72,090,302		3,204,803		12,209,133		1,790,734		(32,739,810)	•			(32,739,610)				
Business-Type Activities:																		
Water and Sewer		38,875,863		40,818,042		-		638,698				2,580,877		2,580,877				
Sanitation		11,287,956		12,337,186		-		-				1,049,230		1,049,230				
						,												
Total Business-Type Activities		50,163,819		53,155,228		-		638,698				3,630,107		3,630,107				
Total Primary Government	\$	122,254,321	\$	58,420,031	\$	12,269,135	\$	2,435,452	\$	(52,759,810)	\$	3,630,107	\$	(49,129,703)				
Component Units:																		
Governmental																		
	\$	681,872	e		\$	3,825	\$								\$	(679.047)		
Advertising & Promotion	э		Э		Э		э	-							Э	(678,047)		
Public Library		2,743,760		167,123		279,620										(2,297,017)		
Sub-total		3,425,632		167,123		283,445										(2,975,064)		
Business-Type																	_	
Parking Authority		267,280		183,480		-		-									\$	(83,800)
Airport		4,827,516		2,629,701		-		1,845,855										(351,960)
Sub-total		5,094,796		2,813,181		-	_	1,845,855										(435,760)
Total Component Units	\$	8,520,428	\$	2,980,304	\$	283,445	\$	1,845,855								(2,975,064)		(435,760)
rotai Component Omis	φ	0,320,420	φ	2,700,304	φ	200,440	Ф	1,045,055								(4,713,004)		(455,700)

# Statement of Activities (Continued) For the Year Ended December 31, 2011

#### Net (Expense) Revenue and Changes in Net Assets

	I	Primary Government		Component Units				
	Governmental	Business-Type		Governmental	Business-Type			
	Activities	Activities	Total	Activities	Activities			
General revenues								
Property taxes	13,143,979	-	13,143,979	1,322,096	-			
Sales taxes	53,838,552	-	53,838,552	909,302	-			
Gross receipts utility franchise fees	6,571,993	-	6,571,993	710,400	-			
Unrestricted investment earnings	18,480	14,459	32,939	1,019	37,688			
Payment from City of Fort Smith	-	-	-	-	250,000			
Other	1,539,449	1,403,727	2,943,176	22,469	-			
Transfers	(8,315,855)	8,315,855						
Total general revenues and transfers	66,796,598	9,734,041	76,530,639	2,965,286	287,688			
Change in net assets	14,036,788	13,364,148	27,400,936	(9,778)	(148,072)			
Net assets, beginning	363,012,353	331,730,740	694,743,093	2,474,708	39,104,542			
Net assets, end of year	\$ 377,049,141	\$ 345,094,888	\$ 722,144,029	\$ 2,464,930	\$ 38,956,470			

#### Balance Sheet – Governmental Funds December 31, 2011

	General	Street Maintenance	Sales Tax	Sales & Use Tax Construction	Sales & Use Tax Bond	Other Governmental Funds	Total Governmental Funds
Assets							
Cash	\$ 3,176,687	\$ 1,855,168	\$ 2,546,026	\$ -	\$ -	\$ 5,440,988	\$ 13,018,869
Investments	2,576,139	1,080,620	12,747,587	-	-	6,965,780	23,370,126
Receivables, net of allowance for uncollectibles							
Taxes	8,697,770	2,185,128	-	-	-	2,913,504	13,796,402
Sales taxes	1,280,992	-	1,645,481	-	-	-	2,926,473
Accounts	393,020	55	4,725	-	-	5,025	402,825
Accrued interest	548	303	1,464	-	-	1,218	3,533
Due from other funds	32,471	-	-	-	-	-	32,471
Due from other governments	402,535	16,219	525	70	-	129,543	548,892
Restricted assets:							
Cash	-	-	-	-	61,546	-	61,546
Investments	-	-	-	12,304,670	10,603,913	-	22,908,583
Sales taxes receivable	-	-	-	-	1,645,481	-	1,645,481
Prepaid items	49,169	833	-	-	-	-	50,002
Deposits	17,538		22,695	502,487			542,720
Total Assets	\$ 16,626,869	\$ 5,138,326	\$ 16,968,503	\$ 12,807,227	\$ 12,310,940	\$ 15,456,058	\$ 79,307,923
Liabilities and Fund Balances							
Liabilities:							
Accounts payable and accrued liabilities	\$ 1,477,124	\$ 318,399	\$ 1,135,169	\$ 1,576,837	\$ -	\$ 941,497	\$ 5,449,026
Retainage payable	115,509	-	305,508	383,104	-	32,740	836,861
Due to other funds	-	-	-	-	-	34,228	34,228
Deferred revenue	7,133,880	2,140,164	-	-	-	3,440,020	12,714,064
Other	159,955					2,323	162,278
Total Liabilities	8,886,468	2,458,563	1,440,677	1,959,941		4,450,808	19,196,457
Fund Balances:							
Nonspendable							
Prepaid items	49,169	833	=	-	-	-	50,002
Deposits	17,538	-	22,695	502,487	-	-	542,720
Restricted for:							
Construction projects	283,616	2,678,930	15,505,131	10,344,799	-	15,850	28,828,326
Debt service	-	-	-	-	12,310,940	-	12,310,940
Parks & recreation	-	-	=	-	-	106,774	106,774
Housing and rehabilitation	-	-	-	-	-	4,031	4,031
Police & fire retirement contributions	-	-	-	-	-	10,070,927	10,070,927
Committed to:							
Construction projects	-	=	=	-	-	443,933	443,933
Assigned to:							
Budgeted expenditures for subsequent year	1,430,547	-	-	-	-	-	1,430,547
Convention center	-	-	-	-	-	361,668	361,668
Construction projects	667,888	-	-	-	-	2,067	669,955
Other purposes	739,175	-	-	-	-	-	739,175
Unassigned	4,552,468						4,552,468
Total Fund Balances	7,740,401	2,679,763	15,527,826	10,847,286	12,310,940	11,005,250	60,111,466
Total Liabilities and Fund Balances	\$ 16,626,869	\$ 5,138,326	\$ 16,968,503	\$ 12,807,227	\$ 12,310,940	\$ 15,456,058	\$ 79,307,923

#### Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets December 31, 2011

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of:

Land	\$ 26,034,596
Buildings	72,725,398
Improvements other than buildings	13,517,226
Machinery and equipment	40,394,457
Infrastructure	305,845,345
Accumulated depreciation	(116,944,594)
	341,572,428
Construction in progress	22,040,072
	·
Total	\$ 363,612,500

Some revenues in the governmental funds are deferred because they are not collected within the prescribed time period after year end and are not considered available. On the accrual basis, however, those revenues would

be recognized regardless of when they are collected.

12,382,393

363,612,500

60,111,466

Internal service funds are used by management to charge the costs of certain activities, such as fuel and insurance, to individual funds. A portion of the assets and liabilities are included in governmental activities in the statement of net assets.

2,510,936

Some assets related to long-term debt are deferred and, therefore, are not reported in the funds.

230,572

Some long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. Those liabilities consist of:

Compensated absences	\$ 2,381,878
Claims payable	82,500
Sales tax bonds payable, net	52,894,533
Interest payable	566,084
OPEB liabilities	5,873,731
	\$ 61,798,726

(61,798,726)

Net assets of governmental activities

377,049,141

### Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds For the Year Ended December 31, 2011

	General	Street Maintenance	Sales Tax	Sales & Use Tax Construction	Sales & Use Tax Bond	Other Governmental Funds	Total Governmental Funds
Revenues							
Taxes	\$ 6,815,325	\$ 1,989,709	\$ -	\$ -	\$ -	\$ 2,653,362	\$ 11,458,396
Sales taxes	15,155,032	-	19,341,760	-	19,341,760	_	53,838,552
Licenses and permits	1,442,781	<del>-</del>	, , , <u>-</u>	<del>-</del>	· · · · · · -	185,376	1,628,157
Utility franchise fees	6,571,993	<del>-</del>	-	<del>-</del>	-	· -	6,571,993
Intergovernmental	4,587,098	4,045,511	83,565	_	_	3,836,093	12,552,267
Fines and forfeitures	2,226,844	-,0.0,011	-	_	_	129,965	2,356,809
Fees for services	626,755	_				481,458	1,108,213
Interest	1,771	1,004	3,684	1,143	6,232	3,910	17,744
Increase (decrease) in fair value of investments	1,771	1,004	3,004	1,143	736	3,910	736
	-	-	-	-	/30	1 241 450	
Contributions	-	-	-	-	-	1,341,458	1,341,458
Miscellaneous	316,699	10,460	103,000	40,764		74	470,997
Total Revenues	37,744,298	6,046,684	19,532,009	41,907	19,348,728	8,631,696	91,345,322
Expenditures							
Current:							
General government							
Administration	3,716,104	208,530	-	_	_	_	3,924,634
Legal	1,739,016	48,267	_	_	_	_	1,787,283
Finance	1,937,373	319,757	_	_	_	_	2,257,130
Public safety	1,757,575	317,737					2,237,130
Police	14,912,803					3,996,878	18,909,681
Fire	9,401,673	-	-	-	-	3,348,107	12,749,780
Public works	9,401,073	-	-	-	-	3,348,107	12,749,780
		452.020					452.020
Operations	-	453,029		-	-		453,029
Streets	-	2,690,540	906,946	-	-	250,523	3,848,009
Traffic Control	-	1,982,581	-	-	-	167,136	2,149,717
Community services							
Health and Social Services	131,348	-	-	-	-	-	131,348
Parks and Recreation	1,941,735	239,248	-	-	-	11,083	2,192,066
Convention Center	-	_	-	-	-	1,166,186	1,166,186
Transit	2,034,024	_	_	_	-	· · · · -	2,034,024
Housing and Rehabilitation	-	<u>-</u>	_	_	_	1,620,756	1,620,756
Other	2,248,953	27,030	_	69,569	23,214	1,020,750	2,368,766
Capital Outlay	2,103,830	350,884	19,300,983	9,642,465	23,211	272,565	31,670,727
Debt Service:	2,103,030	330,864	17,500,705	7,042,403		272,303	31,070,727
	405 000				17,000,000		17,495,000
Principal	495,000	-	-	-		-	
Interest	8,250				2,359,401		2,367,651
Total Expenditures	40,670,109	6,319,866	20,207,929	9,712,034	19,382,615	10,833,234	107,125,787
Excess (deficiency) in revenues							
over (under) expenditures	(2,925,811)	(273,182)	(675,920)	(9,670,127)	(33,887)	(2,201,538)	(15,780,465)

# City of Fort Smith, Arkansas Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds (Continued) For the Year Ended December 31, 2011

			Street		S	ales & Use	Sales & Use	Other vernmental	(	Total Governmental
	General	M	aintenance	Sales Tax		Construction	Tax Bond	 Funds		Funds
Other Financing Sources (Uses) Transfers in Transfers out	 2,653,602 (430,000)		(82,160)	 (2,385,810)		179,393 (4)	699,004 (179,393)	 - -		3,531,999 (3,077,367)
Total Other Financing Sources and Uses	 2,223,602		(82,160)	(2,385,810)		179,389	519,611	<u>-</u>		454,632
Net Change in Fund Balances	(702,209)		(355,342)	(3,061,730)		(9,490,738)	485,724	(2,201,538)		(15,325,833)
Fund Balances, January 1	 8,442,610		3,035,105	 18,589,556		20,338,024	 11,825,216	 13,206,788		75,437,299
Fund Balances, December 31	\$ 7,740,401	\$	2,679,763	\$ 15,527,826	\$	10,847,286	\$ 12,310,940	\$ 11,005,250	\$	60,111,466

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

### For the Year Ended December 31, 2011

Net change in fund balances - total governmental funds	\$ (15,325,833)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the government-wide statement of activities and changes in net assets, the cost of those assets is allocated over their estimated useful lives as	
depreciation expense. This is the amount of capital assets recorded in the current period.	31,670,727
Capital contributions to the Water and Sewer Fund are recognized as transfers out on the government-wide statement of activities	(8,999,175)
The net effect of various transactions, i.e. sales, contributions, capital leases, is to increase net assets.	500,878
Depreciation expense on capital assets is reported in the government- wide statement of activities and changes in net assets, but they do not require the use of current financial resources. Therefore, depreciation expense is not reported as an expenditure in governmental funds.	(10,869,892)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of debt consumes current financial resources of governmenal funds. This transaction does not have any effect on net assets. Also, governmental funds report the effect of issuance costs and other similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long term debt and related items.	17,602,243
Some property taxes will not be collected for several months after the City's fiscal year end and they are not considered "available" revenues in the governmental funds.	1,685,583
Some expenses, i.e. the increase in compensated absences liability and OPEB liabilities, reported in the statement of activities and changes in net assets do not require the use of current financial resources, and, therefore, are not reported as expenditures in the governmental funds.	(1,466,638)
Internal service funds are used by management to charge the costs of certain activities, such as insurance and fuel, to individual funds. The net gain of the internal service funds is reported with governmental activities [net of the amount allocated to business-type activities of \$(503,584) and the external activities adjustment of \$679,697].	 (761,105)
Change in net assets of governmental activities	\$ 14,036,788
-	

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# Statement of Fund Net Assets – Proprietary Funds December 31, 2011

### **Assets**

Investments   3,819,868   1,694,133   5,514,001   3,	
Current Assets         \$ 3,426,285         \$ 5,637,983         \$ 9,064,268         \$ 2,1 1,001         \$ 3,819,868         \$ 1,694,133         \$ 5,514,001         \$ 3,819,868         \$ 1,694,133         \$ 5,514,001         \$ 3,819,868         \$ 1,694,133         \$ 5,514,001         \$ 3,819,868         \$ 1,694,133         \$ 5,514,001         \$ 3,819,868         \$ 1,196         \$ 1,18,277         \$ 6,099,986         \$ 2,000         \$ 6,009,986         \$ 2,000	
Cash         \$ 3,426,285         \$ 5,637,983         \$ 9,064,268         \$ 2,9 Investments           Receivables, net of allowance for uncollectibles         3,819,868         1,694,133         5,514,001         3,8 19,868           Accounts         4,981,709         1,118,277         6,099,986         4,961,709         1,118,277         6,099,986         4,961,709         1,118,277         6,099,986         4,961,709         1,118,277         6,099,986         4,961,709         1,118,277         6,099,986         4,961,709         1,118,277         6,099,986         4,961,709         1,118,277         6,099,986         4,961,709         1,118,277         6,099,986         4,961,709         1,118,277         6,099,986         4,961,709         1,118,277         6,099,986         4,961,709         1,118,277         6,099,986         4,961,709         1,961,110         -         19,610,110         -         19,610,110         -         19,610,110         -         1,9610,110         -         -         2,4         -         2,4         -         2,4         -         2,4         -         -         2,4         -         2,4         -         -         2,4         -         -         2,4         -         -         -         3,24         -         -	
Investments   3,819,868   1,694,133   5,514,001   3,	
Receivables, net of allowance for uncollectibles       4,981,709       1,118,277       6,099,986         Accounts       768       1,196       1,964         Restricted       19,610,110       -       19,610,110         Accounts receivable, net of allowances for uncollectibles       -       148,947       148,947         Interest receivable       24       -       24         Inventory       889,400       -       889,400         Prepaid items       -       324       324         Due from other funds       -       -       -         Total Current Assets       32,728,164       8,600,860       41,329,024       5,         Noncurrent Assets	34,687
Accounts       4,981,709       1,118,277       6,099,986         Accrued interest       768       1,196       1,964         Restricted       1       1,118,277       6,099,986         Investments       19,610,110       -       19,610,110         Accounts receivable, net of allowances for uncollectibles       -       148,947       148,947         Interest receivable       24       -       24         Inventory       889,400       -       889,400         Prepaid items       -       324       324         Due from other funds       -       -       -         Total Current Assets       32,728,164       8,600,860       41,329,024       5,         Noncurrent Assets	67,419
Accrued interest       768       1,196       1,964         Restricted       Investments       19,610,110       - 19,610,110         Accounts receivable, net of allowances for uncollectibles       - 148,947       148,947         Interest receivable       24       - 24         Inventory       889,400       - 889,400         Prepaid items       - 324       324         Due from other funds           Total Current Assets       32,728,164       8,600,860       41,329,024       5,         Noncurrent Assets	
Restricted         19,610,110         - 19,610,110           Accounts receivable, net of allowances for uncollectibles         - 148,947         148,947           Interest receivable         24         - 24           Inventory         889,400         - 889,400           Prepaid items         - 324         324           Due from other funds             Total Current Assets         32,728,164         8,600,860         41,329,024         5,           Noncurrent Assets	33,031
Investments	538
Accounts receivable, net of allowances for uncollectibles       -       148,947       148,947         Interest receivable       24       -       24         Inventory       889,400       -       889,400         Prepaid items       -       324       324         Due from other funds       -       -       -         Total Current Assets       32,728,164       8,600,860       41,329,024       5,         Noncurrent Assets	
for uncollectibles         -         148,947         148,947           Interest receivable         24         -         24           Inventory         889,400         -         889,400           Prepaid items         -         324         324           Due from other funds         -         -         -           Total Current Assets         32,728,164         8,600,860         41,329,024         5,           Noncurrent Assets	-
Interest receivable         24         -         24           Inventory         889,400         -         889,400           Prepaid items         -         324         324           Due from other funds         -         -         -         -           Total Current Assets         32,728,164         8,600,860         41,329,024         5,           Noncurrent Assets	
Inventory         889,400         -         889,400           Prepaid items         -         324         324           Due from other funds         -         -         -           Total Current Assets         32,728,164         8,600,860         41,329,024         5,           Noncurrent Assets	-
Prepaid items         -         324         324           Due from other funds         -         -         -           Total Current Assets         32,728,164         8,600,860         41,329,024         5,           Noncurrent Assets	-
Due from other funds         -	56,865
Total Current Assets 32,728,164 8,600,860 41,329,024 5,  Noncurrent Assets	32,612
Noncurrent Assets	1,757
- 10	26,909
Restricted	
ROBUTORO	
Investments - 4,475,504 4,475,504	-
Prepaid items and deposits 65,719 - 65,719	-
Deferred charges 4,043,051 - 4,043,051	_
Capital assets	
Land 12,352,809 373,772 12,726,581	-
Buildings - 1,999,645 1,999,645	-
Improvements other than buildings - 21,016,775 21,016,775	-
Leasehold improvements - 709,952 709,952	-
Machinery and equipment 9,196,983 19,479,709 28,676,692	-
Water system 325,595,081 - 325,595,081	-
Sewer system 192,539,376 - 192,539,376	-
Construction in progress 75,979,382 131,139 76,110,521	-
Less accumulated depreciation (147,743,451) (22,924,390) (170,667,841)	
Total Noncurrent Assets 472,028,950 25,262,106 497,291,056	
Total Assets \$ 504,757,114 \$ 33,862,966 \$ 538,620,080 \$ 5,	26,909

# Statement of Fund Net Assets – Proprietary Funds (Continued) December 31, 2011

### **Liabilities and Net Assets**

			Ent	erprise Funds					
		Water and Sewer		Sanitation		Total	Internal Service Funds		
		Sewei		Sanitation		TOTAL		runus	
Current liabilities									
Accounts payable and accrued liabilities	\$	1,633,958	\$	507,754	\$	2,141,712	\$	232,303	
Retainage payable		1,791,212		-		1,791,212		-	
Accrued vacation and sick leave		9,544		2,848		12,392		-	
Accrued interest		2,032,797		-		2,032,797		-	
Claims and judgments		-		-		-		1,740,709	
Revenue bonds payable		5,535,000		-		5,535,000		-	
Capital leases payable		56,422		201,084		257,506		-	
Deposits		525,774		-		525,774		-	
Other		3,124		-		3,124		-	
Total Current Liabilities		11,587,831		711,686		12,299,517		1,973,012	
Noncurrent liabilities									
Accrued vacation and sick leave		944,938		281,908		1,226,846		-	
Landfill closure and postclosure care		-		4,475,504		4,475,504		-	
Revenue bonds, net		173,453,542		-		173,453,542		-	
Capital leases payable		17,545		402,168		419,713			
OPEB liabilities		1,981,288		911,743		2,893,031		-	
Total Noncurrent Liabilities		176,397,313		6,071,323	_	182,468,636			
Total Liabilities		187,985,144		6,783,009		194,768,153		1,973,012	
Net Assets									
Invested in capital assets, net of related debt		304,032,429		20,183,350		324,215,779		-	
Restricted for bond retirement		17,983,327		-		17,983,327		-	
Restricted for asset replacement		500,000		125,471		625,471		-	
Unrestricted (deficit)		(5,743,786)		6,771,136		1,027,350		3,753,897	
Total Net Assets	\$	316,771,970	\$	27,079,957		343,851,927	\$	3,753,897	
Reconciliation to government - wide statement of ne	et assets:								
Adjustment to reflect the consolidation of internal se	ervice fun	ds activities relate	ed						
to enterprise funds						1,242,961			
Net assets of business type activities					\$	345,094,888			

### Statement of Revenues, Expenses and Changes in Fund Net Assets – Proprietary Funds For the Year Ended December 31, 2011

			Ente	erprise Funds			
		Water and Sewer		Sanitation	Total	Inte	rnal Service Funds
Operating Revenues		Sewei		Janitation	Total		Tullus
Water service	\$	27,536,490	\$	_	\$ 27,536,490	\$	_
Sewer service		12,539,235	·	-	12,539,235		-
Charges for services		708,755		12,337,186	13,045,941		9,042,838
Other		33,562		<u> </u>	33,562		<u> </u>
Total Operating Revenues		40,818,042		12,337,186	53,155,228		9,042,838
Operating Expenses							
Personnel services		12,036,163		5,669,274	17,705,437		-
Contractual services		2,696,036		1,230,282	3,926,318		710,776
Materials and supplies		4,328,232		3,161,150	7,489,382		973,448
Heat, light, and power		1,699,362		81,457	1,780,819		-
Depreciation		8,791,515		949,309	9,740,824		-
Insurance claims and expenses				-	 -		8,184,244
Total Operating Expenses		29,551,308		11,091,472	 40,642,780		9,868,468
Operating Income (Loss)		11,266,734		1,245,714	12,512,448		(825,630)
Nonoperating Revenues (Expenses)							
Interest revenue		2,796		3,758	6,554		1,934
Increase (decrease) in fair value of investments		8,428		(523)	7,905		-
Interest expense and fiscal charges		(8,654,032)		(17,888)	(8,671,920)		-
Other nonoperating revenues, net		1,155,851		154,765	1,310,616		
Total Nonoperating Revenues (Expenses)		(7,486,957)		140,112	(7,346,845)		1,934
Income Before Contributions and							
Transfers		3,779,777		1,385,826	5,165,603		(823,696)
Capital contributions		9,121,662		-	9,121,662		-
Transfers in		-		180,000	180,000		-
Transfers out		(781,160)		(82,160)	 (863,320)		
Change in Net Assets		12,120,279		1,483,666	13,603,945		(823,696)
Total net assets, beginning of year		304,651,691		25,596,291			4,577,593
Total net assets, ending	\$	316,771,970	\$	27,079,957		\$	3,753,897
Reconciliation to government - wide statement of activity	ties:						
Adjustment to reflect the consolidation of internal service	e funds	activities related					
to enterprise funds					 (239,797)		
Change in net assets of business type activities for government	rnment -	wide statement of	activit	ies	\$ 13,364,148		

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### Statement of Cash Flows – Proprietary Funds For the Year Ended December 31, 2011

	Enterprise Funds							
		Water and					Inte	rnal Service
		Sewer		Sanitation		Total		Funds
Operating Activities								
Cash received from customers	\$	40,206,765	\$	12,287,622	\$	52,494,387	\$	-
Cash received from service users		-		-		-		1,388,632
Cash received from city and employee contributions		-		-		-		7,691,103
Cash payments for goods and services		(8,717,570)		(4,513,234)		(13,230,804)		(945,112)
Cash paid to employees		(11,497,154)		(5,406,271)		(16,903,425)		-
Cash payments for premiums and other operating expenses		-		-		-		(8,495,243)
Cash payments for claims paid		-		-		-		(924,818)
Cash received from other operating revenues	_	1,259,144		226,897		1,486,041		-
Net cash provided by (used for) operating activities		21,251,185	_	2,595,014		23,846,199		(1,285,438)
Noncapital Financing Activities								
Transfers in from other funds		-		180,000		180,000		-
Transfers out to other funds	_	(781,160)		(82,160)	_	(863,320)		
Net cash provided by (used for) noncapital								
financing activities		(781,160)		97,840	_	(683,320)		-
Capital and Related Financing Activites								
Proceeds from sale of capital assets		165,486		65,264		230,750		-
Acquisition and construction of capital assets		(14,093,285)		(1,839,024)		(15,932,309)		-
Principal paid on bonds		(6,170,000)		(1,060,000)		(7,230,000)		-
Interest paid on bonds	_	(8,841,807)		(15,101)	_	(8,856,908)		
Net cash used for capital and related								
financing activities	_	(28,939,606)		(2,848,861)	_	(31,788,467)		-
Investing Activities								
Proceeds from sales and maturities of investment securities		35,200,484		9,349,336		44,549,820		4,460,170
Outlays for purchases of investment securities		(25,518,657)		(13,831,244)		(39,349,901)		(6,717,114)
Interest on investments		21,541	_	2,619		24,160		1,683
Net cash provided by (used for) investing								
activities	_	9,703,368		(4,479,289)		5,224,079		(2,255,261)
Net increase (decrease) in cash		1,233,787		(4,635,296)		(3,401,509)		(3,540,699)
Cash, January 1		2,192,498		10,273,279	_	12,465,777		5,575,386
Cash, December 31	\$	3,426,285	\$	5,637,983	\$	9,064,268	\$	2,034,687

## Statement of Cash Flows – Proprietary Funds (Continued) For the Year Ended December 31, 2011

			Ente	rprise Funds	•			
		Nater and					Inte	rnal Service
		Sewer	S	anitation		Total		Funds
Reconciliation of operating income (loss) to net cash	<u>-</u>							
provided by operating activities								
Operating income (loss)	\$	11,266,734	\$	1,245,714	\$	12,512,448	\$	(825,630)
Adjustments to reconcile operating income to net								
cash provided by operating activities								
Depreciation		8,791,515		949,309		9,740,824		-
Miscellaneous revenue (expense)		1,217,890		127,200		1,345,090		-
Change in assets and liabilities								
Accounts receivable		(572,484)		(49,564)		(622,048)		38,220
Due from other funds		-		-		-		(1,323)
Inventory		(58,387)		-		(58,387)		5,011
Prepaid items		(2,670)		(324)		(2,994)		(52,418)
Accounts payable and accrued liabilities		72,695		56,521		129,216		(227,186)
Deposits		(5,231)		-		(5,231)		-
Accrued vacation and sick leave		15,986		26,905		42,891		-
Liability for claims and judgments		-		-		-		(222,112)
OPEB liabilities		531,845		239,253		771,098		-
Other liabilities	_	(6,708)	_		_	(6,708)		-
Total adjustments		9,984,451		1,349,300		11,333,751		(459,808)
Net cash provided by operating activities	\$	21,251,185	\$	2,595,014	\$	23,846,199	\$	(1,285,438)

#### Noncash investing, capital and financing activities:

#### Enterprise funds:

The Water and Sewer Fund received contributions of capital assets of \$9,121,662 for 2011 and recognized an \$8,428 increase in fair value of investments in 2011. The 2002 advance refunding and the 2005 advance refunding for water and sewer revenue bonds resulted in cash flow savings of \$34,875 and \$28,885, respectively, for 2011.

The Sanitation Fund recognized a decrease in fair value of investments of \$523 for 2011. During 2011, the 2002 advance refunding for solid waste revenue bonds resulted in cash flow savings of \$98,468.

# Statement of Fiduciary Net Assets OPEB Trust Fund December 31, 2011

### **Assets**

### **Current Assets**

Investments	\$ 1,489,182
Total Current Assets	1,489,182
Total Assets	1,489,182
Liabilities	
Current Liabilities	
Accounts payable	 3,129
Total Current Liabilities	 3,129
Total Liabilities	 3,129
Net Assets	
Held in trust for OPEB	 1,486,053
Total Net Assets	\$ 1,486,053

## Statement of Changes in Fiduciary Net Assets OPEB Trust Fund

### For the Year Ended December 31, 2011

### **Additions:**

Contributions:	
Employer	\$ 350,000
Total contributions	350,000
Investment earnings:	
Interest	16,102
Net increase in fair value of investments	48,038
Total investment earnings	64,140
Less investment expense	10,688
Net investment earnings	53,452
Total Additions	403,452
Change in Net Assets	403,452
Net assets, beginning	 1,082,601
Net assets, ending	\$ 1,486,053

## Notes to Basic Financial Statements December 31, 2011

### Note 1: Nature of Operations and Summary of Significant Accounting Policies

### **Nature of Operations**

The City of Fort Smith, Arkansas (the "City") is a municipal corporation operating under the authority of Arkansas state statute. The City operates under a city administrator form of government. Seven elected directors and the Mayor set policy. The directors employ the City Administrator. The accounting and reporting policies of the City conform to accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body accepted in the United States for establishing governmental accounting and financial reporting principles. Enterprise funds and similar component units also apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989 that do not conflict with or contradict GASB pronouncements. The following is a summary of the more significant accounting and reporting policies of the City.

### Reporting Entity

The City is a municipality governed by an elected mayor and a seven-member board of directors (Board). As required by GAAP, these financial statements present the City (Primary Government) and its component units. The component units are legally separate from the City, but are included in the City's reporting entity because of the significance of their operational or financial relationships with the City based upon the criteria of GASB Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement 39, *Determining whether Certain Organizations Are Component Units*. Generally, GASB Statements 14 and 39 require entities for which the City appoints a voting majority of the board and the entity imposes a financial benefit or burden to be included in the City's financial reporting entity. Additionally, those entities that the nature and significance of their relationship with the City is such that exclusion from the City's financial reporting entity would render the City's financial statements incomplete or misleading, should also be included in the City's reporting entity.

Those entities that meet the above established criteria for inclusion, as well as meet either of the following criteria (1) provide services entirely or almost entirely for the City, or (2) whose board is substantially the same as the City's board, are required to be included as part of the primary government's financial statements through "blended" presentation. Those entities that meet the above established criteria for inclusion, but do not either (1) provide services entirely or almost entirely for the City, or (2) have the same or substantially the same board as the City, are required to be presented "discretely" or in a separate column as part of the City's reporting entity, but not part of the primary government. Entities for which the City is accountable because it appoints a voting majority of the Board but is not financially accountable, are related organizations and would be disclosed in these notes.

All entities that are not included as "Blended Component Units" or "Discretely Presented Component Units" on the following page are excluded from the City's financial reporting entity.

## Notes to Basic Financial Statements December 31, 2011

### **Discretely Presented Component Units**

#### **Business-Type**

Fort Smith Parking Authority (the Authority) - The Authority's governing board is appointed by the City's Board; the operation and administration of the Authority's property is conducted by City personnel; and the legal liability for the Authority's revenue bond obligation remains with the City. In addition, the City provides a subsidy to fund the Authority's operations; however, the Authority functions almost entirely for the benefit of residents and other customers. The Authority is a special purpose government engaged solely in business-type activities and is discretely presented in the City's basic financial statements. Separate financial statements are not prepared for the Authority. See Note 13 on pages 86-87 of these notes for condensed financial statements.

Airport Commission - The Airport Commission manages the Fort Smith Regional Airport and consists of seven members as appointed by the Mayor and confirmed by the Board. Debt is issued in the name of the City and the tax rate on aviation fuel must be approved by the Board. The Airport Commission is a special purpose government engaged solely in business-type activities and is discretely presented in the City's basic financial statements. Financial statements of the Airport Commission can be obtained from the Airport's administrative office located at 6700 McKennon Boulevard, Suite 200, Fort Smith, Arkansas 72903, or from the City Clerk's office. See Note 13 on pages 86-87 of these notes for condensed financial statements.

#### Governmental

Advertising and Promotion Commission (the Commission) - The Commission was established during 1989 to promote the City and increase tourism. The Commission is governed by seven members appointed by the Board. The Mayor and one board member serve as two of the seven members of the Commission. The City levies taxes for the Commission's revenue, performs administrative services for collection of taxes, and provides financial services to the Commission. However, the Commission functions for the benefit of the citizens and visitors to the City. The Commission is a special purpose government engaged in governmental activities and is discretely presented in the City's basic financial statements. Separate financial statements are not prepared for the Commission. See Note 13 on pages 86-87 of these notes for condensed financial statements.

**Public Library** - The board of trustees for the Fort Smith Public Library manages the Public Library and consists of seven members appointed by the Mayor and confirmed by the Board. Debt is issued in the name of the City and the City levies the Public Library's ad valorem tax annually. The Public Library is a special purpose government engaged in governmental activities and is discretely presented in the City's basic financial statements. Financial statements of the Public Library can be obtained from the Library's administrative office located at 3201 Rogers Avenue, Fort Smith, Arkansas, 72903, or from the City Clerk's office. See Note 13 on pages 86-87 of these notes for condensed financial statements.

## Notes to Basic Financial Statements December 31, 2011

### **Related Organizations**

The City's Mayor and Board are also responsible for appointing members of the boards of other organizations, but the City's accountability, for these organizations, does not extend beyond making the appointments. The Mayor and Board appoint the members of the Fort Smith Housing Authority and the Solid Waste Management District; however, the City cannot impose its will upon the Housing Authority or the Solid Waste Management District as stated in GASB Statements 14 and 39; therefore, the financial operations of these related organizations have not been included in the City's basic financial statements.

#### Adoption of Accounting Principles

Effective January 1, 2011, the City implemented the following financial accounting and reporting standard issued by GASB:

## GASB Statement No. 54 – Fund Balance Reporting and Governmental Fund Type Definitions

This Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The implementation had no effect on total beginning fund balance.

#### Government-Wide and Fund Financial Statements

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements as follows:

#### **Government-Wide Financial Statements**

The government-wide financial statements report information on all of the nonfiduciary activities of the primary government and its component units. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services provided and used are not eliminated in the process of consolidation. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The statement of activities demonstrates the degree to which the direct expenses of a given function or identifiable activity are offset by program revenues. Direct expenses are those that are clearly associated with a specific function or identifiable activity. Expenses that cannot be specifically identified to a particular function are charged to functions based on time spent for that function and are included in the functional categories. Program revenues include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or identifiable activity and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program or identifiable activity. All other revenues are reported as general revenues.

## Notes to Basic Financial Statements December 31, 2011

### **Fund Financial Statements**

The fund financial statements provide information about the City's funds. Separate statements for each fund category, governmental, proprietary, and fiduciary, are presented. The emphasis of fund financial statements is on major governmental and major enterprise funds, each displayed in a separate column. All other governmental and enterprise funds are aggregated and reported as nonmajor funds. Internal service funds are also aggregated and reported in a single column.

The City reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Street Maintenance Fund* is a special revenue fund that accounts for resources related to street and traffic control operations. Minor maintenance, repair, and construction of streets and traffic control signals as well as street lighting are included in this fund.

The *Sales Tax Fund* is a special revenue fund that accounts for resources from the City's one percent (1%) local sales and use tax dedicated to the major street, bridge, and associated drainage projects.

The Sales and Use Tax Construction Fund is a capital projects fund that accounts for the proceeds of the Sales and Use Tax Refunding and Construction Bonds and the projects funded thereby.

The Sales and Use Tax Bond Fund is a debt service fund that accounts for resources to repay general government related debt.

The City reports the following major enterprise funds:

The *Water and Sewer Fund* is an enterprise fund that accounts for the activities of the water and wastewater operations. The City operates water treatment plants and distribution lines and wastewater treatment plants, pumping stations and collection systems.

The *Sanitation Fund* is an enterprise fund that accounts for the activities of providing solid waste collection and disposal. The City's landfill activities are included in this fund.

The City reports the following fiduciary fund type:

The OPEB Fund is a pension trust fund that accounts for contributions to an irrevocable trust established to provide for future funding of retirees' medical plan benefits.

Additionally, the City reports the following fund types:

Special Revenue Funds- The special revenue funds, which include federal and state grants, are used to account for the proceeds of specific revenue sources, other than major capital projects, that are legally restricted to expenditures for specified purposes. The City's nonmajor special revenue funds are Community Development Block Grant (CDBG) Funds, Tilles Park Fund, Home Investment Partnership Act Fund, Special Grants Fund, LOPFI Contribution Fund, Economic Development Fund, and Convention Center Fund.

## Notes to Basic Financial Statements December 31, 2011

*Capital Projects Funds*-Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by enterprise funds. The City's nonmajor capital project fund is the Sidewalk Construction Fund.

*Internal Service Funds-* The internal service funds are used to account for centralized services, employee health care, and workers' compensation coverage provided to the City departments on a cost-reimbursement basis.

### Measurement Focus and Basis of Accounting

#### **Government-Wide and Proprietary Funds**

The government-wide, proprietary fund financial statements, and fiduciary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows.

Proprietary fund operating revenues and expenses are distinguished from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the principal ongoing operations of the fund. All revenues and expenses not meeting this definition are reported as nonoperating items.

Nonexchange transactions, in which the City receives (or gives) value without directly giving (or receiving) equal value in exchange, include taxes, fines and forfeitures, grants, entitlements, and similar items; and contributions. Recognition standards are based on the characteristics and classes of nonexchange transactions. Property taxes are recognized as revenues in the year for which they are levied. Utility franchise fees, other taxes, and fines and forfeitures are recognized as revenues, net of estimated refunds and uncollectible amounts, in the accounting period when an enforceable legal claim to the assets arises and the use of resources is required or is first permitted. All of the utility franchise fees remitted to the City are based upon the gross receipts of the franchised utility. Grants, entitlements, and contributions are recognized as revenues, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met. Amounts received before all eligibility requirements have been met are reported as unearned revenues. Grants and similar aid to other organizations are recognized as expenses as soon as recipients have met all eligibility requirements. Amounts paid before all eligibility requirements have been met are reported as prepaid items.

#### **Governmental Fund Financial Statements**

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and liabilities are generally included on the balance sheet. The statement of revenues, expenditures and changes in fund balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in spendable resources. General capital asset acquisitions are reported as expenditures and proceeds of general long-term debt are reported as other financing sources. Under the modified accrual basis of accounting, revenues are recognized when both measurable and available. The City considers revenues reported in the governmental funds to be available if they are collectible within sixty (60) days after year-end with the exception of grant

## Notes to Basic Financial Statements December 31, 2011

revenues that are considered available if collected within one year. Principal revenue sources considered susceptible to accrual include ad valorem taxes, sales taxes, utility franchise fees, grant revenues, and interest. Other revenues, such as fines and forfeitures and service charges, are considered to be measurable and available only when cash is received by the City. Expenditures generally are recorded when the related liability is incurred under the accrual basis of accounting, except for expenditures related to principal and interest on long-term debt, claims and judgments, and compensated absences which are recorded only when payment is due.

#### Cash and Investments

In order to facilitate cash management, the operating cash of certain funds is pooled into common bank accounts for the purpose of increasing income through combined investment activities. Investments are carried at fair value. Interest earned on investments is recorded in the funds in which the investments are recorded.

#### Inventories

Inventories, consisting primarily of gasoline and waterline materials, are valued on the average cost basis.

### Capital Assets

Capital assets, which include infrastructure assets constructed since 1980, are reported in the government-wide financial statements and the fund financial statements for proprietary funds.

Capital assets are recorded at cost including interest during the construction period for business-type activities. Contributed property is recorded at fair value at the date of contribution. Depreciation is recorded on each class of depreciable property utilizing the straight-line method over the estimated useful lives of the assets, or on the units-of-production method based on filled capacity utilized for the City's landfill.

## Notes to Basic Financial Statements December 31, 2011

The ranges of estimated useful lives, excluding improvements other than buildings for the Sanitation Fund, are as follows:

Capital Assets	Useful Life (Years)
Governmental activities:	10 / 70
Buildings	10 to 50
Improvements other than buildings	5 to 50
Infrastructure	4.0
Streets	40
Bridges	30
Drainage	20
Machinery and equipment	5 to 20
Business-type activities:	
Enterprise funds:	
Water and sewer system:	
Water system	10 to 50
Sewer system	10 to 50
Machinery and equipment	3 to 10
Sanitation:	
Buildings	35
Leasehold improvements	10 to 30
Machinery and equipment	3 to 10
Discretely presented component units:	
Public Library	
Fixtures and equipment	5 to 10
Transportation equipment	5
Parking Authority:	
Buildings	30
Machinery and equipment	3 to 10
Airport Commission:	
Buildings and improvements	10 to 30
Improvements other than buildings	5 to 20
Machinery and equipment	3 to 15
Furniture and fixtures	3 to 10

Renewals and betterments of property and equipment are capitalized, whereas normal repairs and maintenance are charged to expense as incurred.

Interest is capitalized on enterprise fund capital assets acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest expense incurred from the date of the borrowing until completion of the project with interest earned on invested proceeds over the same period. There was no capitalized interest in 2011.

## Notes to Basic Financial Statements December 31, 2011

The City's capitalization policy states that capital assets are defined as assets with an initial value or cost greater than or equal to \$5,000 and an estimated useful life of greater than one year. Exceptions are for infrastructure assets that are defined as having a constructed cost greater than or equal to \$250,000.

### Property Tax Revenue

Taxes are levied on October 1 and are due and payable at that time. Property taxes attach an enforceable lien on property the first Monday in January. All unpaid taxes levied October 1 become delinquent October 10 of the following year.

Sebastian County is the collecting agent for the levy and remits the collections to the City, net of a collection fee.

The City is permitted by Arkansas State Law to levy taxes up to \$0.50 per \$100 of assessed valuation on real and personal property for general governmental services, \$0.50 per \$100 of assessed valuation on real and personal property for the payment of principal and interest on long-term debt, \$0.10 per \$100 of assessed valuation on real and personal property for the police pension funds and \$0.10 per \$100 of assessed valuation on real and personal property for the fire pension funds. The combined tax rate levied by the City in 2011 to finance the above operations was \$0.70 per \$100 of assessed valuation on real and personal property, leaving a tax margin of \$0.50 per \$100 of assessed valuation on real and personal property. Approximately \$6.5 million of additional taxes could be raised per year based on the current year's assessed value of \$941,388,230 for real property and \$353,247,975 for personal property before the limit is reached.

#### Compensated Absences

The City allows nonuniformed employees to accumulate unused vacation of up to 160 hours, police to accumulate unused vacation of up to 160 hours, and firefighters to accumulate unused vacation of up to 240 hours for one year. Upon termination, any accumulated unused vacation time will be paid to the employees. Generally, City employees are allowed to accumulate unused sick leave up to a maximum of 120 days. Any accumulated unused sick leave over 45 days for nonuniformed employees hired prior to February 4, 1992, and any accumulated unused sick leave over 90 days for nonuniformed employees hired February 4, 1992, and thereafter is paid upon termination. At the end of term of service, police officers will be paid for any accumulated unused sick leave upon retirement to a maximum amount equal to three month's salary for police officers in the rank retired. At the end of term of service, firefighters shall be paid for any accumulated unused sick leave upon retirement to a maximum amount of three month's salary in the rank of Assistant Chief and above, and to a maximum amount of 728 hours for firefighters in the rank of Captain and below.

The City records a liability for compensated absences as the employee earns benefits attributable to services already rendered that are not contingent on a specific event that is outside the control of the City. All compensated absences are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured such as a result of employee resignations and retirements.

## Notes to Basic Financial Statements December 31, 2011

### Risk Management

The City maintains a medical self-insurance plan funded by the City and administered by a third party. The plan provides certain healthcare benefits to active and retired City employees. Substantially all regular, full-time City employees are eligible for these benefits. The City's costs of providing these benefits, including premiums, totaled \$8,369,561 in 2011, and are included in operating expenses in the Employee Insurance Fund. The City contributes fully for each employee and shares in the contribution for any dependants. Retired employees may continue coverage under the City's policy, but must bear the entire cost of these contributions. See Note 8 on pages 78-81.

The City also makes contributions to fund a self-insured workers' compensation program. The City contributed \$737,460 in 2011 to fund this program. There have been no significant reductions in insurance coverage from the prior year and there were no settlements that exceeded insurance coverage in the past three fiscal years.

#### Sales Taxes

In November 1985, the City began assessing a 1% sales and use tax on retail sales in the City. The tax is collected by the state and remitted to the City, net of a collection fee. Taxes for this purpose totaled \$19,341,760 for fiscal year 2011, and are included in the Sales Tax Fund's sales tax revenues in the accompanying financial statements. Sales tax revenues are restricted for repair, maintenance, and improvement of City streets, bridges, and associated drainage. The City refers the tax to the voters every ten years for reapproval. The tax is currently extended through 2015.

In August 1994, Sebastian County began assessing a 1% sales and use tax on retail sales in the county. Each city within Sebastian County receives a portion of the tax based upon population of the city. Currently, the City receives approximately 70% of the county tax. The tax is collected by the state and remitted to the City, net of a collection fee. Taxes totaled \$15,155,032 for fiscal year 2011. These taxes are included in the General Fund's sales tax revenues. The County refers the tax to the voters every ten years for reapproval. The tax is currently in place through August 2014 as the tax was reapproved during 2003 for the period August 2004 through August 2014.

In May 2006, the citizens approved a referendum to continue the 1% sales and use tax on retail sales in the City to refund the Sales and Use Tax Construction Bonds, Series 2001, to fund a new radio communications system for public safety and utility purposes, and to fund the wastewater improvements. Sales tax revenues are restricted for the repayment of the Sales and Use Tax Refunding and Construction Bonds, Series 2006, 2008, and 2009. These taxes are collected by the state and remitted to the City net of a collection fee. The taxes for this purpose totaled \$19,341,760 for fiscal year 2011. City management expects the Series 2006, 2008, and 2009 Bonds to be refunded during 2012.

#### Statement of Cash Flows

For purpose of the statement of cash flows, the proprietary funds consider all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents, which are classified as cash and restricted cash in the accompanying statement of net assets.

## Notes to Basic Financial Statements December 31, 2011

### Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in governmental activities, business-type activities, and component units. These amounts are also reported as liabilities in the fund financial statements for proprietary funds. In governmental funds, long-term liabilities are only recorded to the extent that they are due and payable. Debt premiums, discounts and deferred losses on refunding are generally deferred and amortized over the shorter of refunded debt or refunded debt's life using the straight-line method that approximates the effective interest method. Long-term debt is reported net of the applicable debt premium or discount and deferred losses on refundings. Debt issuance costs are deferred and amortized over the life of the related debt using the straight-line method.

In the fund financial statements, governmental fund types recognize debt discounts and premiums, as well as debt issuance costs, during the current period. The face amount of the debt issued and discounts given are reported separately as other financing sources. Issuance costs, whether or not withheld from the actual proceeds received, are reported as debt service expenditures.

#### Restricted Assets

Assets are reported as restricted when constraints placed on them are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or are imposed by law through constitutional provisions or enabling legislation.

When both restricted and unrestricted resources are available for use, generally it is the City's policy to use restricted resources first. For projects funded by tax-exempt debt proceeds and other sources, the debt proceeds are used first.

Certain proceeds of the City's general government promissory notes and sales and use tax bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because they are maintained in separate bank accounts and their use is limited by applicable note and bond covenants. The balance of the restricted asset accounts in the general government activities are as follows:

Cash	\$ 61,546
Investments	22,908,583
Sales taxes receivable	1,645,481
Total restricted assets - general government	\$ 24,615,610

Certain proceeds of the City's enterprise funds revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because they are maintained in separate bank accounts and their use is limited by applicable bond covenants.

## Notes to Basic Financial Statements December 31, 2011

The balances of the restricted assets accounts in the enterprise funds are as follows:

#### Current Assets:

Investments - water and sewer bond account	\$	4,435,352
Investments - water and sewer bond construction account		15,174,758
Accounts receivable - solid waste cleanup program account		148,947
Interest receivable - water and sewer bond account		24
Total current assets - restricted		19,759,081
Noncurrent assets:  Investments - solid waste landfill construction/closure and postclosure care accounts.	)"	4,475,504
Prepaid items and deposits - water and sewer operating account		1,661
Prepaid items and deposits - water and sewer bond construction account		64,058
Total noncurrent assets - restricted		4,541,223
Total restricted assets - enterprise funds	\$	24,300,304

#### **Estimates**

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from these estimates.

#### Fund Balances - Governmental Funds

The fund balances for the City's governmental funds are displayed in five components:

Nonspendable – Nonspendable fund balances are not in a spendable form or are required to remain intact.

Restricted – Restricted fund balances may be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may be changed or lifted only with the consent of resource providers.

Committed – Committed fund balances may be used only for the specific purposes determined by resolution or ordinance of the Board of Directors (BOD). Commitments may be changed by issuance of a resolution or ordinance by the BOD.

Assigned – Assigned fund balances are intended to be used by the City for specific purposes as determined by management. In governmental funds other than the General Fund, assigned fund balances represent the amount that is not restricted or committed. This indicates that resources in other governmental funds are, at a minimum, intended to be used for the purpose of that fund.

## Notes to Basic Financial Statements December 31, 2011

Unassigned – Unassigned fund balance is the residual classification for the General Fund and includes all amounts not contained in other classifications.

The City considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The City applies committed amounts first, followed by assigned amounts, and then unassigned amounts when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

#### Note 2: Cash and Investments

The City maintains a cash and investment pool that is available for use by all City funds. In addition, investments are separately held by some of the City's funds.

The City follows GASB Statement 3, Accounting and Financial Reporting for Certain Investments and for External Investment Pools, as amended by GASB Statement 40, Deposit and Investment Risk Disclosure. The investments and deposits of the primary government are stated at quoted fair values. As a result, a net unrealized gain of \$8,641 is recorded as an increase in fair value of investments for the primary government in 2011, with a \$7,905 increase related to the City's enterprise funds and a \$736 increase related to the City's governmental funds.

#### **Deposits**

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The City's deposit policy for custodial credit risk requires compliance with the provisions of state law. State law requires collateralization of all deposits with federal depository insurance; bonds and other obligations of the U.S. Treasury, U.S. agencies or instrumentalities or the state of Arkansas. At December 31, 2011, all City's deposits were fully collateralized and, therefore, were not exposed to custodial credit risk. The bank balances and carrying amount of the City's deposits held as of December 31, 2011 were as follows:

#### **Pooled and Nonpooled Funds**

Description	Bank Balance	Carrying Amount		
Demand deposits Certificates of deposit	\$ 65,865,837 6,828,004	\$	66,453,490 6,828,004	
	\$ 72,693,841	\$	73,281,494	

## Notes to Basic Financial Statements December 31, 2011

### **Component Units**

At year-end, the carrying amount and the bank balance of the Advertising and Promotion Commission deposits was \$110,072. At December 31, 2011, none of the balances were exposed to custodial credit risk.

At year-end, the carrying amount of the Public Library's deposits was \$1,011,615 and the bank balance was \$1,062,025. At December 31, 2011, none of the balances were exposed to custodial credit risk.

At year-end, the carrying amount and the bank balance of the Parking Authority's deposits was \$425,362. At December 31, 2011, none of the balances were exposed to custodial credit risk.

At year-end, the carrying amount of the Airport Commission's deposits was \$2,454,620 and the bank balance was \$1,362,789. At December 31, 2011, none of the balances were exposed to custodial credit risk.

#### Investments

State statutes and City ordinances authorize the City to invest funds in obligations of the U.S. Government. The City pension funds are authorized to invest in obligations of the U.S. Treasury, U.S. agencies and instrumentalities, commercial paper, corporate stocks, bonds, and mutual funds.

The City's investments, including accrued interest, held as of December 31, 2011 were as follows:

#### **Pooled and Nonpooled funds**

Description	Fair Value	Investment Maturities Less than 1 Year			Investment Maturities 1-5 Years		
U.S. Treasury Bills U.S. Treasury Notes	\$ 19,996,126 10,053,552	\$	19,996,126	\$	10,053,552		
	\$ 30,049,678	\$	19,996,126	\$	10,053,552		

## Notes to Basic Financial Statements December 31, 2011

### **Component Units**

At year-end, the Public Library held \$300,988 in money market funds. The Public Library reports investments at fair value.

At year-end, the Parking Authority fund held \$68,962 in U.S. Treasury Bills and \$23,388 in governmental money market accounts. The Parking Authority reports investments at fair value and the maturity of the bills is December 13, 2012.

At year-end, the Airport Commission held \$383,179 in money market mutual funds. The Airport Commission reports investments at fair value.

*Interest Rate Risk*. The City's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit Risk.* The City's investments at December 31, 2011 are securities issued and guaranteed by the U.S. Government.

Custodial Credit Risks. Custodial credit risk is the risk that in the event of the failure of the counterparty the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. While the City's investment policy does not directly address custodial credit risk, all investments held by the City or by an agent of the City are in the City's name.

## Notes to Basic Financial Statements December 31, 2011

The following schedules reconcile the carrying amounts of deposits and investments to the government-wide statement of net assets:

### **Primary Government:**

Carrying value of deposits - Pooled and nonpooled funds Deposits classified as investments	\$ 73,281,494 (49,102,124)
	\$ 24,179,370
Cash as reported on the government-wide statement of net assets	\$ 24,117,824
Restricted cash as reported on the government-wide statement of net assets	61,546
	\$ 24,179,370
Carrying value of investments - Pooled and nonpooled funds Deposits classified as investments	\$ 30,049,678 49,102,124
	\$ 79,151,802
As reported on the government-wide statement of net assets:  Investments	\$ 32,151,546
Interest receivable Restricted investments Restricted interest receivable	6,035 46,994,197 24
	\$ 79,151,802

## Notes to Basic Financial Statements December 31, 2011

### **Component Units:**

### Governmental type-

Carrying value of deposits - Advertising and Promotion Commission Public Library Carrying value of investments -	\$	110,072 1,011,615
Public Library		300,988
	\$	1,422,675
As reported on the government-wide statement of net assets:		
Cash	\$	1,051,456
Investments		371,208
Interest receivable		11
	\$	1,422,675
Business type-		
Carrying value of deposits - Parking Authority	\$	425,362
Airport Commision	Ф	2,454,620
Carrying value of investments -		2,131,020
Parking Authority		92,350
Airport Commission		383,179
	\$	3,355,511
As reported on the government-wide		
statement of net assets:  Cash	\$	1,549,948
Investments	φ	1,123,727
Interest receivable		514
Restricted cash		382,499
Restricted investments		298,615
Restricted interest receivable		208
	\$	3,355,511

## Notes to Basic Financial Statements December 31, 2011

### **Note 3: Capital Assets**

Capital assets activity for the year ended December 31, 2011 was as follows:

### **Primary Government:**

	December 31, 2010	Additions	Deletions/ Dece tions Transfers 2	
Governmental activities:				
Capital assets not being depreciated				
Land	\$ 26,015,756	\$ 18,840	\$ -	\$ 26,034,596
Construction in progress	24,604,363	21,203,736	(23,768,027)	22,040,072
Total capital assets				
not being depreciated	50,620,119	21,222,576	(23,768,027)	48,074,668
Capital assets being depreciated				
Buildings	72,678,819	46,579	-	72,725,398
Improvements other than				
buildings	13,137,619	164,112	215,495	13,517,226
Infrastructure	295,160,994	=	10,684,351	305,845,345
Machinery and equipment	26,705,849	1,238,285	12,450,323	40,394,457
Total depreciable capital				
assets at historical cost	407,683,281	1,448,976	23,350,169	432,482,426
Less accumulated depreciation for				
Buildings	16,155,729	1,505,609	-	17,661,338
Improvements other than			-	
buildings	6,707,619	412,185	-	7,119,804
Infrastructure	65,253,889	7,638,062	-	72,891,951
Machinery and equipment	18,358,885	1,314,036	(401,420)	19,271,501
Total accumulated depreciation	106,476,122	10,869,892	(401,420)	116,944,594
Capital assets being				
depreciated, net	301,207,159	(9,420,916)	23,751,589	315,537,832
Governmental activies				
capital assets, net	\$ 351,827,278	\$ 11,801,660	\$ (16,438)	\$ 363,612,500

## Notes to Basic Financial Statements December 31, 2011

### **Primary Government:**

	December 31, 2010 Additions		Deletions/ Transfers	December 31, 2011	
Business-type activites:					
Capital assets not being depreciated:					
Land	\$ 12,040,339	\$ 686,242	\$ -	\$ 12,726,581	
Construction in progress	86,213,675	10,827,136	(20,930,290)	76,110,521	
Total capital assets					
not being depreciated	98,254,014	11,513,378	(20,930,290)	88,837,102	
Capital assets being depreciated:					
Water system	317,691,379	696,941	7,206,761	325,595,081	
Sewer system	169,064,654	9,751,194	13,723,528	192,539,376	
Buildings	1,998,195	1,450	=	1,999,645	
Improvements other than					
buildings	21,016,775	-	-	21,016,775	
Leasehold improvements	709,952	-	-	709,952	
Machinery and equipment	27,114,449	2,332,548	(770,305)	28,676,692	
Total depreciable capital					
assets at historical cost	537,595,404	12,782,133	20,159,984	570,537,521	
Less accumulated depreciation for:					
Water system	74,865,274	5,322,237	_	80,187,511	
Sewer system	57,618,032	3,215,043	-	60,833,075	
Buildings	763,154	65,717	-	828,871	
Improvements other than	,	,			
buildings	9,972,027	32,051	-	10,004,078	
Leasehold improvements	734,037	13,997	-	748,034	
Machinery and equipment	17,739,902	1,091,779	(765,409)	18,066,272	
Total accumulated depreciation	161,692,426	9,740,824	(765,409)	170,667,841	
Capital assets being					
depreciated, net	375,902,978	3,041,309	20,925,393	399,869,680	
Business-type activities					
capital assets, net	\$ 474,156,992	\$ 14,554,687	\$ (4,897)	\$ 488,706,782	

## Notes to Basic Financial Statements December 31, 2011

Depreciation expense was charged to functions/programs of the primary government as follows:

Second all asset activities depreciation expense   Second asset activity (on page 48):   Capital asset activity (on page 48):   Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds   Second asset page 12, 22, 271, 252, 2576, 26, 271, 252, 271, 272, 272, 272, 272, 272, 272, 27	Governmental activities:		
Legal Finance         1,271 Finance           Finance Finance         157,118           Public safety - Police         565,506 Fire           Fire         292,833           Public works - Operations         8,852 Streets           Streets         7,828,673 Traffic control         18,067 Community services -           Health and social services Parks and recreation         1,093,925 Convention center         664,908 Transit           Parks and recreation         13,092,25 Convention center         664,908 Transit         190,418 Transit           Housing and rehabilitation         13,092         10,869,892           Business type activities:         8,791,515 Sanitation         949,309           Total governmental activities depreciation expense         9,740,824           Total business-type activites depreciation expense         9,740,824           Total depreciation expense         \$ 20,610,716           Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:           Capital asset activity (on page 48):         Additions for capital assets being depreciated         \$ 21,222,576 Additions for capital assets being depreciated           Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds         \$ 31,670,727           Capit	General government -		
Finance 157,118 Public safety - Police 565,506 Fire 292,833 Public works - Operations 8,852 Streets 7,828,673 Traffic control 18,067 Community services - Health and social services 664,908 Parks and recreation 1,093,925 Convention center 664,908 Transit 190,418 Housing and rehabilitation 13,092  Total governmental activities depreciation expense 10,869,892  Business type activities: Water and Sewer 8,791,515 Sanitation 949,309  Total business-type activites depreciation expense 9,740,824  Total depreciation expense \$20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated 521,222,576 Additions for capital assets being depreciated 522,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds 31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)	Administration	\$	29,213
Public safety - Police 565,506 Fire 292,833  Public works - Operations 8,852 Streets 7,828,673 Traffic control 18,067  Community services - Health and social services 664,908 Parks and recreation 1,093,925 Convention center 664,908 Transit 190,418 Housing and rehabilitation 13,092  Total governmental activities depreciation expense 10,869,892  Business type activities: Water and Sewer 8,791,515 Sanitation 949,309  Total business-type activites depreciation expense 9,740,824  Total depreciation expense \$20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated \$21,222,576 Additions for capital assets being depreciated \$21,448,976  \$22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds \$31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)			
Police Fire 565,506 Fire 292,833 Public works - Operations 8,852 Streets 7,828,673 Traffic control 18,067 Community services - Health and social services 6,016 Parks and recreation 1,093,925 Convention center 664,908 Transit 190,418 Housing and rehabilitation 13,092  Total governmental activities depreciation expense 10,869,892  Business type activities: Water and Sewer 8,791,515 Sanitation 949,309  Total business-type activites depreciation expense 9,740,824  Total depreciation expense \$20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated \$21,222,576 Additions for capital assets being depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$21,222,576 Additions for capital assets so the sing depreciated \$2			157,118
Fire 292,833 Public works -			
Public works - Operations 8,852 Streets 7,828,673 Traffic control 18,067 Community services - Health and social services 6,016 Parks and recreation 1,093,925 Convention center 664,908 Transit 190,418 Housing and rehabilitation 13,092  Total governmental activities depreciation expense 10,869,892  Business type activities: Water and Sewer 8,791,515 Sanitation 949,309  Total business-type activites depreciation expense 9,740,824  Total depreciation expense \$20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated \$21,222,576 Additions for capital assets being depreciated \$21,244,8976  Additions for capital assets and changes in fund balances - governmental funds \$31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)			
Operations Streets8,852 7,828,673Traffic control18,067Community services -6,016Health and social services6,016Parks and recreation1,093,925Convention center664,908Transit190,418Housing and rehabilitation13,092Total governmental activities depreciation expense10,869,892Business type activities:8,791,515Water and Sewer8,791,515Sanitation949,309Total business-type activites depreciation expense9,740,824Total depreciation expense\$ 20,610,716Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:Capital asset activity (on page 48):\$ 21,222,576Additions for capital assets not being depreciated\$ 21,222,576Additions for capital assets being depreciated\$ 21,222,576Additions for capital assets and changes in fund balances - governmental funds\$ 31,670,727Less: capital contributions to the water and sewer fund(8,999,175)	Fire		292,833
Streets 7,828,673 Traffic control 18,067 Community services - Health and social services 6,016 Parks and recreation 1,093,925 Convention center 664,908 Transit 190,418 Housing and rehabilitation 13,092  Total governmental activities depreciation expense 10,869,892  Business type activities: Water and Sewer 8,791,515 Sanitation 949,309  Total business-type activites depreciation expense 9,740,824  Total depreciation expense 9,740,824  Total depreciation expense \$20,610,716  Reconcilitation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated 2,1,448,976 Additions for capital assets being depreciated 1,448,976  \$22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds \$31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)	Public works -		
Traffic control Community services - Health and social services   6,016 Parks and recreation   1,093,925 Convention center   664,908 Transit   190,418 Housing and rehabilitation   13,092  Total governmental activities depreciation expense   10,869,892  Business type activities: Water and Sewer   8,791,515 Sanitation   949,309  Total business-type activites depreciation expense   9,740,824  Total depreciation expense   \$20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated   \$21,222,576 Additions for capital assets being depreciated   \$22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds   \$31,670,727  Less: capital contributions to the water and sewer fund   (8,999,175)	Operations		8,852
Community services - Health and social services Parks and recreation 1,093,925 Convention center 664,908 Transit 190,418 Housing and rehabilitation 13,092  Total governmental activities depreciation expense 10,869,892  Business type activities: Water and Sewer Sanitation 949,309  Total business-type activites depreciation expense 9,740,824  Total depreciation expense \$20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated Additions for capital assets being depreciated frevenues, expenditures and changes in fund balances - governmental funds  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds  Sanitation 1,036,982  8,791,515	Streets		7,828,673
Health and social services Parks and recreation Convention center Transit Housing and rehabilitation Total governmental activities depreciation expense  Business type activities: Water and Sewer Sanitation Total business-type activites depreciation expense  Business-type activities depreciation expense  Total depreciation expense  Total depreciation expense  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated Additions for capital assets being depreciated  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds  Less: capital contributions to the water and sewer fund  (8,999,175)	Traffic control		18,067
Parks and recreation Convention center Transit Housing and rehabilitation Total governmental activities depreciation expense Business type activities: Water and Sewer Sanitation Total business-type activites depreciation expense Total depreciation expense  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated Additions for capital assets being depreciated Sanitation S	Community services -		
Convention center Transit Housing and rehabilitation664,908 190,418 190,418 190,418 13,092Total governmental activities depreciation expense10,869,892Business type activities: Water and Sewer Sanitation8,791,515 949,309Total business-type activites depreciation expense9,740,824Total depreciation expense9,740,824Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated\$21,222,576 1,448,976Additions for capital assets being depreciated of revenues, expenditures and changes in fund balances - governmental funds\$31,670,727Less: capital contributions to the water and sewer fund(8,999,175)	Health and social services		6,016
Transit Housing and rehabilitation 13,092  Total governmental activities depreciation expense 10,869,892  Business type activities: Water and Sewer 8,791,515 Sanitation 949,309  Total business-type activites depreciation expense 9,740,824  Total depreciation expense \$20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated 1,448,976 Additions for capital assets being depreciated 5 22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds \$31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)	Parks and recreation		1,093,925
Housing and rehabilitation 13,092  Total governmental activities depreciation expense 10,869,892  Business type activities: Water and Sewer 8,791,515 Sanitation 949,309  Total business-type activites depreciation expense 9,740,824  Total depreciation expense \$20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated \$21,222,576 Additions for capital assets being depreciated \$22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds \$31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)	Convention center		664,908
Business type activities: Water and Sewer Sanitation Sanitation Expense 8,791,515 Sanitation 949,309  Total business-type activites depreciation expense 9,740,824  Total depreciation expense 9,740,824  Total depreciation expense \$20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated \$21,222,576 Additions for capital assets being depreciated \$21,222,576 Indicate the statement of revenues, expenditures and changes in fund balances - governmental funds \$31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)	Transit		190,418
Business type activities: Water and Sewer Sanitation  Total business-type activites depreciation expense  Total depreciation expense  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated Additions for capital assets being depreciated  \$ 21,222,576 Additions for capital assets being depreciated \$ 22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds  \$ 31,670,727  Less: capital contributions to the water and sewer fund  (8,999,175)	Housing and rehabilitation		13,092
Water and Sewer Sanitation \$8,791,515 949,309  Total business-type activites depreciation expense \$9,740,824  Total depreciation expense \$20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated \$21,222,576 Additions for capital assets being depreciated \$22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds \$31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)	Total governmental activities depreciation expense		10,869,892
Water and Sewer Sanitation \$8,791,515 949,309  Total business-type activites depreciation expense \$9,740,824  Total depreciation expense \$20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated \$21,222,576 Additions for capital assets being depreciated \$22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds \$31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)	Business type activities:		
Total business-type activites depreciation expense 9,740,824  Total depreciation expense \$20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated \$21,222,576 Additions for capital assets being depreciated \$22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds \$31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)			8,791,515
Total depreciation expense \$ 20,610,716  Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated \$ 21,222,576 Additions for capital assets being depreciated \$ 22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds \$ 31,670,727  Less: capital contributions to the water and sewer fund \$ (8,999,175)	Sanitation		
Reconciliation of capital asset additions to the capital outlay in the Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48): Additions for capital assets not being depreciated Additions for capital assets being depreciated  \$ 21,222,576 Additions for capital assets being depreciated \$ 22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds \$ 31,670,727  Less: capital contributions to the water and sewer fund  (8,999,175)	Total business-type activites depreciation expense		9,740,824
Expenditures and Changes in Fund Balances-Governmental Funds:  Capital asset activity (on page 48):    Additions for capital assets not being depreciated	Total depreciation expense	\$	20,610,716
Additions for capital assets not being depreciated Additions for capital assets being depreciated  \$ 21,222,576 1,448,976  \$ 22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds  \$ 31,670,727  Less: capital contributions to the water and sewer fund  \$ (8,999,175)		ıteme	ent of Revenues,
Additions for capital assets not being depreciated Additions for capital assets being depreciated  \$ 21,222,576 1,448,976  \$ 22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds  \$ 31,670,727  Less: capital contributions to the water and sewer fund  \$ (8,999,175)	Capital asset activity (on page 48):		
Additions for capital assets being depreciated  1,448,976  \$ 22,671,552  Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds  \$ 31,670,727  Less: capital contributions to the water and sewer fund  (8,999,175)		\$	21 222 576
Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds  \$ 22,671,552  \$ 31,670,727  Less: capital contributions to the water and sewer fund  \$ (8,999,175)		Ψ	
Capital outlay reported on the statement of revenues, expenditures and changes in fund balances - governmental funds \$ 31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)	raditions for capital assets being depreciated		1,110,270
of revenues, expenditures and changes in fund balances - governmental funds \$ 31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)		\$	22,671,552
of revenues, expenditures and changes in fund balances - governmental funds \$ 31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)	Comital author man antad on the atatament		
in fund balances - governmental funds \$ 31,670,727  Less: capital contributions to the water and sewer fund (8,999,175)			
Less: capital contributions to the water and sewer fund (8,999,175)		Ф	21 670 727
	in fund balances - governmental funds	\$	31,6/0,/2/
\$ 22,671,552	Less: capital contributions to the water and sewer fund		(8,999,175)
		\$	22,671,552

## Notes to Basic Financial Statements December 31, 2011

Capital asset activity for the year ended December 31, 2011 for the major enterprise funds was as follows:

### **Primary Government:**

	December 31,				ı	Deletions/	December 31,		
	2010			Additions	Transfers		2011		
Water and Sewer Fund: Capital assets not being depreciated: Land	\$	11,666,567	\$	686,242	\$		\$	12,352,809	
Construction in progress	φ	86,213,675	φ	10,695,997	Ψ	(20,930,290)	Ψ	75,979,382	
		00,200,000				(==,,==,=,=,		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Total capital assets									
not being depreciated:		97,880,242		11,382,239		(20,930,290)		88,332,191	
Capital assets being depreciated:									
Water system		317,691,379		696,941		7,206,761		325,595,081	
Sewer system		169,064,654		9,751,194		13,723,528		192,539,376	
Machinery and equipment		8,918,593		506,861		(228,471)		9,196,983	
Total depreciable capital									
assets at historical cost		495,674,626		10,954,996		20,701,818		527,331,440	
Less accumulated depreciation for:									
Water system		74,865,274		5,322,237		-		80,187,511	
Sewer system		57,618,032		3,215,043		-		60,833,075	
Machinery and equipment		6,692,205		254,235		(223,575)		6,722,865	
Total accumulated depreciation		139,175,511		8,791,515		(223,575)		147,743,451	
Capital assets									
being depreciated, net		356,499,115		2,163,481	_	20,925,393		379,587,989	
Total water and sewer fund									
capital assets, net	\$	454,379,357	\$	13,545,720	\$	(4,897)	\$	467,920,180	

## Notes to Basic Financial Statements December 31, 2011

	December 31, 2010			December 31, 2011
Sanitation Fund: Capital assets not being depreciated:				
Land Construction in progress	\$ 373,772	\$ - 131,139	\$ - -	\$ 373,772 131,139
Total capital assets				
not being depreciated:	373,772	131,139		504,911
Capital assets being depreciated:				
Buildings	1,998,195	1,450	_	1,999,645
Improvements other than buildings	21,016,775	-		21,016,775
Leasehold improvements	709,952	-	-	709,952
Machinery and equipment	18,195,856	1,825,687	(541,834)	19,479,709
Total depreciable capital				
assets at historical cost	41,920,778	1,827,137	(541,834)	43,206,081
Less accumulated depreciation for:				
Buildings	763,154	65,717	-	828,871
Improvements other				
than buildings	9,972,027	32,051	-	10,004,078
Leasehold improvements	734,037	13,997	-	748,034
Machinery and equipment	11,047,697	837,544	(541,834)	11,343,407
Total accumulated depreciation	22,516,915	949,309	(541,834)	22,924,390
Capital assets				
being depreciated, net	19,403,863	877,828		20,281,691
Total sanitation fund				
capital assets, net	\$ 19,777,635	\$ 1,008,967	\$ -	\$ 20,786,602

## Notes to Basic Financial Statements December 31, 2011

### **Component Units-**

	December 31, 2010 Additions		Deletions/ Transfers		December 31, 2011			
Governmental Activities:								
Public Library Capital assets not being depreciated:								
Land	\$	422,132	\$	-	\$		\$	422,132
Capital assets being depreciated: Equipment Transportation equipment Total depreciable capital		1,058,770 139,952		5,597 -		- -		1,064,367 139,952
assets at historical cost Less accumulated depreciation		1,198,722 738,966		5,597 62,156		<u>-</u>		1,204,319 801,122
Capital assets being depreciated, net		459,756		(56,559)				403,197
Governmental activities								
capital assets, net Public Library	\$	881,888	\$	(56,559)	\$		\$	825,329
	De	cember 31,			Delet	ions/	Dec	cember 31,
		2010	A	dditions	Trans		DC(	2011
Business-type activities:								
Parking Authority Capital assets not being depreciated:								
Land	\$	1,359,160	\$	-	\$		\$	1,359,160
Capital assets being depreciated: Buildings Machinery and equipment		2,339,608 73,525		30,944		<u>-</u>		2,370,552 73,525
Total depreciable capital assets at historical cost Less accumulated		2,413,133		30,944				2,444,077
depreciation for: Buildings Machinery and equipment Total accumulated		1,379,625 66,485		55,192		- -		1,434,817 66,485
depreciation		1,446,110		55,192				1,501,302
Capital assets being depreciated, net Business-type activities		967,023		(24,248)				942,775
capital assets, net Parking Authority	\$	2,326,183	\$	(24,248)	\$	_	\$	2,301,935

## Notes to Basic Financial Statements December 31, 2011

	December 31, 2010 A			Additions	eletions/ ransfers	December 31, 2011		
Airport Commission:								
Capital assets not being								
depreciated:	Ф	6.050.006	Ф		Ф		Ф	6.050.006
Land Construction in progress	\$	6,058,806 685,357	\$	1,585,405	\$	(1,077,366)	\$	6,058,806 1,193,396
Construction in progress  Total capital assets not		083,337		1,383,403		(1,077,300)		1,195,390
being depreciated		6,744,163		1,585,405		(1,077,366)		7,252,202
Capital assets being depreciated:								
Buildings		21,538,988		-		-		21,538,988
Runways & other airport								
infrastructure		42,079,987		-		1,077,366		43,157,353
Equipment, furniture &								
fixtures, and other		10,342,021		98,120		(78,123)		10,362,018
Total depreciable capital								
assets at historical cost		73,960,996		98,120		999,243		75,058,359
Less accumulated depreciation for	:							
Buildings		8,853,207		753,958		_		9,607,165
Runways & other airport		•		,				, ,
infrastructure		27,787,684		1,306,104		-		29,093,788
Equipment, furniture &								
fixtures, and other		6,410,324		646,644		(49,290)		7,007,678
Total accumulated								
depreciation		43,051,215		2,706,706		(49,290)		45,708,631
G : 1								
Capital assets being depreciated, net		30,909,781		(2,608,586)		1,048,533		29,349,728
Business-type activities capital		30,707,781		(2,000,300)	-	1,046,333		27,347,726
assets, net								
Airport Commision	\$	37,653,944	\$	(1,023,181)	\$	(28,833)	\$	36,601,930
port commission	Ψ	57,055,717	Ψ	(1,023,101)	Ψ	(20,033)	Ψ	23,001,230

### Construction-in-progress is composed of the following:

	Primary Appropriation			kpended to ecember 31, 2011	Committed		
Primary government:							
Governmental activities	\$	37,617,592	\$	22,040,072	\$	15,577,520	
Business-type activities							
Sanitation capital improvements		3,772,824		131,139		3,641,685	
Water and sewer capital improvements		103,990,260		75,979,382		28,010,878	
Total	\$	145,380,676	\$	98,150,593	\$	47,230,083	
	_						

## Notes to Basic Financial Statements December 31, 2011

The City's governmental construction projects include major street and drainage improvements. Funding is in place for these projects. The water and sewer capital improvement projects include the wastewater projects that are being funded by the Sales and Use Tax Refunding and Construction Bonds, Series 2006, 2008, and 2009. These assets are being transferred to the Water and Sewer Fund as contributed capital from a general government fund. Funds are available for these projects. The water and sewer capital improvement projects also include the waterline improvements in the southern areas of the City, wet weather wastewater improvements, and plant designs that are funded by the 2007 and 2008 water and sewer system revenue bonds. The City will need to finance additional water and sewer improvements in the future including more wastewater improvements required by the EPA administrative order as well as rehabilitation and expansion of the Mountainburg water treatment plant and distribution lines. The City plans to issue additional sales and use tax bonds during 2012 to fund additional water and wastewater improvements. The City plans to issue additional debt in future years for the remainder of the projects. The sanitation project currently includes engineering work and design for a new and expanded scale house for operations at the landfill. Funds are in place for the scale house project.

Reconciliation of Capital Assets to Invested in Capital Assets, Net of Related Debt on the Statement of Net Assets:

			Business-Type						
	Governmental		Water and Sewer		Sanitation			Total	
Primary Government:									
Net book value	\$	363,612,500	\$	467,920,180	\$	20,786,602	\$	488,706,782	
Current and noncurrent debt		(52,894,533)		(179,062,509)		(603,252)		(179,665,761)	
Restricted assets - unspent bond/not proceeds		12,304,670		15,174,758		-		15,174,758	
Invested in capital assets, net of related debt	\$	323,022,637	\$	304,032,429	\$	20,183,350	\$	324,215,779	
	Governmental		Business-Type						
Component Units:	<u> </u>								
Net book value Current and noncurrent debt	\$	825,329		38,903,865 (3,598,262)					
Invested in capital assets, net of related debt	\$	825,329	\$	35,305,603					

# Notes to Basic Financial Statements December 31, 2011

### Note 4: Long-Term Liabilities

Changes in long-term liabilities for the year ended December 31, 2011 were as follows:

#### **Primary Government-**

		Balance					Balance		
	De	ecember 31,				De	ecember 31,	Aı	mount Due
		2010		Increases	 Decreases		2011	in	One Year
Governmental Activies:									
Bonds Payable -									
Sales tax bonds	\$	69,235,000	\$	-	\$ 17,000,000	\$	52,235,000	\$	12,490,000
Add issuance premium		907,001		-	 247,468		659,533		-
Sales tax bonds payable, net		70,142,001		-	17,247,468		52,894,533		12,490,000
Notes Payable		495,000		-	495,000		-		_
Capital leases payable		49,134		-	49,134		-		-
Compensated Absences		2,208,284		203,179	29,585		2,381,878		107,185
Claims Payable - General Fund									
Legal		82,500		-	-		82,500		82,500
Employee insurance/workers' compensation		1,454,016		-	261,215		1,192,801		1,192,801
OPEB liabilities		4,407,093		1,466,638	_		5,873,731		-
Other		406,638		-	244,360		162,278		-
Total governmental									
activities long-term liabilities	\$	79,244,666	\$	1,669,817	\$ 18,326,762	\$	62,587,721	\$	13,872,486
Business-Type Activities									
Bonds Payable -									
Revenue bonds	\$	183,750,000	\$	18,920,000	\$ 25,540,000	\$	177,130,000	\$	5,535,000
Less issuance discounts		(34,393)		-	(2,457)		(31,936)		-
Add issuance premium		2,536,317		636,755	1,048,738		2,124,334		-
Less deferral on refunded issue		(386,441)		93,625	 (58,960)		(233,856)		
Revenue bonds payable, net		185,865,483	_	19,650,380	 26,527,321		178,988,542		5,535,000
Capital leases payable		514,572		603,252	440,605		677,219		257,506
Compensated absences		1,196,347		107,771	64,877		1,239,241		12,392
Claims Payable-Employee insurance	e								
and worker's compensation		508,805		39,103	-		547,908		547,908
OPEB liabilities		2,121,933		771,098	-		2,893,031		-
Closure/postclosure landfill costs		4,475,504		-	-		4,475,504		-
Total other long-term liabilities	_	8,817,161		1,521,224	505,482		9,832,903		817,806
Total business-type activities									
long-term liabilities	\$	194,682,644	\$	21,171,604	\$ 27,032,803	\$	188,821,445	\$	6,352,806

 $Reconciliation \ of \ business-type \ activities \ to \ the \ government-wide \ satement \ of \ net \ assets:$ 

Current Liabilities:	
Current portion of long-term debt	\$ 5,535,000
Noncurrent liabilities:	
Due within one year	817,806
Due in more than one year	 182,468,636
Total business-type activies long-term liabilities	\$ 188,821,442

# Notes to Basic Financial Statements December 31, 2011

The claims payable for employee insurance and workers' compensation are related to the internal service fund allocations. The internal service funds serve governmental funds as well as the two enterprise funds, therefore, the claims allocations are applied to governmental and business-type activities as applicable. For governmental activities, the General Fund generally liquidates claims and compensated absences.

The other postemployment benefit (OPEB) liabilities are related to healthcare benefits for retirees. The OPEB liabilities apply to governmental and business-type activities as applicable. For governmental activities, the General Fund generally liquidates OPEB liabilities.

Changes in long-term liabilities for the year ended December 31, 2011 for the major enterprise funds were as follows:

	De	Balance ecember 31, 2010	Increases	I	Decreases	De	Balance ecember 31, 2011	 nount Due One Year
Water and Sewer Fund:								
Bonds Payable -								
Revenue bonds	\$	182,690,000	\$ 18,920,000	\$	24,480,000	\$	177,130,000	\$ 5,535,000
Less issuance discounts		(34,393)	-		(2,457)		(31,936)	-
Add issuance premium		2,536,317	636,755		1,048,738		2,124,334	-
Less deferral on refunded issue		(348,741)	93,625		(21,260)		(233,856)	 
Revenue bonds payable, net		184,843,183	19,650,380		25,505,021		178,988,542	5,535,000
Capital leases payable		140,996	-		67,029		73,967	56,422
Compensated absences		938,496	71,045		55,059		954,482	9,544
OPEB liabilities		1,449,443	531,845		-		1,981,288	-
Other long-term liabilities		2,528,935	602,890		122,088		3,009,737	65,966
Total water and sewer fund	\$	187,372,118	\$ 20,253,270	\$	25,627,109	\$	181,998,279	\$ 5,600,966
Sanitation Fund:								
Bonds Payable -								
Revenue bonds	\$	1,060,000	\$ -	\$	1,060,000	\$	-	\$ -
Less deferral on refunded issue		(37,700)	-		(37,700)		_	_
Revenue bonds payable, net		1,022,300	-		1,022,300		-	-
Capital leases payable		373,576	603,252		373,576		603,252	201,084
Compensated absences		257,851	36,723		9,818		284,756	2,848
OPEB liabilities		672,490	239,253		_		911,743	_
Closure/postclosure landfill costs		4,475,504					4,475,504	 
Other long-term liabilities		5,779,421	879,228		383,394		6,275,255	203,932
Total sanitation fund	\$	6,801,721	\$ 879,228	\$	1,405,694	\$	6,275,255	\$ 203,932

# Notes to Basic Financial Statements December 31, 2011

Reconciliation of changes in long-term liabilities for the major enterprise funds to the statement of fund net assets for proprietary funds:

	Water and	Sanitation		
	Sewer Fund	Fund		
Current Liabilities				
Revenue bonds payable	\$ 5,535,000	\$ -		
Capital leases payable	56,422	201,084		
Accrued vacation and sick leave	9,544	2,848		
Noncurrent Liabilities:				
Landfill closure and				
postclosure care	-	4,475,504		
Revenue bonds, net	173,453,542	-		
Capital leases payable	17,545	402,168		
Accrued vacation and sick leave	944,938	281,908		
OPEB liabilities	1,981,288	911,743		
Total long-term liabilities for				
major enterprise funds	\$ 181,998,279	\$ 6,275,255		

Changes in long-term liabilities for the year ended December 31, 2011, for the component units were as follows:

	- 1	Balance						Balance		
	Dec	cember 31,			_		De	cember 31,		ount Due
		2010	ı	ncreases	D	ecreases		2011	in	One Year
Component Units:										
Business-type activities-										
Parking Authority:										
Bonds Payable -										
Revenue bonds payable, net	\$	715,000	\$	-	\$	105,000	\$	610,000	\$	110,000
Less issuance discounts		(13,212)		_		(1,887)		(11,325)		_
Bonds payable, net		701,788		-		103,113		598,675		110,000
Compensated Absences		2,072		385		-		2,457		25
Total		703,860		385		103,113		601,132		110,025
Airport Commission:										
Bonds payable -										
Revenue Bonds		3,315,000		3,205,000		3,315,000		3,205,000		175,000
Less deferral on refunding		-		(208,829)		(3,416)		(205,413)		-
Less issuance discounts		(31,084)		-		(31,084)		-		-
Bonds payable, net		3,283,916		2,996,171		3,280,500		2,999,587		175,000
Total		3,283,916		2,996,171		3,280,500		2,999,587		175,000
Total Component Units	\$	3,987,776	\$	2,996,556	\$	3,383,613	\$	3,600,719	\$	285,025

# Notes to Basic Financial Statements December 31, 2011

#### **Operating Leases**

The City leases office space under a noncancelable-operating lease. Total costs for the lease to the General Fund were \$226,000 for the year ended December 31, 2011. The future minimum lease payments for the lease are as follows:

2012 2013	\$ 238,000 242,000
	\$ 480,000

#### Capital Leases

The City has entered into lease agreements for the acquisition of capital assets in 2009 through 2011. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of future minimum lease payments as of the inception date in the statement of net assets.

The assets acquired through capital lease are as follows:

	E	Primary Government Business - Type Activities					
	Wat	er & Sewer	Sanitation				
Machinery and Equipment Less accumulated depreciation	\$	316,241 (237,049)	\$	1,170,020 (61,704)			
Total	\$	79,192	\$	1,108,316			

# Notes to Basic Financial Statements December 31, 2011

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2011 were as follows:

	E	Primary Government Business - Type Activities				
	Wate	Water & Sewer		anitation		
2012	\$	61,878	\$	201,084		
2013		18,839		201,084		
2014		-		201,084		
Total future minimum lease payments Less interest		80,717 (6,750)		603,252		
Net present value of future minimum lease payments	\$	73,967	\$	603,252		

#### Notes Payable

In June 2006, the City issued \$2,290,000 in promissory notes to provide funding for a phone system, the Martin Luther King Park community center, and downtown improvements. The notes were redeemed on June 1, 2011.

In accordance with Amendment 78 of the Arkansas Constitution, Arkansas state statutes limit the amount of short-term financing, including capital leases, the City may have in any fiscal year to five percent (5%) of the assessed valuation of property within the City. The limit applies to the reporting entity governmental activities. The governmental activities had no short-term financing as of December 31, 2011. The limit as of December 31, 2011 was \$64.7 million; therefore management believes the City is in compliance with state statutes for short-term financing at December 31, 2011.

#### Sales and Use Tax Bonds- Governmental Activities

On September 21, 2006, the City issued \$84,935,000 Sales and Use Tax Refunding and Construction Bonds, Series 2006. The bonds are payable solely from a one percent (1%) local sales and use tax levied by the City and approved by citizens on May 20, 2006. The bonds are due in annual installments at varying amounts through September 1, 2013, with interest ranging from 3.875% to 5%, payable semiannually.

# Notes to Basic Financial Statements December 31, 2011

The 2006 Bonds were issued to refund the remaining 2001 Sales and Use Tax Bonds, purchase and install a new public safety and utility radio communication system, and fund wastewater improvements in response to an EPA administrative order. The economic loss as a result of the refunding was \$1,708,194. The reacquisition price exceeded the carrying amount of the old debt by \$617,946. The unamortized amount is netted against the refunded debt's life using the straight-line method. The total deferred amount on refunding has been amortized.

The 2006 Bonds are subject to extraordinary redemption from surplus tax receipts and proceeds of the Bonds not needed for purposes intended at a purchase price equal to the principal amount being redeemed plus accrued interest to the redemption date. A total of \$2,875,000 bonds were called during 2011.

On November 13, 2008, the City issued \$15,815,000 Sales and Use Tax Construction Bonds, Series 2008. The bonds are payable solely from the same sales tax that supports the 2006 Bonds. The bonds are due in annual installments at varying amounts through September 1, 2014, with interest ranging from 3.75% to 4%.

The 2008 Bonds were issued to provide additional funding for the public safety and utility radio communication system and the wastewater improvements begun with the 2006 Bonds.

The 2008 Bonds are subject to extraordinary redemption from surplus tax receipts and proceeds of the Bonds not needed for purposes intended at a purchase price equal to the principal amount being redeemed plus accrued interest to the redemption date. A total of \$470,000 bonds were called during 2011.

On September 30, 2009, the City issued \$29,150,000 Sales and Use Tax Construction Bonds, Series 2009 with interest rates ranging from 2.3% to 2.5%. The bonds are payable solely from the same sales tax that supports the 2006 and 2008 sales tax bonds. However, the 2009 Bonds will be redeemed after all outstanding 2006 and 2008 bonds are retired. The bonds were issued for additional wastewater improvements.

The 2009 Bonds are subject to extraordinary redemption from surplus tax receipts and proceeds of the Bonds not needed for purposes intended at a purchase price equal to the principal amount being redeemed plus accrued interest to the redemption date.

On January 7, 2010, the City issued an additional \$3.595 million in Sales and Use Tax Bonds, Series 2010. The 2010 Bonds were issued to provide more funding for wastewater improvements in accordance with the EPA guidelines and directives. The 2010 Bonds were issued on parity with the 2006 and 2008 Sales and Use Tax Bonds and the 1% local sales and use tax pledged for the 2006 and 2008 Bonds was also pledged for the 2010 Bonds. A total of \$30,000 in bonds were called during 2011. The 2010 Bonds were redeemed on September 1, 2011.

**Bond Retirement -** The City is required to maintain a debt service reserve equal to \$4,246,750 during the life of the 2006 Bonds. The City held a surety bond equal to this amount at December 31, 2011. The City is required to maintain a debt service reserve equal to \$790,750 during the life of the 2008 Bonds, and \$1,457,500 during the life of the 2009 Bonds. The City held investments equal to these amounts at December 31, 2011.

# Notes to Basic Financial Statements December 31, 2011

**Maturity Schedule** – The debt service requirements for the Sales Tax Bonds at December 31, 2011 is as follows:

#### **Sales Tax Bonds Maturity Schedule**

٠	Principal	Interest		
2012 2013 2014	\$ 12,490,000 23,915,000 15,830,000	\$ 1,698,251 1,119,102 382,875		
Total	52,235,000	\$ 3,200,228		
Add unamortized bond premium	659,533			
Net bonds outstanding at December 31, 2011	\$ 52,894,533			

# Notes to Basic Financial Statements December 31, 2011

Revenue Bonds - Business-Type Activities

Revenue bonds outstanding at December 31, 2011, are comprised of the following individual issues:

#### Water and Sewer:

\$17,605,000 of Series 2005A Water and Sewer Refunding Revenue Bonds; due in annual installments at varying amounts through October 1, 2019 with interest ranging from 4% to 4.1% payable semiannually	\$ 14,455,000
\$7,330,000 of Series 2005B Water and Sewer Revenue Bonds; due in annual installments of varying amounts through October 1, 2025 with interest ranging from 4% to 4.375% payable semiannually	7,330,000
\$24,470,000 of Series 2007 Water and Sewer Revenue Bonds; due in annual installments of varying amounts through October 1, 2027 with interest ranging from 4% to 5% payable semiannually	20,975,000
\$117,420,000 of Series 2008 Water and Sewer Refunding and Construction Revenue Bonds; due in varying amounts through October 1, 2033 with interest ranging from 4% to 5.25% payable semiannually	115,450,000
\$18,920,000 of Series 2011 Water and Sewer Refunding Revenue Bonds; due in varying amounts through October 1, 2023 with interest ranging from 2% to 4.5% payable semiannually	18,920,000
Bonds outstanding, December 31, 2011 Unamortized bond discount Unamortized bond premium Deferred amount on refunding	177,130,000 (31,936) 2,124,334 (233,856)
Net bonds outstanding, December 31, 2011	\$ 178,988,542

#### Water and Sewer-

On June 1, 2005, the City issued \$17,605,000 Water and Sewer Revenue Refunding Bonds, Series 2005A. The 2005A Bonds were issued to refund \$16,375,000 of outstanding Series 1999 Water and Sewer System Revenue Bonds that were redeemed on October 1, 2009. The reacquisition price exceeded the carrying amount of the old debt by \$1,629,426. The unamortized amount is netted against the new debt and is being amortized over the refunded debt's life using the straight-line method. The deferred amount on refunding has been amortized. The City completed the refunding to reduce its total debt service payments over the next five (5) years by \$861,756 and to obtain an economic gain of \$730,371.

# Notes to Basic Financial Statements December 31, 2011

On December 21, 2005, the City issued \$7,330,000 Water and Sewer Revenue Bonds, Series 2005B. The 2005B Bonds were issued to purchase a portion of the South Sebastian County Water Users Association water system and to provide water services to the southern areas of Fort Smith. The Series 2005B Bonds were issued as additional bonds on a parity of security with the 2005A Bonds.

On November 21, 2007, the City issued \$24,470,000 Water and Sewer Revenue Bonds, Series 2007. The 2007 Bonds were issued to provide funding for improvements to the water and sewer facilities including new sewer pump stations, sewer extensions in the southern growth area of the City, the Mountainburg water treatment plant rehabilitation and expansion, Midland Boulevard water transmission line replacement, neighborhood water line replacements, new water line from Mountainburg to the City, water storage tank painting, Lee Creek water plant instrumentation, and water transmission system metering. The 2007 Bonds were issued as additional bonds on a parity of security with the 2005A, and 2005B bonds.

On August 6, 2008, the City issued \$117,420,000 Water and Sewer Refunding and Construction Revenue Bonds, Series 2008. The 2008 Bonds were issued to advance refund the 2002A Bonds and to provide funding for improvements to the water and sewer facilities. The sewer improvements include extensions in growth areas of the City and the water improvements include the Mountainburg water treatment plant rehabilitation and expansion, the replacement of neighborhood water lines, and the Howard Hill elevated water storage tank. The 2008 Bonds advance refunded \$66.475 million of the outstanding Series 2002A Bonds. The carrying amount of the old debt exceeded the reacquisition price by \$440,770. The unamortized amount is netted against the new debt and is being amortized over the refunded debt's life using the straight-line method. The remaining unamortized deferred amount on refunding was \$319,679 as of December 31, 2011. The 2008 Bonds were issued as additional bonds on a parity of security with the 2002, 2005A, 2005B, and 2007 bonds. The 2002A Bonds were redeemed on October 1, 2011; therefore, the 2002A escrow account balance was zero at December 31, 2011.

On November 10, 2011, the City issued \$18,920,000 Water and Sewer Refunding Revenue Bonds, Series 2011, to refund the outstanding \$2,325,000 of 2002B Series Bonds and to refund the outstanding \$16,595,000 of 2002C Series Bonds. The reacquisition price exceeded the carrying amount of the old debt by \$93,625. The unamortized amount is netted against the new debt and is being amortized over the refunded debt's life using the straight-line method. The deferred amount on refunding was \$85,823 as of December 31, 2011. The City completed the refunding to obtain an economic gain of \$1,372,849 over the remaining life of the bonds. The balance in the 2002C Bonds Series escrow account at December 31, 2011 was \$16,811,891. The 2002B Series Bonds were redeemed in November 2011.

The Series 2005A, 2005B, 2007, 2008, and 2011 Revenue Bonds are collateralized by revenue of the water and sewer system and the various special funds established by the authorizing bond ordinances. The ordinances provide that the revenue of the system is to be used first to pay operating and maintenance expenses of the system, second to establish and maintain the revenue bond funds and third to pay the cost of replacements made necessary by the depreciation of the system. Any remaining revenues may then be used for redemption of the bonds prior to maturity, as discussed previously, for the purchase of bonds at a price not to exceed par and accrued interest,

# Notes to Basic Financial Statements December 31, 2011

for construction, extension, betterments and improvements to the system, or for any other lawful purpose.

Per the Bond Authorizing Ordinances, the City covenants that the rates shall, if and when necessary, from time to time, be increased in such manner as will produce net revenues (net revenues being defined as gross revenues of the System less the amounts required to pay the costs of operation, maintenance, and repair of the System, including all expense items properly attributable to the operation and maintenance of the System in accordance with generally accepted accounting principles applicable to municipal water and sewer systems (excluding depreciation, interest and amortization expenses) at least equal to 110% of current year's debt service on all System Bonds and the amount needed to make the deposits into the Depreciation Fund and the Debt Service Reserve and to reimburse bond insurers for any amounts owed in connection with a Qualified Surety Bond.

The ordinances also contain provisions that, among other items, restrict the issuance of additional revenue bonds unless the special funds noted above contain the required amounts and certain financial ratios are met. As of December 31, 2011, the City is in compliance with all applicable requirements.

Restricted accounts required by the bond ordinances are as follows:

**Bond Retirement -** The City is required to restrict funds for the payment of principal, interest, and trustee and paying agents' fees up to a maximum of \$1,760,500 related to the 2005A Bonds, \$727,354 related to the 2005B Bonds, \$1,891,369 related to the 2007 Bonds, \$11,712,104, related to the 2008 Bonds, and \$1,892,000 related to the 2011 Bonds. The City held surety bonds valued at \$1,760,500, \$727,354, \$1,891,369, \$11,712,104, and \$1,892,000 at December 31, 2011 for this purpose.

**Asset Replacement-** The City is required to deposit 3% of the gross revenues of the water and sewer system for the then preceding month plus \$5,000 per month until the sum of \$500,000 has been accumulated in the Depreciation Fund. Amounts are to be used for replacements made necessary by the depreciation of the system. The City has accumulated \$500,000 for asset replacement as of December 31, 2011.

#### Sanitation-

On September 3, 2002, the City issued \$6,305,000 Solid Waste Refunding Revenue Bonds. The Series 2002 Bonds were issued to refund the outstanding Series 1995 Bonds. The 1995 Bonds were redeemed at 101% on December 1, 2002. The refunded debt is considered defeased and the related liabilities have been removed from the Sanitation Fund statement of net assets. The reacquisition price exceeded the carrying amount of the old debt by \$376,991. The unamortized amount is netted against the new debt and is being amortized over the refunded debt's life using the straight-line method, which approximates the effective interest method. The deferred amount on refunding was amortized as of December 31, 2011. The City completed the current refunding to reduce its total debt service payments over the next ten (10) years by \$1,020,312 and to obtain an economic gain of \$467,675. The 2002 bonds were redeemed on June 1, 2011.

# Notes to Basic Financial Statements December 31, 2011

#### Maturity Schedule

Aggregate debt service requirements at December 31, 2011 for business-type activity related bonds were as follows:

	Total Business-Type Activities Water and Sewer			
	Principal	Interest		
2012	5,535,000	8,122,192		
2013	5,610,000	7,993,471		
2014	5,805,000	7,795,474		
2015	6,035,000	7,564,450		
2016	6,285,000	7,322,776		
2017-2021	35,095,000	32,928,427		
2022-2026	43,760,000	24,273,474		
2027-2031	56,045,000	11,987,388		
2032	12,960,000	648,000		
Total	\$ 177,130,000	\$ 108,635,652		

#### Component Units Revenue Bonds-Business-Type Activities

#### **Airport Commission-**

On August 2, 2011, the Airport Commission issued \$3,205,000 of City of Fort Smith, Arkansas Airport Refunding and Improvement Revenue Bonds, Series 2011, to refund the remaining outstanding bonds of the Series 1999 Bonds. The bonds bear interest at 1.5% to 5.35%, payable semi-annually and the bonds are payable in annual installments through October 1, 2026. All the bonds still outstanding may be redeemed at the Airport's option on or after October 1, 2020. At December 31, 2011, bonds payable were \$3,205,000. The bonds outstanding net of amortized discount at December 31, 2011, were \$2,999,587.

# Notes to Basic Financial Statements December 31, 2011

Maturities of revenue bonds payable for succeeding years are as follows:

	Principal	Interest
		_
2012	175,000	130,163
2013	175,000	127,537
2014	180,000	124,388
2015	180,000	120,967
2016	190,000	115,658
2017-2021	1,045,000	466,980
2022-2026	1,260,000	197,152
Total Payments	3,205,000	\$ 1,282,845
Less unamortized		
deferral on refunding	(205,413)	
Net bond outstanding,		
December 31, 2011	\$ 2,999,587	

The bond covenants require the maintenance of the following restricted account:

**Bond Retirement -** The Airport Commission is required to maintain funds for the payment of principal, interest and trustee and paying agents' fees of \$382,499, which are classified as restricted assets on the balance sheet, as of December 31, 2011. The Airport Commission held investments equal to this amount at December 31, 2011.

#### Parking Authority-

In November 1998, the Parking Authority issued \$2,025,000 of Parking Facilities and Refunding and Improvement Revenue Bonds, Series 1998. Together with \$675,000 of existing funds, approximately \$2,072,000 of the net proceeds were being used to acquire and improve off-street parking facilities, including necessary demolition, and \$849,000 was used to redeem \$825,000 of Series 1989 Bonds issued on January 1, 1989. The Parking Facilities Refunding and Improvement Revenue Bonds are collateralized by the revenues derived from the operations of parking facilities and by the revenues derived from parking meters located in the City. The restricted account required by the bond ordinance is as follows:

**Bond Retirement -** The Parking Authority is required to maintain funds for the payment of principal, interest, and trustee and paying agents' fees of \$69,620. As of December 31, 2011, the Parking Authority held investments equal to this amount.

The Series 1998 Bonds are subject to optional, extraordinary, and mandatory sinking fund redemption. The Authority may prepay all or a portion of the bonds in inverse order or maturity in whole at any time, or in part on any interest payment date on or after December 1, 2003, at a redemption price equal to the principal amount being redeemed plus accrued interest to the

# Notes to Basic Financial Statements December 31, 2011

redemption date. The Series 1998 Bonds must be redeemed from proceeds not needed for the purposes intended on any interest payment date, in whole or in part, at a redemption price equal to the principal amount being redeemed plus accrued interest to the redemption date, in inverse order or maturity. To the extent not previously redeemed, the Series 1998 Bonds with maturity on December 1, 2015 is subject to mandatory sinking fund redemption. On June 1, 2005, \$415,000 of outstanding 1998 Bonds was redeemed. The redemption was accomplished with the sale of property to a hotel developer.

At December 31, 2011, Parking Authority Revenue Bonds payable was \$610,000. The bonds are due in annual installments at varying amounts through December 1, 2017, with interest ranging from 4.5% to 4.75%, payable semiannually. The bonds outstanding net of unamortized discount at December 31, 2011, was \$598,675.

Debt service requirements for the bonds at December 31, 2011 were as follows:

	P	rincipal	Interest			
2012	\$	110,000	\$	28,340		
2013		115,000		23,390		
2014		120,000		18,042		
2015		125,000		12,463		
2016		130,000		6,650		
2017		10,000		475		
Total Payments		610,000	\$	89,360		
Less unamortized bond discount		(11,325)				
Net bond outstanding,						
December 31, 2011	\$	598,675				

#### Applicability of Federal Arbitrage Regulations

Debt issuances of the City and various Authorities issued after the Tax Reform Act of 1986 are subject to the federal arbitrage regulations. The arbitrage rebate regulations require that all earnings from the investment of gross proceeds of a bond issue in excess of the amount that could have been earned had the yield on the investment been equal to the yield on the bonds be remitted to the federal government. These rules carry strict penalties for noncompliance including taxability of interest retroactive to the date of the issue. City management believes the City is in compliance with these rules and regulations.

At December 31, 2011, the City has recorded \$19,932 as arbitrage payable. This liability is included as other long-term liabilities in the Sales and Use Tax Construction Fund.

# Notes to Basic Financial Statements December 31, 2011

#### **Conduit Debt Obligations**

From time to time, the City has issued various bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the state, the City, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported in the accompanying financial statements.

As of December 31, 2011, there were thirteen series of Industrial Development Revenue Bonds outstanding with an aggregate principal amount payable of \$208,600,000, two series of Fair and Exhibition Facilities Bonds outstanding with an aggregate principal amount payable of \$5,865,000, and two series of Residential Housing Facilities Board Multi-Family Housing Revenue Bonds outstanding with an aggregate principal payable of \$6,375,000.

#### Note 5: Risk Management

The City is exposed to various risks of loss related to the City's self-insurance of workers' compensation and health and other medical benefits provided to employees and retirees, and their dependants and beneficiaries. The City accounts for these programs through the Employee Insurance Fund and Workers' Compensation Fund. Each fund is an internal service fund. In addition, the City limits property and casualty losses and manages risk through the purchase of insurance policies with several different carriers. The City has not recognized any settlements that exceeded insurance coverage during the past three years.

All funds of the City participate in the City's insurance programs and make payments to the respective self-insurance funds based on estimates of the amounts needed to pay prior and current year claims and to establish a reserve for future claims. The Airport Commission and the Fort Smith Public Library participate in the City's health plans by making contributions as required by the City. At December 31, 2011 the net assets were \$3,168,998 and \$525,349 in the Employee Insurance and Workers' Compensation Funds, respectively. The claims liability balances of \$1,350,625 and \$390,084 reported in the Employee Insurance and Workers' Compensation Funds, respectively, are based on the requirements of GASB Statement 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The claims liability includes the effect of specific incremental claims, adjustment expenses, and if probable and material, salvages and subrogation. These liabilities include accruals for claims incurred but not reported, based upon the City's historical claims rate. These liabilities are the City's best estimate based on available information. Changes in the reported liabilities during 2011 are detailed below:

# Notes to Basic Financial Statements December 31, 2011

	Employee Insurance	Workers' Compensation			
Self-insurance liability, December 31, 2010	\$ 1,399,016	\$	563,805		
Current year claims and changes in estimate Claim payments	7,814,601 (7,862,992)		195,922 (369,643)		
Self-insurance liability, December 31, 2011	\$ 1,350,625	\$	390,084		

#### **Note 6: Deferred Compensation Plan**

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. International City Management Association Retirement Corporation (ICMARC) administers the Plan. All assets and income of the trust are for the exclusive benefit of eligible employees and their beneficiaries. The City does not have any fiduciary responsibility or administrative duties relating to the deferred compensation plan other than remitting employees' contributions to the trustees. Accordingly, the City has not presented the assets and liabilities from the plan in these basic financial statements. Deferred compensation investments are held by outside trustees. Plan investments are chosen by the individual (employee) participant and include mutual funds whose focus is on stocks, bonds, treasury securities, money market-type investments or a combination of these.

The Plan, available to all permanent City employees, permits them to defer until future years up to 25% of annual gross earnings not to exceed \$16,500. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

#### **Note 7: Pension Plans**

#### (a) Public Employees Retirement System

#### **Plan Description**

Effective April 1, 1997, the Public Employees' Retirement System (PERS) was converted to a money purchase retirement plan, a defined contribution plan, that is qualified under Section 401(a) of the Internal Revenue Code (the 401(a)Plan). ICMARC serves as administrator of the 401(a) Plan. All full-time, non-uniformed employees with the exception of the three district judges and the District Court Clerk are covered by the 401(a) Plan. Each participant has a plan account to which the contributions are made and each participant manages their account by selecting various investments options offered by ICMARC. Plan benefits are based upon the total amount of money in an individual's account at retirement. Plan provisions and contribution rates are established by the 401(a) Plan agreement between the Board and ICMARC. Approval from both the Board and ICMARC is required for 401(a) Plan amendments. Employees make no contributions to the 401(a)

# Notes to Basic Financial Statements December 31, 2011

Plan; however, the City makes contributions equal to 10% of each covered employees' earnings. Employer contributions to the PERS plan totaled \$2,333,364 for 2011.

The present value of each PERS active member account at March 31, 1997, was transferred to ICMARC in the participant's name. An annuity contract from an insurance company was purchased to continue to provide benefit payments to beneficiaries of PERS. The remaining balance of approximately \$1,700,000 was transferred to the Employee Insurance Fund to provide for future employee benefits. Additionally, the contract was purchased whereby all beneficiaries will receive a 3% cost of living adjustment every three years beginning January 1, 1998. The present value of the deferred members of PERS may be withdrawn or rolled into a qualified plan at the member's choice.

#### (b) District Judges and Court Clerk's Retirement System

On January 1, 2005, the district judges became members of the Arkansas District Judges Retirement System (ADJRS). ADJRS is administered by the state as a defined benefit plan. Employer contributions for 2011 were made by the State.

On January 1, 2005, the district court clerk became a member of the Arkansas Public Employees' Retirement System (APERS). APERS is administered by the state as a defined benefit plan. The employer contribution rate was 12.46% from January 1 through June 30, 2011 and it was 13.47% from July 1 through December 31, 2011 of covered payroll. The Clerk's contribution rate was 5% of covered payroll for 2011.

Covered payroll for the clerk was \$80,316 for the fiscal year ended December 31, 2011. There is one retired clerk receiving benefits from APERS.

#### (c) Fire Relief and Pension Plan and Police Relief and Pension Plan (the Old Plans)

#### Plan Description

The Fire Relief and Pension Plan and the Police Relief and Pension Plan (the Old Plans) are agent multi-employer defined benefit pension plans for employees of the Fire and Police Department who were hired prior to January 1, 1983. The Old Plans were established in accordance with Arkansas statutes and were closed, by state law, to new employees effective January 1, 1983. On September 20, 1990, the City entered into an agreement with the Arkansas local police and fire (LOPFI) retirement system whereby LOPFI assumed responsibility for administration and a portion of the obligation of the Old Plans pursuant to Act 364 of 1981, as amended, and Act 655 of 1983 of the General Assembly of the State of Arkansas. Per the Agreement between the City and LOPFI, the City will contribute an actuarially determined rate sufficient to support the current plan benefit levels and fund the Old Plan's net pension obligation over a 30 year open amortization period. The Old Plan's benefit structure remains unchanged under the administration by LOPFI. The Old Plans issue separate stand-alone financial statements and can be obtained from the Arkansas Local Police and Fire Retirement System, PO Drawer 34164, Little Rock, Arkansas, 72203.

# Notes to Basic Financial Statements December 31, 2011

Members and participants of the old plans at December 31, 2011 are:

	Fire	Police
Active Members:		
Vested	8	3
Retirees and beneficiaries	116	96
Total	124	99

Pension benefit provisions and all other requirements, including vesting, are established by state statute. Participants in the Old Plans became eligible for membership as of the first date of employment. Members of the Old Plans who retire with 20 years of credited service are entitled to a retirement benefit payable monthly for life equal to one-half of the participant's annual salary. Employees become vested after 20 years of service. Members with more than 25 years of service credit may be entitled up to a maximum of 100% of their highest annual salary.

#### Funding Policy and Funded Status

Arkansas state statutes require yearly contributions at a level percentage of covered payroll sufficient to cover the costs of benefit commitments made to participants for their service rendered in that year and, over a reasonable period of time, to fully cover the unfunded costs of benefit commitments for services previously rendered. The City is required to contribute the actuarially required normal costs and amortized costs of the unfunded actuarial accrued liability. In addition, active employees are required to make contributions equal to 6% of their gross salary to the Old Plans. The contributions for the 2011 plan year were based upon the December 31, 2010, actuarial report.

Arkansas LOPFI plan administration policy, as required by state statutes, contains the following provisions: segregate all of the plan's retired participants and fund future benefit payments at 100%; remove these retirees as City obligations while the City realizes the remaining, net unfunded obligation on the segregated retirees; amortize these funded, accrued liabilities over a closed period of 40 years that began September 20, 1990; if the length of the financing period for unfunded liabilities causes closed plan assets to temporarily dip below zero, Arkansas LOPFI would loan the shortages until the financing period is complete as, at that time, Arkansas LOPFI will have been fully reimbursed including investment credits.

# Notes to Basic Financial Statements December 31, 2011

The actuarially required contributions rate as of December 31, 2011, 2010, and 2009, and amounts required by the City and active participants of the Old Plans for 2011, 2010, and 2009 were as follows:

	Fire Plan					Police Plan						
	2011		2010		2009		2011		2010		2009	
Employer actuarially required contribution rates Employer contributions as a	39.14%		36.97%		34.30%		27.53%		27.75%		24.05%	
percentage of annual covered payroll	39.14%		36.97%		34.30%		27.53%		27.75%		24.05%	
Employer contributions to LOPFI	\$ 208,566	\$	214,956	\$	226,519	\$	51,745	\$	68,162	\$	85,670	
Annual Pension Cost (APC)	\$ 208,566	\$	214,956	\$	226,519	\$	51,745	\$	68,162	\$	85,670	
Percentage of APC contributed	100%		100%		100%		100%		100%		100%	
Net pension obligation	_		_		-		_		_		_	

The Fire portion of the Old Plan, as of December 31, 2010, the most recent actuarial valuation date, was 30% funded. The actuarial accrued liability for benefits was \$44,835,482, and the actuarial value of assets was \$13,623,622, resulting in an unfunded actuarial accrued liability (UAAL) of \$31,211,860. The covered payroll (annual payroll of active employees covered by the plan) was \$7,333,658 and the ratio of the UAAL to the covered payroll was 426%.

The Police portion of the Old Plan, as of December 31, 2010, the most recent actuarial valuation date, was 33% funded. The actuarial accrued liability for benefits was \$35,427,310, and the actuarial value of assets was \$11,728,706, resulting in an unfunded actuarial accrued liability (UAAL) of \$23,698,604. The covered payroll (annual payroll of active employees covered by the plan) was \$8,034,511 and the ratio of the UAAL to the covered payroll was 295%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

# Notes to Basic Financial Statements December 31, 2011

#### Actuarial Methods and Assumptions

The following actuarial methods and assumptions were used to compute the contribution rates for the year ended December 31, 2011, for the Old Plans:

	Old Fire and Police Plans
Valuation date	December 31, 2010
Cost method	Entry age
Asset valuation method	Smooth market over a period of 5 years
Amortization method	Level percentage
Amortization period	26 years closed
Assumptions:	
Inflation rate	4.0%
Investment rate of return	8.0%
Projected salary increases	4.0%
Post-retirement benefit increases	3.0%

#### d) Arkansas Local Police and Fire Retirement System (the New Plans)

#### **Plan Description**

Employees of the City's Fire and Police Departments hired subsequent to December 31, 1983, are covered by the state-administered Arkansas Local Police and Fire Retirement System (the New Plans), an agent multiple-employer public employee retirement system plan. The New Plans are defined benefit plans that Arkansas statutes established. The New Plans issue separate stand-alone financial statements and can be obtained from the Arkansas Local Police and Fire Retirement System, PO Drawer 34164, Little Rock, Arkansas, 72203.

Members and participants of the new plans at December 31, 2011 are:

	Fire	Police
Active Members: Vested	124	166
Retirees and beneficiaries	10	35
Total	134	201

# Notes to Basic Financial Statements December 31, 2011

Participants who retire at or after age 55 with 20 years of credited service or any age for a participant with 28 or more years of credited service are entitled to retirement benefits payable annually for life equal to 2.94% of final average pay for each year of credited service prior to January 1, 2004. The City adopted Benefit Program 2 for members of the new plans effective January 1, 2004. Benefit Program 2 provides retirement benefits payable annually for life equal to 3.28% of final average pay for each year of credited service that began January 1, 2004 and after. The total benefit cannot exceed 100% of final average pay. Benefits are fully vested after ten years.

#### Funding Policy and Funded Status

State statutes require active participants of the New Plans to make contributions equivalent to 8.5% of their gross salary and their contributions are 100% vested. The City is also required by state statute to contribute the remaining amounts necessary to pay benefits when due, as determined by the New Plans' administrator, as well as fund the Old Plans' unfunded actuarial accrued liability over a 30-year open amortization period.

The actuarially computed contribution rates as of December 31, 2011, 2010, and 2009, and amounts required by the City and active participants of the New Plans for 2011, 2010, and 2009 were as follows:

	Fire Plan						Police Plan							
		2011		2010		2009	2011		2010		2009			
Employer actuarially required contribution rates Employer contributions as a percentage of annual		39.14%		36.97%		34.30%	27.53%		27.75%		24.05%			
covered payroll		39.14%		36.97%		34.30%	27.53%		27.75%		24.05%			
Employer contributions to LOPFI	\$	2,661,827	\$	2,459,884	\$	2,174,691	\$ 2,160,156	\$	2,187,755	\$	1,892,713			
Annual Pension Cost (APC)	\$	2,661,827	\$	2,459,884	\$	2,174,691	\$ 2,160,156	\$	2,187,755	\$	1,892,713			
Percentage of APC contributed		100%		100%		100%	100%		100%		100%			
Net pension obligation		_		_		_	_		_		_			

The Fire portion of the New Plan, as of December 31, 2010, the most recent actuarial valuation date, was 57% funded. The actuarial accrued liability for benefits was \$36,824,901 and the actuarial value of assets was \$20,879,206 resulting in an unfunded actuarial accrued liability (UAAL) of \$15,945,695. The covered payroll (annual payroll of active employees covered by the plan) was \$6,800,785 and the ratio of the UAAL to the covered payroll was 235%.

The Police portion of the New Plan, as of December 31, 2010, the most recent actuarial valuation date, was 71% funded. The actuarial accrued liability for benefits was \$31,884,017, and the actuarial value of assets was \$22,560,319, resulting in an unfunded actuarial accrued liability (UAAL) of \$9,323,698. The covered payroll (annual payroll of active employees covered by the plan) was \$7,846,552 and the ratio of the UAAL to the covered payroll was 119%.

# Notes to Basic Financial Statements December 31, 2011

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Actuarially determined amounts are subject to revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### Actuarial Methods and Assumptions

The following actuarial methods and assumptions were used to compute the contribution rates for the new plans:

	New Fire and Police Plans
Valuation date	December 31, 2010
Cost method	Entry age
Asset valuation method	Smooth market over a period of 5 years
Amortization method	Level percentage
Amortization period	30 years open
Assumptions:	
Inflation rate	4.0%
Investment rate of return	8.0%
Projected salary increases	4.0%
Post-retirement benefit increases	3.0% every year

#### Note 8: Other Postemployment Benefits (OPEB)

#### Plan Description

The City of Fort Smith sponsors and administers an informal single-employer defined benefit healthcare plan that provides coverage for medical, dental and vision benefits. Arkansas statute provides that any municipal city official or employee vested in any of the City's retirement plans with 20 years of service and attains 55 years of age may continue to participate in the City's healthcare plan after retirement. In addition, members employed at least 5 years with age plus service exceeding 70 at retirement are eligible for benefits. The State of Arkansas has the authority to establish and amend the requirements of this statute. The City does not issue stand alone financial statements of the plan but all required information is presented in this report.

Contributions: The contribution requirements of plan members are established by City Council and may be amended as needed. Plan members pay the entire cost of monthly insurance premiums at the same rate charged to active employees and receive a benefit from the blended premium rate from all of the employees participating in the City's health insurance plans. Employees are required to elect the coverage at the time of termination. The City is not required to make contributions to the plan on behalf of the retirees. The plan has 866 active participants and 29

# Notes to Basic Financial Statements December 31, 2011

retirees and beneficiaries receiving benefits who pay monthly premiums between \$363 for single coverage and \$993 for family coverage. Administrative costs of the plan are financed through investment earnings and employer contributions.

#### Summary of Significant Accounting Policies

Basis of Accounting: The financial statements of the plan are presented as a trust fund in the City's Comprehensive Annual Financial Report (CAFR) and are prepared on the accrual basis of accounting. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

*Method Used to Value Investments:* Fund investments are reported at fair value. The City's investment policies are defined in Note 2 of the financial statements.

#### Funded Status and Funding Progress

Annual OPEB Cost and Net OPEB Obligation: The City's annual other postemployment benefit (OPEB) expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the City's net OPEB obligation:

Annual required contribution (ARC)	\$ 3,543,305
30 - year amortization of net OPEB obligation Interest on net OPEB obligation	(706,482) 613,673
Annual OPEB cost	3,450,496
Total annual employer contribution	1,212,760
Increase in net OPEB obligation	2,237,736
Net OPEB obligation - beginning of year	 6,529,026
Net OPEB obligation - end of year	\$ 8,766,762

The net OPEB obligation is recorded in the government-wide statement of net assets as non-current liabilities due in more than one year for governmental activities at \$5,873,731 and for business-type activities at \$2,893,031. Furthermore, the obligation for business-type activities is reflected on the statement of fund net assets for proprietary funds as non-current liabilities for the Water and Sewer Fund (\$1,981,288) and for the Sanitation Fund (\$911,743).

# Notes to Basic Financial Statements December 31, 2011

The components of the annual required contribution (ARC) calculation reflecting a 30 year amortization period is as follows:

Normal cost Amortization of transition obligation	\$ 1,757,608 1,785,697
Annual required contribution	\$ 3,543,305

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2011, 2010, and 2009 is as follows:

	Fiscal Year Ended	C	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation				
-	12/31/2011 12/31/2010	\$	3,450,496 3,193,299	35.15% 0.18%	\$	8,766,762 6,529,026			
	12/31/2009		2,257,547	31.89%		3,452,842			

Funded Status and Funding Progress: As of January 1, 2012, the most recent actuarial valuation date, the plan was 4.3% funded. The actuarial accrued liability for benefits was \$34,363,100, and the actuarial value of assets was \$1,489,183, resulting in an unfunded actuarial accrued liability (UAAL) of \$32,873,917. The covered payroll (annual payroll of active employees covered by the plan) was \$38,782,126, and the ratio of the UAAL to the covered payroll was 84.8%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, will present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions: Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

# Notes to Basic Financial Statements December 31, 2011

In the January 1, 2012, actuarial valuation, the projected unit credit cost method was used. The actuarial assumptions included a 7% investment rate of return based upon funding the plan in the future, a 5% inflation rate, and an annual healthcare cost trend rate of 10% for 2012 and then reduced by decrements of 0.5% to 1.0% annually to an ultimate rate of 5.5% after seven years. The UAAL is being amortized as a level percentage of projected payrolls on an open basis. The remaining amortization period at December 31, 2011, was twenty-seven years.

#### Note 9: Commitments and Contingencies

#### Litigation

In the course of business, a number of claims and lawsuits arise from individuals seeking compensation for personal injury and/or property damage resulting from accidents occurring in the City. In addition, the City has been named as a defendant in a number of lawsuits relating to personnel and contractual matters. Management does not believe that the outcome of these claims will have a material adverse effect on the City's financial position. The City appropriates funds necessary to meet settlements and awards. The City accrues a liability when it is incurred and when the contingency is probable and reasonably estimable. At December 31, 2011 the City has accrued a liability in the amount of \$82,500.

#### Contingencies

The City has received federal and state financial awards in the form of grants and entitlements that are subject to review and audit by the grantor agencies. Such audits could result in requests for reimbursement by the grantor agency for expenditures disallowed under terms and conditions specified in the grant agreements. In the opinion of City management, such disallowances, if any, will not be significant.

For the past several years, the City has been subject to various administrative orders issued by the Environmental Protection Agency (EPA) with reference to the sanitary sewer system's ability to adequately handle wet weather flows. On September 9, 2005, the EPA issued an additional administrative order. The latest order specifically orders the removal of several planned and constructed overflow sites in the City's sanitary sewer system which are necessary to prevent harm resulting from the overflows during wet weather conditions. The City has been notified by the Department of Justice that the EPA has referred the City's file to the Department of Justice. The City is communicating with the Department of Justice in an effort to establish timelines for the wastewater improvements required. The 2006 Sales and Use Tax Refunding and Construction Bonds included \$49.3 million for wastewater improvements in response to EPA regulations. Additionally, the Sales and Use Tax Construction Bonds, Series 2008, 2009, and 2010 included \$14 million, \$29.15 million, and \$3.595 million, respectively, for wastewater improvements as required by the EPA. The City plans to issue an additional \$71 million in sales and use tax bonds for wastewater improvements in 2012. City management believes this matter will be resolved without litigation and penalty assessment.

# Notes to Basic Financial Statements December 31, 2011

#### Note 10: Individual Fund Disclosures

Interfund receivables and payables as of December 31, 2011 are as follows:

Fund	Red	ceivables	P	Payables		
Governmental Funds:						
General Fund	\$	32,471	\$	-		
Special Revenue Funds						
Economic Development Grants Fund		-		860		
CDBG Fund		-		26,485		
HOME Fund		-		6,883		
Internal Service Funds		1,757				
Total	\$	34,228	\$	34,228		

The \$32,471 receivable in the General Fund represents amounts paid for expenditures incurred by the Community Development Block Grant Fund (\$24,728), the HOME Investment Partnership Act Fund (\$6,883), and the Economic Development Grants Fund (\$860). The \$1,757 receivable in the Working Capital Fund, an internal service fund, represents charges to the Community Development Block Grant Fund for fuel and supplies.

# Notes to Basic Financial Statements December 31, 2011

Interfund transfers in (out) for the year ended December 31, 2011, is as follows:

	Transfers						
Fund		In	Out				
Primary Government -				_			
Governmental Funds:							
Major funds:							
General Fund	\$	2,653,602	\$	430,000			
Special revenue -							
Street Maintenance Fund		-		82,160			
Sales Tax Fund		-		2,385,810			
Debt service fund -							
Sales & Use Tax Bond Fund		699,004		179,393			
Capital projects fund -							
Sales & Use Tax Construction Fund		179,393		4			
Total governmental funds		3,531,999		3,077,367			
		_					
Proprietary Funds:							
Water and Sewer Fund		-		781,160			
Sanitation Fund		180,000		82,160			
		·		·			
Total proprietary funds		180,000		863,320			
Component Units -							
Advertising & Promotion Fund		-		21,312			
Parking Authority Fund		250,000		_			
Total component units		250,000		21,312			
Total	\$	3,961,999	\$	3,961,999			

The transfer out of \$2,385,810 from the Sales Tax Fund is to the General Fund and represents the allocation of overhead costs provided by General Fund programs during 2011. Of the \$781,160, transferred out from the Water and Sewer Fund, \$699,000 was a transfer to the Sales and Use Tax Bond Fund to provide funding for interest payments on the Sales and Use Tax Bonds, Series 2009, that were issued for wastewater improvements.

# Notes to Basic Financial Statements December 31, 2011

#### Note 11: Landfill Closure and Post Closure Care Costs

In October 1991, the EPA issued rules and regulations which require the City to place a final cover on its Municipal Solid Waste Landfill (MSWLF) when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for a period of 30 years following closure of the site.

In 1994, the City adopted GASB Statement 18, *Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs*. This statement requires that the City recognize a portion of the closure and postclosure care costs referred to above as an operating expense in each fiscal year based on landfill capacity used as of each fiscal year-end, even though such costs will be paid only near or after the date that the landfill stops accepting waste.

The City's permitted landfill capacity was increased from a total of 13,507,000 cubic yards to 72,607,000 cubic yards in 2003. The life of the landfill is now projected to last through 2050 rather than 2013. The landfill was opened on October 9, 1993. The City's reported landfill closure and postclosure care liability at December 31, 2011, is \$4,475,504. The remaining estimated closure and postclosure care costs of approximately \$31.6 million will be recognized as the remaining capacity is filled. The percentage of landfill capacity used to date was approximately 9.7% at December 31, 2011. These amounts are based upon annual engineering estimates of what it would cost to perform all closure and postclosure costs, based on the City's approved closure plan, through December 31, 2011. Actual costs may be significantly higher due to inflation, changes in technology, or changes in regulations by the Arkansas Department of Environmental Quality.

The City is required by state and federal laws and regulations to make annual contributions to a trust to finance closure and postclosure care costs. The amount of financial assurance required by the state as of December 31, 2011, is \$7,385,303. In order to comply with this requirement, the City held an irrevocable standby letter of credit with BancorpSouth that is pledged to the Arkansas Department of Environmental Quality in the amount of \$7,287,000 at December 31, 2011. The city has also pledged a certificate of deposit investment as collateral for the letter of credit. The City will increase the value of the letter of credit and certificate of deposit held as collateral to meet the required level of financial assurance during 2012.

#### Note 12: New Applicable GASB Standards

### GASB Statement No. 57 – OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans

This Statement amends Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, to permit an agent employer that has an individual-employer OPEB plan with fewer than 100 total plan members to use the alternative measurement method, at its option, regardless of the number of total plan members in the agent multiple-employer OPEB plan in which it participates. Consistent with this change to the employer-reporting requirements, this Statement also amends a Statement No. 43, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, requirement that a defined benefit

# Notes to Basic Financial Statements December 31, 2011

OPEB plan obtain an actuarial valuation. The amendment permits the requirement to be satisfied for an agent multiple-employer OPEB plan by reporting an aggregation of results of actuarial valuations of the individual-employer OPEB plans or measurements resulting from use of the alternative measurement method for individual-employer OPEB plans that are eligible. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2011. The City has not yet determined the potential impact, if any; this statement could have on its financial statements.

#### GASB Statement No. 59 - Financial Instruments Omnibus

This Statement supersedes Statement No. 31, 2a7-Like External Investment Pools, paragraph 12 and amends this Statement's paragraph 22; this Statement supersedes Statement 53, Contracts that Include Nonperformance Penalties, paragraph 16 and amends this Statement's paragraphs 13, 17, and 64c(5)(a); this Statement amends NCGA Statement 4, Guarantees of the Indebtedness of Others, paragraph 9; this Statement amends Statements No. 25 and No. 43, Unallocated Insurance Contracts, paragraphs 24 and 44 and paragraphs 22 and 46, respectively; this Statement amends Statement No. 40, Interest Rate Risk Disclosures for Debt Investment Pools, paragraph 15 to update and improve the accounting and financial reporting requirements of these pronouncements that address financial instruments. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2011. The City has not yet determined the potential impact, if any; this statement could have on its financial statements.

### GASB Statement No. 60 – Accounting and Financial Reporting for Service Concession Arrangements

This Statement will improve financial reporting by addressing issues related to service concession arrangements (SCA). The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2011. The City has not yet determined the potential impact, if any; this statement could have on its financial statements.

#### GASB Statement No. 61 – The Financial Reporting Entity: Omnibus

This Statement amends Statement No. 14, *The Financial Reporting Entity*, and Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis*, to modify existing requirements for the assessment of potential component units in determining what should be included in the financial reporting entity and financial reporting entity display and disclosure requirements. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2012. The City has not yet determined the potential impact, if any; this statement could have on its financial statements.

# Notes to Basic Financial Statements December 31, 2011

### GASB Statement No. 62 – Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements

This statement issued December 2010 will be effective for the City for the year ending December 31, 2012. The objective of this Statement is to incorporate into the GASB's authoritative literature certain accounting and financial reporting guidance that is included in FASB and AICPA pronouncements issued on or before November 30, 1989, which does not conflict with or contradict GASB pronouncements. This Statement also supersedes Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, thereby eliminating the election provided in paragraph 7 of that Statement for enterprise funds and business-type activities to apply post-November 30, 1989 FASB Statements and Interpretations that do not conflict with or contradict GASB pronouncements. The City has not yet determined the potential impact, if any; this statement could have on its financial statements.

### GASB Statement No. 63 - Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position

This statement is effective for periods beginning after December 15, 2011. It provides a new statement of net position format to report all assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position (which is the net residual amount of the other elements). This Statement requires that deferred outflows of resources and deferred inflows of resources be reported separately from assets and liabilities. GASB 63 also amends certain provisions of GASB Statement No. 34, Basic Financial Statements — and Management's Discussion and Analysis — for State and Local Governments, and related pronouncements to reflect the residual measure in the statement of financial position as net position, rather than net assets. The City has not yet determined the potential impact, if any; this statement could have on its financial statements.

### GASB Statement No. 64 - Derivative Instruments: Application of Hedge Accounting Termination Provisions (an amendment of GASB Statement No. 53)

This statement is effective for periods beginning after June 15, 2011. It clarifies that when certain conditions are met, the use of hedge accounting should not be terminated. Those conditions are: (a) the collectability of swap payments is considered to be probable, (b) the replacement of the counterparty or credit support provider meets the criteria of an assignment or in-substance assignment as described in this Statement, and (c) the counterparty or counterparty credit support provider (and not the government) has committed the act of default or termination event. When all of these conditions exist, the GASB believes that the hedging relationship continues and hedge accounting should continue to be applied. The City has not yet determined the potential impact, if any; this statement could have on its financial statements.

# Notes to Basic Financial Statements December 31, 2011

#### GASB Statement No. 65 - Items Previously Reported as Assets and Liabilities

This statement clarifies the appropriate reporting of deferred outflows of resources and deferred inflows of resources to ensure consistency in financial reporting. The provisions of GASB 65 are effective for periods beginning after December 15, 2012, and would be applied on a prospective basis. The City has not yet determined the potential impact, if any; this statement could have on its financial statements.

#### GASB Statement No. 66 - Technical Corrections - 2012

This statement enhances the usefulness of financial reports by resolving conflicting accounting and financial reporting guidance that could diminish the consistency of financial reporting. GASB 66 amends both GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, and GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. The provisions of GASB 66 are effective for periods beginning after December 15, 2012, and would be applied on a prospective basis. The City has not yet determined the potential impact, if any; this statement could have on its financial statements.

# Notes to Basic Financial Statements December 31, 2011

## Note 13: Condensed Financial Statements-Discretely Presented Component Units

The following presents condensed financial statements for each of the four discretely presented component units:

#### Statement of Net Assets December 31, 2011

	Governmental						Business-Type							
		vertising		Public				Parking	Airport					
	and	Promotion		Library		Total		Authority	Commission			Total		
Assets														
Current assets	\$	165,164	\$	1,376,508	\$	1,541,672	\$	521,972	\$	3,836,844	\$	4,358,816		
Sales taxes receivable from														
the City		-		150,660		150,660		-		-		-		
Capital Assets, net of accumulated														
depreciation, as applicable		-		825,329		825,329		2,301,935		36,601,930		38,903,865		
Noncurrent assets								10,875		98,624		109,499		
Total Assets		165,164		2,352,497		2,517,661		2,834,782		40,537,398		43,372,180		
Liabilities														
Current liabilities		12,770		39,961		52,731		150,924		949,067		1,099,991		
Noncurrent liabilities								491,132		2,824,587		3,315,719		
Total liabilities		12,770		39,961		52,731		642,056		3,773,654		4,415,710		
Net Assets														
Investment in capital assets,														
net of related debt		-		825,329		825,329		1,703,260		33,602,343		35,305,603		
Restricted		152,394		-		152,394		69,620		1,080,766		1,150,386		
Unrestricted				1,487,207		1,487,207		419,846		2,080,635		2,500,481		
Total net assets	\$	152,394	\$	2,312,536	\$	2,464,930	\$	2,192,726	\$	36,763,744	\$	38,956,470		

# Notes to Basic Financial Statements December 31, 2011

# Statement of Activities For the Year Ended December 31, 2011

					_					ense) Revenue						
		Program Revenues					Changes in Net Assets									
			Fees, Fines, and			Operating			overn	mental Activiti	es					
	_		Charges for			rants and		ertising and		Public						
		xpenses	Services			ntributions		romotion	Library			Total				
Advertising/Promotion	\$	681,872	\$	-	\$	3,825	\$	(678,047)	\$	-	\$	(678,047)				
Public Library		2,743,760	-	167,123		279,620				(2,297,017)		(2,297,017)				
Total	\$	3,425,632	\$	167,123	\$	283,445		(678,047)		(2,297,017)		(2,975,064)				
	Gene	ral revenues														
	Pro	perty taxes						-		1,322,096		1,322,096				
	Sal	es taxes						-		909,302		909,302				
	Но	spitality hotel/m	otel tax	xes				710,400		-		710,400				
	Un	restricted invest	ments e	earnings				29		990		1,019				
	Oth	ner						-		22,469		22,469				
		Total general r	evenue	s				710,429		2,254,857		2,965,286				
	Chan	ge in net assets						32,382		(42,160)		(9,778)				
	Net a	ssets, beginning						120,012		2,354,696		2,474,708				
	Net a	ssets, ending					\$	152,394	\$	2,312,536	\$	2,464,930				
				Program 1	Revenii	es	Net (Expense) Revenue and Changes in Net Assets Business-Type Activities									
		-	Fee	s, Fines, and	110 / 0110	Capital										
			Charges for Services		Grants and			Parking	Airport							
		Expenses			Co	ontributions	A	Authority	(	Commission		Total				
Parking Authority	\$	267,280	\$	183,480	\$	-	\$	(83,800)	\$	_	\$	(83,800)				
Airport Commission		4,827,516		2,629,701		1,845,855		-		(351,960)		(351,960)				
Total	\$	5,094,796	\$	2,813,181	\$	1,845,855		(83,800)		(351,960)		(435,760)				
	Gene	ral revenues														
		restricted invest	ment es	arnings				354		37,334		37,688				
		ment from City		C				250,000		-		250,000				
	,							250,354		37,334		287,688				
		Total general r	evenue	5						37,334		287,088				
	Chan	ge in net assets						166,554		(314,626)		(148,072)				
	Net a	ssets, beginning						2,026,172		37,078,370		39,104,542				
	Net a	ssets, ending					\$	2,192,726	\$	36,763,744	\$	38,956,470				

# Notes to Basic Financial Statements December 31, 2011

#### **Note 14: Subsequent Events**

On February 23, 2012, the City issued \$13,250,000 Water and Sewer Revenue Refunding Bonds, Series 2012, for the purpose of refunding the outstanding 2005A Water and Sewer Revenue Refunding Bonds. The bonds are due in varying amounts on October 1, 2012 through 2019 with interest rates ranging from 2% to 3.807%, payable semiannually. The reacquisition price exceeded the carrying amount of the old debt by \$265,391. The unamortized amount is netted against the new debt and is being amortized over the refunded debt's life using the straight-line method. The City completed the refunding to reduce its total debt service payments over the next seven (7) years by \$1,803,168 and to obtain an economic gain of \$1,115,323.

On May 22, 2012, the City issued \$110,660,000 Sales and Use Tax Refunding and Improvement Bonds, Series 2012. The bonds were issued to refund the outstanding Sales and Use Tax Refunding and Improvement Bonds, Series 2006, Sales and Use Tax Bonds, Series 2008, and Sales and Use Tax & Water and Sewer Revenue Bonds, Series 2009. The 2006 and 2008 Bonds will be redeemed by September 1, 2013 and the 2009 Bonds will be redeemed by September 1, 2014. The reacquisition price exceeded the carrying amount of the old debt by \$1,483,000. The unamortized amount is netted against the new debt and is being amortized over the refunded debt's life using the straight-line method. The bonds were also issued to fund \$39.4 million in wastewater improvements; \$20.7 million in water system improvements; \$8.6 million in fire improvements; and \$4 million in aquatic center improvements. The bonds are due May 1, 2013 through May 1, 2027 in varying amounts with interest ranging from 1% to 5%, payable semiannually. On March 13, 2012, voters approved the reauthorization of two ½% sales and use taxes for these bonds and for operation costs. The bonds are supported by .75% sales and use tax. The bonds are subject to mandatory redemption in inverse order from surplus tax collections on any payment date. The remaining .25% sales and use tax is to be used for fire and park operations.

# REQUIRED SUPPLEMENTARY INFORMATION

# Required Supplementary Information Analysis of Funding Progress – Pension and OPEB Plans

Actuarial Valuation Date	Actuarial Actuarial Value of Accrued Plan Assets Liability		Funded Ratio (1)/(2)	Total Funded Excess (Unfunded) Actuarial Liability* (1) - (2)	Annual Covered Payroll	Ratio of Funded Excess (Unfunded) Actuarial Liability to Annual Covered Payroll (4)/(5)			
Fire Relief and P	ension	Plan and Police	Relief	and Pension Plan	n (the Old Plans)				
Fire Plan:					· ·				
2010	\$	13,623,622	\$	44,835,482	30.4%	\$ (31,211,860)	\$	7,333,658	-425.6%
2009		11,682,884		40,306,539	29.0%	(28,623,655)		7,235,164	-395.6%
2008		1,046,343		25,238,443	4.1%	(24,192,100)		7,000,612	-345.6%
Police Plan:									
2010	\$	11,728,706	\$	35,427,310	33.1%	\$ (23,698,604)	\$	8,034,511	-295.0%
2009		12,404,021		35,656,105	34.8%	(23,252,084)		8,129,433	-286.0%
2008		6,207,679		27,638,811	22.5%	(21,431,132)		8,226,122	-260.5%
Arkansas Local I	Police a	and Fire Retireme	ent Sys	stem (the New Pl	ans)				
Fire Plan:									
2010	\$	20,879,206	\$	36,824,901	56.7%	\$ (15,945,695)	\$	6,800,785	-234.5%
2008		18,635,161		32,868,368	56.7%	(14,233,207)		6,653,731	-213.9%
2007		22,453,784		25,238,443	89.0%	(2,784,659)		6,340,207	-43.9%
Police Plan:									
2010	\$	22,560,319	\$	31,884,017	70.8%	\$ (9,323,698)	\$	7,846,552	-118.8%
2009		22,975,883		32,229,734	71.3%	(9,253,851)		7,883,803	-117.4%
2008		28,028,232		27,638,811	101.4%	389,421		7,869,907	4.9%
Other Post Emplo	oyment	Benefit Plan (O	PEB)						
2011	\$	1,489,183	\$	34,363,100	4.3%	\$ (32,873,917)	\$	38,782,126	-84.8%
2010		1,082,601		23,918,052	4.5%	(22,835,451)		38,966,330	-58.6%
2009		720,000		23,918,052	3.0%	(23,198,052)		39,464,105	-58.8%

# Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual – General Fund For the Year Ended December 31, 2011

				Actual	Ad	ljustments		Actual			
		geted Aı			GAAP		Budget		Budget		iance with
_	Original		Final		Basis		Basis		Basis	Fir	al Budget
Revenues											
Taxes	\$ 7,137,0		- / /	\$	6,815,325	\$	-	\$	6,815,325	\$	(178,675)
Sales taxes	15,326,5		15,106,500		15,155,032		-		15,155,032		48,532
Licenses and permits	1,340,0		1,386,772		1,442,781		-		1,442,781		56,009
Utility franchise fees	6,191,5		6,456,500		6,571,993		-		6,571,993		115,493
Intergovernmental	4,174,9		5,354,722		4,587,098		-		4,587,098		(767,624)
Fines and forfeitures	1,950,0	00	2,116,528		2,226,844		-		2,226,844		110,316
Fees for services	515,9	00	597,414		626,755		-		626,755		29,341
Interest	42,0	00	1,836		1,771		-		1,771		(65)
Miscellaneous	150,0	00	217,573		316,699		-		316,699		99,126
Total revenues	36,827,8	92	38,231,845		37,744,298				37,744,298		(487,547)
Expenditures											
Current:											
General government											
Administration	4,075,9	18	3,728,898		3,716,104		8,885		3,724,989		3,909
Legal	1,884,1	90	1,884,190		1,739,016		1,000		1,740,016		144,174
Finance	2,109,7		2,085,008		1,937,373		37,151		1,974,524		110,484
Public safety	_,,		_,,,,,,,,,		-,,,,,,,,		.,		-,,,,,,,		,
Police	16,395,7	34	16,079,928		14,912,803		12,738		14,925,541		1,154,387
Fire	10,079,3		10,000,620		9,401,673		284,814		9,686,487		314,133
Community services	10,077,5	50	10,000,020		>,401,075		201,011		2,000,107		314,133
Health and social services	150,0	70	131,340		131,348		_		131,348		(8)
Parks and recreation	2,223,6		2,225,700		1,941,735		22,344		1,964,079		261,621
Transit	2,163,2		2,034,056		2,034,024		22,344		2,034,024		32
Other	1,892,4		2,437,756		2,248,953		229,956		2,478,909		(41,153)
Capital outlay	1,701,7		2,460,430		2,103,830		354,616		2,478,909		1,984
Debt service:	1,701,7	+0	2,400,430		2,103,630		334,010		2,430,440		1,964
Principal					495,000				495,000		(495,000)
		-	-		,		-		,		. , ,
Interest		<u> </u>		_	8,250	-	<del>-</del>	_	8,250	-	(8,250)
Total expenditures	42,676,1	91	43,067,926	_	40,670,109		951,504	_	41,621,613		1,446,313
Excess (deficiency) of revenues											
over (under) expenditures	(5,848,2	99)	(4,836,081)		(2,925,811)		(951,504)		(3,877,315)		958,766
Other Financing Sources (Uses):											
Transfers in	2,653,2	90	2,653,194		2,653,602		_		2,653,602		408
Transfers out	(430,0		(430,000)		(430,000)				(430,000)		400
Transfers out	(430,0		(430,000)		(430,000)				(430,000)		
Total other financing sources and uses	2,223,2	90	2,223,194	_	2,223,602	_	-	_	2,223,602		408
Net change in fund balances	(3,625,0	09)	(2,612,887)		(702,209)		(951,504)		(1,653,713)		959,174
Fund Balances, January 1	8,495,5	13	8,495,513		8,442,610				8,442,610		
Fund Balances, December 31	\$ 4,870,5	04 \$	5,882,626	\$	7,740,401	\$	(951,504)	\$	6,788,897	\$	959,174

# Required Supplementary Information Schedule of Revenues, Expenditures and Changes in Fund Balances

# Budget and Actual – Street Maintenance Fund For the Year Ended December 31, 2011

	Budge	ed Amo	ounts		Actual GAAP	Adjustments Budget		Actual Budget	Vai	riance with
	Original		Final		Basis	Basis		Basis	Fir	nal Budget
Revenues										
Taxes	\$ 2,141,000	\$	2,098,200	\$	1,989,709	\$ -	\$	1,989,709	\$	(108,491)
Intergovernmental	3,812,730		4,094,928		4,045,511	-		4,045,511		(49,417)
Interest	10,000		1,212		1,004	-		1,004		(208)
Miscellaneous	5,000	- —	11,085		10,460		_	10,460		(625)
Total revenues	5,968,730		6,205,425	_	6,046,684		_	6,046,684		(158,741)
Expenditures										
Current:										
General government										
Administration	226,332		229,410		208,530	-		208,530		20,880
Legal	55,550		55,550		48,267	-		48,267		7,283
Finance	342,235		342,234		319,757	10,020		329,777		12,457
Public works										
Operations	449,918		472,718		453,029	1,599		454,628		18,090
Streets	2,944,000		2,869,567		2,690,540	-		2,690,540		179,027
Traffic control	2,336,179		2,342,679		1,982,581	-		1,982,581		360,098
Community services										
Parks and recreation	264,587		264,588		239,248	1,770		241,018		23,570
Other	74,767		27,031		27,030	-		27,030		1
Capital Outlay	287,000		379,869		350,884			350,884		28,985
Total expenditures	6,980,568		6,983,646	_	6,319,866	13,389		6,333,255		650,391
Excess (deficiency) of revenues										
over (under) expenditures	(1,011,838	<u> </u>	(778,221)		(273,182)	(13,389)	_	(286,571)		491,650
Other Financing Uses:										
Transfers out	(82,160	<u> </u>	(82,160)	_	(82,160)			(82,160)		
Total Other Financing Uses	(82,160		(82,160)		(82,160)			(82,160)		
Net Change in Fund Balances	(1,093,998	)	(860,381)		(355,342)	(13,389)		(368,731)		491,650
Fund Balances, January 1	3,133,706		3,133,706		3,035,105			3,035,105		
Fund Balances, December 31	\$ 2,039,708	\$	2,273,325	\$	2,679,763	\$ (13,389)	\$	2,666,374	\$	491,650

# Notes to Required Supplementary Information December 31, 2011

#### **Budgets and Budget Accounting**

By December 1 of each year, the City Administrator is required to submit to the Board of Directors ("Board") a proposed budget for the fiscal year beginning on the following January 1. The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted prior to adoption of the budget to allow citizen input. The state statute governing adoption of annual budgets requires the Board to approve the budget prior to February 1. For practical purposes, the Board usually adopts the budget in December.

Annual budgets are legally adopted for the General Fund and the Street Maintenance Fund, a special revenue fund.

The City Administrator is authorized to transfer budgeted amounts within departments; however, the Board must approve any revisions that alter the total expenditures of any department. During 2011, supplemental appropriations (expenditures and transfers out) were adopted by the Board for the General Fund totaling \$391,735 to allocate \$324,115 for the Mallalieu demolition and preservation, \$39,900 for preliminary engineering and architectural fees for Fire Station 11, and \$27,720 for additional unemployment compensation costs. During 2011, the Board adopted supplemental appropriations for the Street Maintenance Fund totaling \$3,078 for additional unemployment costs. For budgetary purposes, unencumbered appropriations lapse at year-end.

The budgets for the General Fund and the Street Maintenance Fund are prepared on a basis that differs from GAAP. The difference between budget and GAAP basis is that encumbrances are recorded as the equivalent of expenditures (budget) as opposed to an assignment of fund balance (GAAP). Accordingly, encumbrances have been reflected in the budget and actual schedules as budget adjustments to provide a more meaningful comparison. Budget and actual schedules are presented at the departmental level that is the legal level of budgetary control.

# SUPPLEMENTARY INFORMATION SECTION

### Nonmajor Governmental Funds For the Fiscal Year Ended December 31, 2011

#### **Special Revenue Funds:**

Community Development Block Grant (CDBG)- To account for the operations of projects utilizing CDBG funds. Such revenues are restricted to expenditures for specified projects by the Department of Housing and Urban Development.

**Tilles Park-** To account for donations received from the Tilles family estate. The money received is restricted for upgrading and maintaining Tilles Park.

**HOME Investment Partnership Act-** To account for federal funds administered by the Community Housing Development Organizations (CHDO) and other subrecipients to provide assistance for affordable housing.

**Special Grants-** To account for federal, state, and local grants received by the City. Current grants include: Department of Justice grants for personnel and equipment, ARRA Energy grant, Arkansas historic preservation grants, and a local grant from Sebastian County for drug law enforcement projects. These funds are restricted to expenditures for approved projects of the various agencies.

**LOPFI Contribution-** To account for the funding of contributions made to the Police and Fire Relief and Pension Plans administered by Arkansas LOPFI.

**Economic Development-** To account for State grants provided as pass-through funding to local entities for infrastructure improvements.

**Convention Center-** To account for operations of the convention center. The rental revenue generated by the center and a subsidy from the General Fund are accounted for in this fund. The City has an agreement with the Advertising & Promotion Commission (A & P) whereby the A & P manage the center.

#### **Capital Projects Fund:**

**Sidewalk Construction-** To account for resources utilized to construct sidewalks within the City limits. Revenues collected for sidewalk construction include contributions from the community and permit assessments on new construction. The City Board selects projects. The fund is perpetual.

### Combining Balance Sheet – Nonmajor Governmental Funds December 31, 2011

								Special Revenue				Capital Projects	
	Deve	nmunity elopment ek Grant	Till	les Park	In	HOME vestment rtnership Act		Special Grants	LOPFI Contribution	Economic Development	onvention Center	idewalk nstruction	Total Nonmajor overnmental Funds
Assets										_			
Cash	\$	9,564	\$	-	\$	56,070	\$	165,518	\$ 4,856,665	\$ -	\$ 348,614	\$ 4,557	\$ 5,440,988
Investments		133,303		9,437		-		395,916	5,896,117	-	60,967	470,040	6,965,780
Receivables, net of allowance													
for uncollectibles									2012 701				2012 701
Taxes		-		-		-		-	2,913,504	-	-	-	2,913,504
Accounts		-		400		-		-	-	-	4,625	-	5,025
Accrued interest		13		1		- 0.051		39	1,071	-	45	49	1,218
Due from other governments		80,704		-		8,251		37,730		860	 1,998	 	 129,543
Total assets		223,584		9,838		64,321		599,203	13,667,357	860	 416,249	 474,646	15,456,058
Liabilities and Fund Balances Liabilities: Accounts payable and													
accrued liabilities		84,109		-		8,257		50,620	742,878	-	37,417	18,216	941,497
Retainage payable		20,243		-		-		-	-	-	-	12,497	32,740
Due to other funds		26,485		-		6,883		-	-	860	-	-	34,228
Deferred revenues		86,393		-		49,181		433,730	2,853,552	-	17,164	-	3,440,020
Other		2,323				-		-			 	 	 2,323
Total liabilities		219,553		-		64,321		484,350	3,596,430	860	 54,581	 30,713	 4,450,808
Fund Balances: Restricted for:													
Construction projects		-		-		-		15,850	-	-	-	-	15,850
Parks & recreation		-		9,838		-		96,936	-	-	-	-	106,774
Housing and rehabilitation		4,031		-		-		-		-	-	-	4,031
Police & fire retirement contributions		-		-		-		-	10,070,927	-	-	-	10,070,927
Committed to:													
Construction projects Assigned to:		-		-		-		-	-	-	-	443,933	443,933
Construction projects		_		_		_		2,067	-	_	_	-	2,067
Convention center											 361,668	 -	 361,668
Total Fund Balances		4,031		9,838			_	114,853	10,070,927		 361,668	443,933	 11,005,250
Total liabilities and fund balances	\$	223,584	\$	9,838	\$	64,321	\$	599,203	\$ 13,667,357	\$ 860	\$ 416,249	\$ 474,646	\$ 15,456,058

# Statement of Revenues, Expenditures and Changes in Fund Balance – Nonmajor Governmental Funds For the Year Ended December 31, 2011

					:	Special Revenu	ıe						Capital rojects		
	Communit Developme Block Gra	nt	Tilles Park	HOME Investment Partnership Act		Special Grants	C	LOPFI ontribution		onomic elopment	Convention Center		dewalk struction		Total Nonmajor overnmental Funds
Revenues Taxes	\$		\$ -	\$ -	\$		\$	2,653,362	\$		\$ -	\$	_	\$	2,653,362
Licenses and permits	. P	-		ъ - -	Ф	-	Ф	2,033,302	Ф	_	<b>.</b> -	Ф	185,376	Ф	185,376
Intergovernmental	951,1	92	-	358,394		1,377,087		838,250		311,170	_		-		3,836,093
Fines and forfeitures		-	-	-		-		129,965		-	-		-		129,965
Fees for services		-	-	-		-		-		-	481,458		-		481,458
Interest		22	6	-		56		3,023		-	563		240		3,910
Contributions		-	400	-		-		1,341,058		-	-		-		1,341,458
Miscellaneous					-		_	74							74
Total revenues	951,2	14	406	358,394		1,377,143		4,965,732		311,170	482,021		185,616		8,631,696
Expenditures Current: Public safety															
Police		_	_	_		784,094		3,212,784		_	_		_		3,996,878
Fire		_	-	-		172,265		3,175,842		_	_		_		3,348,107
Public works						,									, ,
Streets		-	-	-		-		-		-	-		250,523		250,523
Traffic Control		-	-	-		167,136		-		-	-		-		167,136
Community services						11.002									11.002
Parks and Recreation Convention Center		-	-	-		11,083		-		-	1,166,186		-		11,083 1,166,186
Housing and Rehabilitation	951,1	92	-	358,394		-		-		311,170	1,100,100		-		1,620,756
Capital Outlay	,,,,,	-	-	-		246,499		-		-	26,066		_		272,565
					_										
Total expenditures	951,1	92		358,394	_	1,381,077		6,388,626		311,170	1,192,252		250,523		10,833,234
Excess (deficiency) of revenues		22	10.5			(2.02.0		(1.422.00.0)			(510.221)		(54.005)		(2.201.520)
over (under) expenditures		22	406		_	(3,934)		(1,422,894)			(710,231)		(64,907)		(2,201,538)
Other Financing Sources (Uses)															
Transfers in		-	-	-		-		-		-	-		-		-
Insurance proceeds from hail storm						_							_		
Total Other Financing Sources and Uses					_	<u>-</u>		<u>-</u>					-		<u>-</u>
Net Change in Fund Balances		22	406	-		(3,934)		(1,422,894)		-	(710,231)		(64,907)		(2,201,538)
Fund Balances, January 1	4,0	09	9,432		_	118,787		11,493,821			1,071,899		508,840		13,206,788
Fund Balances, December 31	\$ 4,0	31	\$ 9,838	\$ -	\$	114,853	\$	10,070,927	\$	_	\$ 361,668	\$	443,933	\$	11,005,250

# Internal Service Funds For the Fiscal Year Ended December 31, 2011

**Working Capital-** To account for the accumulation and allocation of costs associated with fuel and duplicating services.

**Employee Insurance-** To account for monthly premiums contributed by the City and its employees for health insurance coverage and to provide for payment of life insurance premiums. The plan is self-insured with a third party administrator acting as paying agent for claims. Premiums are accumulated in this fund for the payment of employee insurance claims.

**Workers' Compensation-** To account for amounts contributed for workers' compensation. Workers' compensation contributions are accumulated in this fund for the payment of workers' compensation claims.

# Combining Statement of Net Assets Internal Service Funds December 31, 2011

	Working Capital		Employee Insurance	Vorkers' npensation	Total
Assets		Сирии	<u> </u>	 ipensation	1000
Current Assets					
Cash	\$	46,004	\$ 1,946,518	\$ 42,165	\$ 2,034,687
Investments		-	2,631,045	636,374	3,267,419
Receivables, net of allowance for uncollectibl	es				
Accounts		-	85,832	147,199	233,031
Accrued interest		-	455	83	538
Inventory		56,865	-	-	56,865
Prepaid items & deposits		-	43,000	89,612	132,612
Due from other funds		1,757	 	 	1,757
Total Current Assets		104,626	 4,706,850	 915,433	 5,726,909
Total Assets		104,626	 4,706,850	 915,433	5,726,909
Liabilities					
Current Liabilities					
Accounts payable and accrued liabilities		45,076	187,227	-	232,303
Claims and judgments			 1,350,625	 390,084	1,740,709
Total Current Liabilities		45,076	 1,537,852	390,084	1,973,012
Total Liabilities		45,076	1,537,852	390,084	1,973,012
Net Assets					
Unrestricted		59,550	 3,168,998	 525,349	 3,753,897
Total Net Assets	\$	59,550	\$ 3,168,998	\$ 525,349	\$ 3,753,897

# Combining Statement of Revenues, Expenses and Changes in Fund Net Assets

### Internal Service Funds

#### For the Year Ended December 31, 2011

	Vorking Capital	Employee Insurance	Vorkers' apensation	Total
Operating Revenues	 -		-	
Charges for services - internal	\$ 982,575	\$ 6,728,018	\$ 880,125	\$ 8,590,718
Charges for services - external	-	452,120	-	452,120
Total Operating Revenues	982,575	7,180,138	880,125	9,042,838
<b>Operating Expenses</b>				
Contractual services	-	554,960	155,816	710,776
Materials and supplies	973,448	-	-	973,448
Insurance claims and expenses	-	7,814,601	369,643	8,184,244
<b>Total Operating Expenses</b>	 973,448	8,369,561	525,459	9,868,468
Operating Income (Loss)	 9,127	 (1,189,423)	 354,666	 (825,630)
Nonoperating Revenues				
Investment earnings	 	1,536	398	1,934
Total Nonoperating Revenues		1,536	398	 1,934
Change in Net Assets	9,127	(1,187,887)	355,064	(823,696)
Total net assets, beginning	50,423	4,356,885	170,285	 4,577,593
Total net assets, ending	\$ 59,550	\$ 3,168,998	\$ 525,349	\$ 3,753,897

## Combining Statement of Cash Flows Internal Service Funds For the Year December 31, 2011

	Working Capital	Employee Insurance	Workers' Compensation	Total
Cash Flows from Operating Activities:				
Cash received from service users	\$ 981,252	\$ 407,380	\$ -	1,388,632
Cash received from city and employee contributions	_	6,728,018	963,085	7,691,103
Cash payments for goods and services	(945,112)	-	-	(945,112)
Cash payments for premiums and other operating expense	-	(7,951,879)	(543,364)	(8,495,243)
Cash payments for claims paid	-	(759,584)	(165,234)	(924,818)
Net cash provided by (used for) operating activities	36,140	(1,576,065)	254,487	(1,285,438)
Cash Flows from Investing Activities				
Proceeds from sales and maturities of investment securitie	-	3,808,492	651,678	4,460,170
Outlays for purchases of investment securities	-	(5,813,471)	(903,643)	(6,717,114)
Interest on investments	_	1,352	331	1,683
Net cash used for investing activities		(2,003,627)	(251,634)	(2,255,261)
Net increase (decrease) in cash	36,140	(3,579,692)	2,853	(3,540,699)
Cash, January 1	9,864	5,526,210	39,312	5,575,386
Cash, December 31	\$ 46,004	\$ 1,946,518	\$ 42,165	\$ 2,034,687
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities				
Operating income (loss)	\$ 9,127	\$ (1,189,423)	\$ 354,666	\$ (825,630)
Change in assets and liabilities				
Accounts receivable	-	(44,740)	82,960	38,220
Due from other funds	(1,323)	-	-	(1,323)
Inventory	5,011	-	-	5,011
Prepaid items	-	(43,000)	(9,418)	(52,418)
Accounts payable and accrued liabilities	23,325	(250,511)	-	(227,186)
Liability for claims and judgments	<u> </u>	(48,391)	(173,721)	(222,112)
Total adjustments	27,013	(386,642)	(100,179)	(459,808)
Net cash provided by (used for) operating activities	\$ 36,140	\$ (1,576,065)	\$ 254,487	\$ (1,285,438)

# Discretely Presented Component Units For the Fiscal Year Ended December 31, 2011

#### **Governmental Fund Types – Special Revenue Funds**

**Advertising and Promotion-** To account for the operations of the Advertising and Promotion Commission utilizing revenues from the hotel/motel (hospitality) tax. These revenues are restricted to expenditures of the Advertising and Promotion Commission to promote the City and increase tourism.

**Public Library-** To account for the operations of the Fort Smith Public Library in providing library services to citizens.

#### **Proprietary Fund Types – Enterprise Funds**

**Parking Authority-** To account for the provision of parking facilities within the City. All services necessary to provide such services are accounted for in this fund including, but not limited to, administration, operations, maintenance, financing, and related debt service.

**Airport Commission-** To account for the provision of regional airport services. All activities necessary to provide such services are accounted for in this fund, including but not limited to, administration, operations, maintenance, financing, and related debt service.

# Combining Statement of Net Assets Governmental Component Units December 31, 2011

	Advertising and Promotion	Public Library	Total
Assets			
Cash	\$ 39,841	\$ 1,011,615	\$ 1,051,456
Investments	70,220	300,988	371,208
Receivables, net of allowance for uncollectibles			, , , , , ,
Taxes	50,178	-	50,178
Sales taxes	<del>-</del>	150,660	150,660
Accounts	_	9,380	9,380
Accrued interest	11	-	11
Prepaid items	4,914	49,525	54,439
Inventory, at cost	-	5,000	5,000
Capital assets		.,	- ,
Nondepreciable	_	422,132	422,132
Depreciable	-	403,197	403,197
1		<del></del>	
Total Assets	165,164	2,352,497	2,517,661
Liabilities			
Accounts payable and accrued liabilities	12,770	39,961	52,731
•	·	<del></del>	
Total Liabilities	12,770	39,961	52,731
Net Assets			
Invested in capital assets	-	825,329	825,329
Nonspendable:			
Inventory	-	5,000	5,000
Restricted for:	152.004		450.004
Tourism & promotion	152,394	-	152,394
Assigned to:		1 402 207	1 402 207
Library		1,482,207	1,482,207
Total Net Assets	\$ 152,394	\$ 2,312,536	\$ 2,464,930

## Combining Statement of Activities – Governmental Component Units For the Year Ended December 31, 2011

	Expenses	I Fees, Find Charge: Expenses Servic				Net (Expense) Revenue and Changes in Net Assets Governmental Activities  Advertising & Public Promotion Library Total					
Advertising & Promotion Public Library	\$ 681,872 2,743,760	\$	167,123	\$	3,825 279,620	\$	(678,047)	\$ - (2,297,017)	\$	(678,047) (2,297,017)	
Total	\$ 3,425,632	\$	167,123	\$	283,445		(678,047)	(2,297,017)		(2,975,064)	
	General revenues Property taxes Sales taxes Hospitality taxes Unrestricted investorer		nings				710,400 29	1,322,096 909,302 - 990 22,469		1,322,096 909,302 710,400 1,019 22,469	
	Total general re	evenues					710,429	2,254,857	_	2,965,286	
	Change in net asset	S					32,382	(42,160)		(9,778)	
	Net assets, beginning	ng					120,012	2,354,696		2,474,708	
	Net assets, ending					\$	152,394	\$ 2,312,536	\$	2,464,930	

## Balance Sheet – Advertising and Promotion Governmental Component Unit December 31, 2011

Assets:	
Cash	\$ 39,841
Investments	70,220
Receivables, net of allowance for uncollectibles	
Taxes	50,178
Accrued interest	11
Prepaid items	4,914
Total Assets	\$ 165,164
Liabilities and Fund Balance: Current:	
Accounts payable and accrued liabilities	\$ 12,770
Total Liabilities	12,770
Fund Balance: Restricted for:	
Tourism and promotion	152,394
P	 
Total Liabilities and Fund Balance	\$ 165,164

# Statement of Revenues, Expenditures and Changes in Fund Balance Advertising and Promotion - Governmental Component Unit For the Year Ended December 31, 2011

Revenues	
Taxes	\$ 710,400
Interest	29
Contributions	 3,825
Total revenues	714,254
Expenditures	
Other	 660,560
Total Expenditures	660,560
Excess of revenues	
over expenditures	 53,694
Other Financing Uses:	
Transfers out to primary government	 (21,312)
Total other financing uses	(21,312)
Net change in fund balance	32,382
Fund Balance, January 1	120,012
Fund Balance, December 31	\$ 152,394

### Combining Statement of Net Assets Business-Type Component Units December 31, 2011

	Parking Authority	Airport	Total
Assets			
Current Assets			
Cash	\$ 36,635	\$ 1,513,313	\$ 1,549,948
Investments	388,727	735,000	1,123,727
Receivables, net of allowance for uncollectibles			
Accounts	2,580	238,080	240,660
Accrued interest	42	472	514
Restricted			
Cash	-	382,499	382,499
Investments	92,308	206,307	298,615
Accounts receivable, net of allowances		44.020	44.000
for uncollectibles	-	44,839	44,839
Interest receivable	-	208	208
Grants and other governments	1 690	651,621	651,621
Prepaid items and deposits	1,680	53,784	55,464
Inventory	<del>-</del>	10,721	10,721
Total Current Assets	521,972	3,836,844	4,358,816
Noncurrent Assets			
Deferred charges	10,875	98,624	109,499
Capital assets	10,073	70,021	105,155
Nondepreciable	1,359,160	7,252,202	8,611,362
Depreciable	942,775	29,349,728	30,292,503
Depreciable		25,515,720	30,272,303
Total Noncurrent Assets	2,312,810	36,700,554	39,013,364
Total Assets	2,834,782	40,537,398	43,372,180
Liabilities			
Current liabilities			
Accounts payable and accrued liabilities	38,562	774,067	812,629
Payable from restricted assets:	,	,	,
Accrued interest	2,362	_	2,362
Revenue bonds payable, current	110,000	175,000	285,000
Total Current Liabilities	150,924	949,067	1,099,991
Noncurrent liabilities			
Due within one year	25	-	25
Due in more than one year	491,107	2,824,587	3,315,694
Total Noncurrent Liabilities	491,132	2,824,587	3,315,719
Total Liabilities	642,056	3,773,654	4,415,710
Net Assets			
Invested in capital assets not of soluted daht	1,703,260	22 602 242	35,305,603
Invested in capital assets, net of related debt Restricted for bond retirement	69,620	33,602,343 382,707	452,327
Restricted for capital projects	09,020	582,707 698,059	452,327 698,059
Unrestricted	419,846	2,080,635	2,500,481
Total Net Assets	\$ 2,192,726	\$ 36,763,744	\$ 38,956,470

# Combining Statement of Activities – Business-Type Component Units For the Year Ended December 31, 2011

		Program	Revenues	C	(Expense) Revenue hanges in Net Asse	ets
	Expenses	Fees, Fines, and Charges for Services	Capital Grants and Contributions	Bu Parking Authority	siness-Type Activi Airport Commission	ties Total
Parking Authority Airport	\$ 267,280 4,827,516	\$ 183,480 2,629,701	\$ - 1,845,855	\$ (83,800)	\$ - (351,960)	\$ (83,800) (351,960)
Total	\$ 5,094,796	\$ 2,813,181	\$ 1,845,855	(83,800)	(351,960)	(435,760)
		s vestment earnings City of Fort Smith		354 250,000	37,334	37,688 250,000
	Total general rev	renues		250,354	37,334	287,688
	Change in net ass	sets		166,554	(314,626)	(148,072)
	Net assets, begin	ning		2,026,172	37,078,370	39,104,542
	Net assets, ending	g		\$ 2,192,726	\$ 36,763,744	\$ 38,956,470

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## Combining Statement of Cash Flows – Business-Type Component Units For the Year Ended December 31, 2011

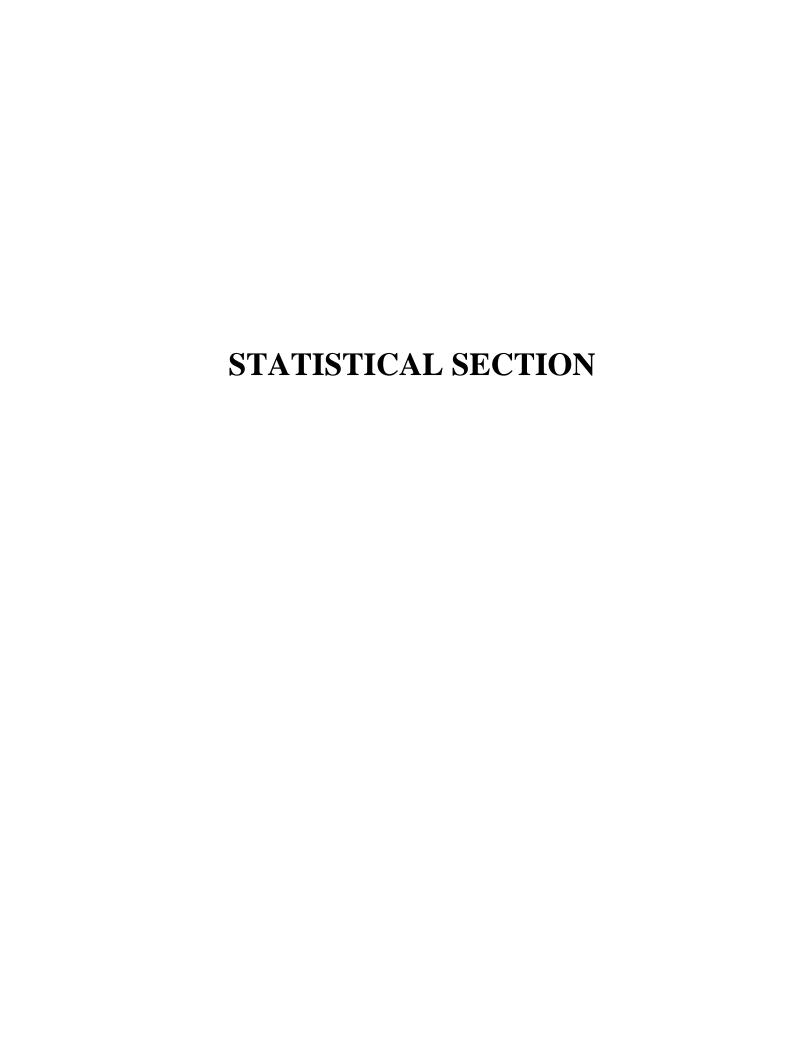
	Parking Authority	Airport	Total
Operating Activities			
Cash received from customers	\$ 181,949	\$ 2,654,525	\$ 2,836,474
Cash payments for goods and services	(25,579)	(1,456,845)	(1,482,424)
Cash paid to employees	(123,038)	(718,706)	(841,744)
Net cash provided by operating activities	33,332	478,974	512,306
Noncapital Financing Activities			
Operating transfers in from primary government	250,000		250,000
Net cash provided by noncapital			
financing activities	250,000		250,000
Capital and Related Financing Activities			
Proceeds from capital grants	_	1,267,942	1,267,942
Proceeds from bond issuances		3,205,000	3,205,000
Passenger facility charges received	-	361,936	361,936
Acquisition and construction of capital assets	(30,944)	(1,286,339)	(1,317,283)
Principal paid on bonds	(105,001)	(3,315,000)	(3,420,001)
Interest paid on bonds	(33,012)	(295,295)	(328,307)
Net cash used for capital and			
related financing activities	(168,957)	(61,756)	(230,713)
Investing Activities			
Proceeds from sales and maturities of investment securities	691,822	205,390	897,212
Outlays for purchases of investment securities	(820,548)	(941,923)	(1,762,471)
Interest on investments	355	36,936	37,291
Net cash used for investing activities	(128,371)	(699,597)	(827,968)
Net decrease in cash and restricted cash	(13,996)	(282,379)	(296,375)
Cash and restricted cash, January 1	50,631	2,178,191	2,228,822
Cash and restricted cash, December 31	\$ 36,635	\$ 1,895,812	\$ 1,932,447
Reconciliation of cash and restricted cash at December 31 to statement of net assets	4 24 42	<b>*</b> 1.710.010	<b>.</b> 1.710.010
Cash Restricted cash	\$ 36,635	\$ 1,513,313 382,499	\$ 1,549,948 382,499
Total	\$ 36,635	\$ 1,895,812	\$ 1,932,447

# Combining Statement of Cash Flows – Business-Type Component Units (Continued)

### For the Year Ended December 31, 2011

	arking uthority	Airport	Total
Reconciliation of Operating Loss to Net Cash		-	
Provided by Operating Activities			
Operating loss	\$ (47,477)	\$(2,088,027)	\$ (2,135,504)
Adjustments to reconcile operating loss to net			
cash provided by (used for) operating activities			
Depreciation	55,192	2,712,287	2,767,479
Change in assets and liabilities			
Accounts receivable	(1,531)	24,824	23,293
Inventory	-	6,877	6,877
Prepaid items	893	(11,306)	(10,413)
Accounts payable and accrued liabilities	25,870	(165,681)	(139,811)
Liabilities for accrued vacation and sick leave	 385		385
Total adjustments	80,809	2,567,001	 2,647,810
Net cash provided by operating activities	\$ 33,332	\$ 478,974	\$ 512,306

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#### **Statistical Section**

This section of the City of Fort Smith comprehensive annual financial report (CAFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information reflects about the City's overall financial health.

ontents	Pag
Financial Trends (Tables 1-5)	
These schedules contain trend information to assist the reader in understanding how the City's financial performance and well-being have changed over time	113
Revenue Capacity (Tables 6-9)	
These schedules contain information to help the reader assess the City's most significant revenue sources, local sales taxes and property taxes	119
Debt Capacity (Tables 10-13)	
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future	123
Demographic and Economic Information (Tables 14-15)	
These schedules offer demographic and economic indicators to assist the reader in understanding the environment within which the City's financial activities take place	127
Operating Information (Tables 16-18)	
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to services the City provides and the activities it performs	129
Continuing Disclosure Requirement Information (Tables 19-22	2)
These schedules provide information required to be disseminated for investors of City debt. By including this data, the CAFR may be used as the document that provides all debt covenant required reports and information	132

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

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# Net Assets by Component Last Nine Years (Accrual Basis of Accounting) (Unaudited)

							Fiscal Year				
	2	003 (Restated)	2	004 (Restated)	2005	2006	2007	2008	2009	2010	2011
Governmental activities Invested in capital assets, net of related debt Restricted Unrestricted (deficit)	\$	233,152,845 6,135,903 55,062,995	\$	254,719,750 4,470,232 55,390,169	\$ 260,483,758 3,988,372 66,055,588	\$ 250,104,666 44,488,640 33,741,938	\$ 275,722,692 47,754,213 29,580,570	\$ 293,634,375 46,981,658 27,130,241	\$ 294,746,494 24,205,366 38,763,651	\$ 305,663,999 23,050,850 34,297,504	\$ 323,022,637 39,016,328 15,010,176
Total governmental activities net assets	\$	294,351,743	\$	314,580,151	\$ 330,527,718	\$ 328,335,244	\$ 353,057,475	\$ 367,746,274	\$ 357,715,511	\$ 363,012,353	\$ 377,049,141
Business-Type activities Invested in capital assets, net of related debt Restricted Unrestricted (deficit)	\$	135,630,581 25,199,051 (9,043,315)	\$	152,618,444 24,005,631 (5,371,394)	\$ 181,439,396 26,844,476 (12,506,307)	\$ 229,748,148 23,486,930 (15,666,417)	\$ 225,664,963 20,514,957 1,390,057	\$ 249,818,159 27,385,513 (4,385,785)	\$ 293,549,646 24,102,177 (3,057,942)	\$ 314,941,959 24,385,436 (7,596,655)	\$ 324,215,779 18,608,798 2,270,311
Total business-type activities	\$	151,786,317	\$	171,252,681	\$ 195,777,565	\$ 237,568,661	\$ 247,569,977	\$ 272,817,887	\$ 314,593,881	\$ 331,730,740	\$ 345,094,888
Primary government Invested in capital assets, net of related debt Restricted Unrestricted (deficit)	\$	368,783,426 31,334,954 46,019,680	\$	407,338,194 28,475,863 50,018,775	\$ 441,923,154 30,832,848 53,549,281	\$ 479,852,814 67,975,570 18,075,521	\$ 501,387,655 68,269,170 30,970,627	\$ 543,452,534 74,367,171 22,744,456	\$ 588,296,140 48,307,543 35,705,709	\$ 620,605,958 47,436,286 26,700,849	\$ 647,238,416 57,625,126 17,280,487
Total business-type activities	\$	446,138,060	\$	485,832,832	\$ 526,305,283	\$ 565,903,905	\$ 600,627,452	\$ 640,564,161	\$ 672,309,392	\$ 694,743,093	\$ 722,144,029

Note: This is the ninth year of implementation for GASB Statement 34, therefore, additional years will be presented in the future for comparison purposes.

# City of Fort Smith, Arkansas Changes in Net Assets Last Nine Fiscal Years (Accrual Basis of Accounting) (Unaudited)

			]	Fiscal Year											
	2003 (Restated)	2004 (Restated)	2005		2006		2007		2008		2009		2010		2011
Expenses		-													
Governmental Activities:															
General government	\$ 6,285,719	\$ 6,291,295	\$ 7,20	4,031 \$	7,401,742	\$	8,121,090	\$	10,384,215	\$	8,783,548	\$	9,464,539	\$	9,874,051
Public safety	22,479,701	22,814,182	25,00	7,200	28,283,667		29,635,609		28,634,055		31,836,140		32,350,902		34,009,318
Public works	9,750,060	8,547,371		4,464	11,583,305		10,862,082		12,091,319		12,169,873		13,226,363		14,541,350
Community services	9,881,779	10,319,043	10,72	3,724	11,465,302		10,559,736		9,637,947		13,438,158		12,165,578		10,732,048
Interest on long-term debt	519,078	128,042			671,893		3,757,618		4,109,187		3,917,534		3,838,008		2,933,735
Total governmental activities expenses	48,916,337	48,099,933	51,55	9,419	59,405,909		62,936,135		64,856,723		70,145,253		71,045,390		72,090,502
Business-Type Activities:		-	·												
Water and Sewer	31,172,483	29,270,855	29,67	8,171	32,920,994		36,693,984		41,745,466		34,198,511		37,974,129		38,875,863
Sanitation	8,466,593	9,300,590	9,07	5,365	10,507,258		11,455,050		11,465,629		11,403,090		11,670,602		11,287,956
Total business-type activities expenses	39,639,076	38,571,445	38,75	3,536	43,428,252		48,149,034		53,211,095		45,601,601	_	49,644,731	_	50,163,819
Total primary government expenses	\$ 88,555,413	\$ 86,671,378	\$ 90,31	2,955 \$	102,834,161	\$	111,085,169	\$	118,067,818	\$	115,746,854	\$	120,690,121	\$	122,254,321
Program Revenues															
Governmental Activities:															
Charges for services															
General government	\$ 2,933,495	\$ 3,141,036	\$ 3,44	5,662 \$	3,551,771	\$	3,370,526	\$	4,267,976	\$	3,644,887	\$	3,874,758	\$	3,935,526
Public safety	233,786	223,224	21	9,114	283,460		288,258		266,085		245,863		312,543		325,298
Public works	-	466,849		-	50		50		-		1,200		4,605		9,535
Community services	754,306	849,429	89	0,174	1,009,470		1,001,004		1,125,845		1,003,750		1,153,674		994,444
Operating grants and contributions	9,786,072	9,837,419	10,41	3,626	7,006,913		7,524,294		7,928,553		12,754,491		13,142,881		12,269,135
Capital grants and contributions	6,650,958	6,600,991	2,10	6,374	3,082,171		1,610,147		8,260,531		1,763,263		1,357,800		1,796,754
Total governmental activities program revenues	20,358,617	21,118,948	17,07	4,950	14,933,835		13,794,279		21,848,990		19,413,454		19,846,261		19,330,692
Business-Type Activities:		-	·												
Charges for services															
Water and sewer	28,306,482	28,995,627	30,40		32,645,032		33,238,901		36,391,791		35,652,828		38,509,851		40,818,042
Sanitation	9,393,659	10,474,818	11,12	9,352	11,811,666		12,561,103		14,095,412		12,560,096		13,246,801		12,337,186
Operating grants and contributions	596,100	343,786		-	-		-		-		-		-		-
Capital grants and contributions	259,167	980,093		6,054	1,954,879		2,197,861		2,731,780		3,683,324		512,378		638,698
Total business-type activities program revenues	38,555,408	40,794,324	42,90	7,431	46,411,577	_	47,997,865	_	53,218,983	_	51,896,248	_	52,269,030		53,793,926
Total primary government program revenues	\$ 58,914,025	\$ 61,913,272	\$ 59,98	2,381 \$	61,345,412	\$	61,792,144	\$	75,067,973	\$	71,309,702	\$	72,115,291	\$	73,124,618
Net (expense) revenue															
Governmental activities	\$ (28,557,720)		\$ (34,48			\$	(49,141,856)	\$	(43,007,733)	\$	(50,731,799)	\$	(51,199,129)	\$	(52,759,810)
Business-Type activities	(1,083,668)	2,222,879	4,15	3,895	2,983,325		(151,169)		7,888	_	6,294,647		2,624,299		3,630,107
Total primary government net expense	\$ (29,641,388)	\$ (24,758,106)	\$ (30,33	0,574) \$	6 (41,488,749)	\$	(49,293,025)	\$	(42,999,845)	\$	(44,437,152)	\$	(48,574,830)	\$	(49,129,703)

Table 2 (Continued)

## **City of Fort Smith, Arkansas**

# Changes in Net Assets (Continued) Last Nine Fiscal Years (Accrual Basis of Accounting) (Unaudited)

					Fiscal Year				
<u>-</u>	2003 (Restated)	2004 (Restated)	2005	2006	2007	2008	2009	2010	2011
General Revenues and Other Changes									
in Net Assets									
Governmental activities:									
Taxes									
	\$ 16,117,664	\$ 8,812,154	\$ 8,932,234	\$ 9,392,423	\$ 8,821,508	\$ 9,360,659	\$ 12,267,731	\$ 10,623,101	\$ 13,143,979
Sales taxes	35,748,841	30,940,060	31,236,465	40,747,820	53,014,309	57,837,124	52,601,763	52,091,471	53,838,552
Utility franchise fees	5,530,957	5,986,546	6,833,462	7,406,294	6,760,463	7,366,814	5,990,452	6,492,100	6,571,993
Alcoholic beverage taxes and miscellaneous taxo	463,596	-	-	-	-	-	-	-	-
Unrestricted grants and contributions	1,411,739	1,280,450	1,277,089	5,139,979	6,558,212	1,386,747	226,195	10,085	-
Unrestricted investment earnings	813,104	740,108	1,489,322	3,220,403	6,155,547	3,065,530	538,627	163,172	18,480
Gain (loss) on sale of capital assets	4,174	24,462	852	22,838	-	-	-	-	-
Insurance proceeds from hail storm	-	-	-	-	-	-	1,778,572	-	-
Other	100,331	14,907	768,612	1,088,665	251,941	309,447	1,318,649	1,199,332	1,539,449
Transfers	(579,200)	(589,294)	(206,000)	(24,738,822)	(7,697,893)	(21,629,789)	(34,020,953)	(14,083,290)	(8,315,855)
Total governmental activities	59,611,206	47,209,393	50,332,036	42,279,600	73,864,087	57,696,532	40,701,036	56,495,971	66,796,598
Business-type activities:									
Sales taxes	7,817,663	15,024,256	17,372,140	10,812,656	-	-	-	-	-
Unrestricted investment earnings	2,360,225	1,417,046	2,475,149	2,951,710	1,950,264	2,362,717	343,471	89,914	14,459
Other	283,977	212,889	317,700	304,583	504,328	1,247,516	1,116,923	339,356	1,403,727
Transfers	579,200	589,294	206,000	24,738,822	7,697,893	21,629,789	34,020,953	14,083,290	8,315,855
Total business-type activities	11,041,065	17,243,485	20,370,989	38,807,771	10,152,485	25,240,022	35,481,347	14,512,560	9,734,041
Total primary government	\$ 70,652,271	\$ 64,452,878	\$ 70,703,025	\$ 81,087,371	\$ 84,016,572	\$ 82,936,554	\$ 76,182,383	\$ 71,008,531	\$ 76,530,639
Changes in Net Assets									
Governmental activities	\$ 31,053,486	\$ 20,228,408	\$ 15,847,567	\$ (2,192,474)	\$ 24,722,231	\$ 14,688,799	\$ (10,030,763)	\$ 5,296,842	\$ 14,036,788
Business-tpe activities	9,957,397	19,466,364	24,524,884	41,791,096	10,001,316	25,247,910	41,775,994	17,136,859	13,364,148
Total primary government	\$ 41,010,883	\$ 39,694,772	\$ 40,372,451	\$ 39,598,622	\$ 34,723,547	\$ 39,936,709	\$ 31,745,231	\$ 22,433,701	\$ 27,400,936

Note: This is the ninth year of implementation for GASB Statement 34, therefore, additional years will be presented in the future for comparison purposes.

# General Governmental Taxes by Source Last Ten Fiscal Years (Unaudited)

Fiscal Year	A	Ad Valorem Taxes		Sales Taxes (1)	Fr	Utility canchise Fees	Total
2002	\$	7,681,552	\$	35,167,253	\$	4,846,025	\$ 47,694,830
2003	·	7,909,748		35,748,841	·	5,530,957	49,189,546
2004		8,085,650		30,940,060		5,986,546	45,012,256
2005		8,624,431		31,236,465		6,833,462	46,694,358
2006		8,624,431 8,953,917		40,747,820		7,406,294	57,108,031
2007		8,736,124		53,014,309		6,760,463	68,510,896
2008		9,381,976		57,837,124		7,366,814	74,585,914
2009		10,884,313		52,601,763		5,990,452	69,476,528
2010		11,105,733		52,091,471		6,492,100	69,689,304
2011		11,458,396		53,838,552		6,571,993	71,868,941

<sup>(1)</sup> The City began collecting a 1% sales tax for street projects in November 1985, a 1/2% sales tax for bond retirement in January 1998 through June 2004, and the City share of the county 1% sales tax in August 1994. In May 2006, the City began collecting a 1% sales tax for bond retirement. The sales taxes for bond retirement were used for governmental activities from 1998 through 2004 and 2006 through 2011. The sales taxes for bond retirement were used for business-type activities from 2001 through 2006.

# Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting) (Unaudited)

		2002	2003	2004		2005		2006	2007	2008	2009	2010	2011
General Fund													 
Reserved	\$	1,101,074	\$ 1,297,557	\$ 2,850,478	\$	3,152,121	\$	4,706,017	\$ 2,191,724	\$ 3,654,013	\$ 2,772,912	\$ 2,169,623	\$ -
Unreserved		4,431,214	5,260,425	5,911,270		7,423,514		7,607,076	6,257,328	7,052,220	5,772,601	6,272,987	-
Nonspendable		-	-	-		-		-	-	-	-	-	66,707
Restricted		-	-	-		-		-	-	-	-	-	283,616
Assigned		-	-	-		-		-	-	-	-	-	2,837,610
Unassigned		-	 -	-		_		-	-	 	 		 4,552,468
Total general fund		5,532,288	6,557,982	8,761,748	_	10,575,635	_	12,313,093	8,449,052	10,706,233	8,545,513	8,442,610	 7,740,401
All other governmental funds													
Reserved	3	32,259,904	29,997,170	27,560,991		34,639,037		101,879,344	93,901,326	86,760,617	68,080,708	54,877,969	_
Unreserved, reported in:		_,,	,,			- 1,000 ,000 .		,,			,,	- 1,011,202	
Special revenue funds	1	5,563,250	16,934,572	16,062,417		1,648,864		13,477,723	13,646,710	13,603,715	12,771,282	11,607,880	-
Debt service fund		-	-	-		-		3,634,024	-	-	-	-	-
Capital projects funds		966,281	549,288	367,067		394,212		457,785	457,547	516,855	709,966	508,840	-
Nonspendable		-	-	-		-		-	-	-	-	-	526,015
Restricted		-	-	-		-		-	-	-	-	-	51,037,382
Committed		-	-	-		-		-	-	-	-	-	443,933
Assigned		_	 -	-					-	 	 	_	 363,735
Total all other governmental funds	4	18,789,435	47,481,030	43,990,475		36,682,113		119,448,876	108,005,583	100,881,187	81,561,956	66,994,689	52,371,065
Total governmental fund balances	\$ 5	54,321,723	\$ 54,039,012	\$ 52,752,223	\$	47,257,748	\$	131,761,969	\$ 116,454,635	\$ 111,587,420	\$ 90,107,469	\$ 75,437,299	\$ 60,111,466

Note: The 2002 through 2010 fund balances are not caparable to 2011 due to the adoption of GASB Statement 54, therefore, future years will be presented in the classifications prescribed by GASB Statement 54 for comparison purposes.

# City of Fort Smith, Arkansas Changes in Fund Balances of Governmental Funds **Last Ten Fiscal Years**

#### (Modified Accrual Basis of Accounting) (Unaudited)

_	2002	20	003 (Restated)	2004 (Restated)		2005		2006	 2007	2008	2	2009	_	2010		2011
Revenues																
Taxes (1)	\$ 47,694,8	30 \$	49,189,546	\$ 45,012,256	\$	46,694,358	\$	57,108,031	\$ 68,510,896	\$ 74,585,914	\$ 69	9,476,528	\$	69,689,304	\$	71,868,941
Licenses and permits	1,343,2	03	1,338,949	1,271,411		1,499,151		1,473,234	1,501,022	2,126,151	1	1,559,950		1,489,526		1,628,157
Intergovernmental	11,900,0	40	16,638,318	16,120,435		12,952,988		12,734,833	13,395,035	13,608,213	13	3,117,444		12,881,250		12,552,267
Fines and forfeitures	1,744,3	09	2,081,628	1,888,668		2,064,332		2,063,755	2,858,829	2,188,504	2	2,098,901		2,299,274		2,356,809
Charges for services	786,4	92	881,942	941,582		978,987		1,099,840	1,088,811	1,215,016	1	1,172,312		1,237,853		1,108,213
Investment earnings	1,515,9		846,138	755,355		1,530,732		3,326,046	6,294,463	3,114,332		566,378		166,106		18,480
Contributions	831,5		785,030	774,010		808,149		2,166,420	1,027,818	3,926,800	1	1,511,328		1,338,330		1,341,458
Miscellaneous	590,8		858,521	696,478		250,361		470,606	 316,373	 274,696		189,946		341,329		470,997
Total revenues	66,407,1	80	72,620,072	67,460,195		66,779,058		80,442,765	 94,993,247	 101,039,626	89	9,692,787	_	89,442,972	_	91,345,322
Expenditures																
General government	5,215,5	41	5,741,344	5,908,918		6,879,247		7,522,720	8,190,325	8,317,788	8	8,226,444		7,879,961		7,969,047
Public safety	19,892,3	29	21,064,548	22,076,641		24,139,684		26,003,929	28,062,350	26,885,795	30	0,697,704		30,032,414		31,659,461
Public works	23,702,4	02	5,874,858	4,550,486		4,600,934		5,433,522	5,202,463	5,820,879	5	5,254,628		5,870,159		6,450,755
Community services	5,536,5	07	6,105,744	6,550,085		6,463,376		7,194,025	6,387,764	5,586,246	ç	9,338,549		7,987,136		7,144,380
Other	1,739,6	26	1,763,635	2,113,409		2,334,916		3,245,313	3,776,800	3,550,903	1	1,830,124		2,335,524		2,368,766
Capital outlay	3,415,6	81	23,747,366	21,153,521		14,068,089		23,933,708	32,939,098	29,323,932	31	1,766,713		34,187,241		31,670,727
Debt service																
Principal	8,178,0	02	7,785,000	6,540,000		-		-	14,355,000	17,110,000	17	7,785,000		16,805,000		17,495,000
Interest	937,1	22	519,078	128,042		-		671,893	3,757,618	3,141,156	2	2,917,861		3,040,386		2,367,651
Issuance costs		-	-			-		_	-	-		259,839		75,892		
Total expenditures	68,617,2	10	72,601,573	69,021,102	_	58,486,246		74,005,110	 102,671,418	99,736,699	108	8,076,862	_	108,213,713		107,125,787
Excess (deficiency) of revenues																
over (under) expenditures	(2,210,0	30)	18,499	(1,560,907)		8,292,812		6,437,655	(7,678,171)	1,302,927	(18	8,384,075)		(18,770,741)		(15,780,465)
over (under) expenditures	(2,210,0		10,177	(1,000,707)		0,2>2,012	_	0,137,033	 (7,070,171)	 1,002,727		3,501,075)		(10,770,711)	_	(15,700,105)
Other financing sources and (uses)																
Transfers in	2,263,6	25	1,939,996	2,459,809		4,101,090		63,067,680	2,602,260	17,313,147	29	9,689,472		6,809,336		3,531,999
Transfers out	(2,844,7	28)	(2,519,196)	(2,798,714)		(4,307,000)		(88,464,556)	(10,300,153)	(39,169,188)		4,000,227)		(6,269,982)		(3,077,367)
Insurance proceeds from hail storm		-	-	-		-		-	-	-	1,	,778,572		-		-
Premiums on bond issuance		-	-	-		-		-	-	-		236,307		16,217		-
Proceeds from bond issuance	500.4	-	-	-		-		88,299,286	- (50.050)	15,685,899	29	9,150,000		3,595,000		-
Capital leases	589,4		277,990	613,023		1,241,713		341,156	 (58,278)	 (6.170.142)		2 1 45 076		4 150 571		454 622
Total other financing sources (uses)	8,3	52	(301,210)	274,118		1,035,803		63,243,566	 (7,756,171)	 (6,170,142)		3,145,876)	—	4,150,571		454,632
Net change in fund balances	\$ (2,201,6	78) \$	(282,711)	\$ (1,286,789)	\$	9,328,615	\$	69,681,221	\$ (15,434,342)	\$ (4,867,215)	\$ (2)	1,529,951)	\$	(14,620,170)	\$	(15,325,833)
Debt service as a % of noncapital																
expenditures (2)	14.	0%	17.0%	13.9%		-		1.3%	35.1%	40.4%		27.1%		26.8%		26.3%

<sup>(1)</sup> See Table 3 for detail of tax revenues.

<sup>(2)</sup> Only principal and interest are included in the calculation of the ratio of debt service expenditures to noncapital expenditures.

Table 6

# Property Tax Levies and Collections Last Ten Fiscal Years (Unaudited)

Fiscal Year	Total Tax Levy (1)	Current Tax Collections	Percent of Levy Collections	Delinquent Tax Collections	Total Tax Collections	Collection Percent of Current Levy	Outstanding Delinquent Taxes	Outstanding Delinquent Taxes as a Percent of Current Levy
2002	6,858,241	6,403,187	93.36%	208,685	6,611,872	96.41%	269,196	3.93%
2003	7,668,913	6,593,969	85.98%	286,387	6,880,356	89.72%	298,067	3.89%
2004	7,805,688	6,839,388	87.62%	268,913	7,108,301	91.07%	306,752	3.93%
2005	7,544,588	7,016,787	93.00%	270,725	7,287,512	96.59%	420,214	5.57%
2006	7,735,932	7,277,449	94.07%	397,572	7,675,021	99.21%	309,621	4.00%
2007	8,221,008	7,744,922	94.21%	337,687	8,082,609	98.32%	138,399	1.68%
2008	8,629,508	8,154,385	94.49%	434,209	8,588,594	99.53%	280,412	3.25%
2009	8,328,466	7,702,929	92.49%	305,640	8,008,569	96.16%	402,909	4.84%
2010	9,518,247	9,035,518	94.93%	411,376	9,446,894	99.25%	527,023	5.54%
2011	9,730,326	9,299,637	95.57%	344,396	9,644,033	99.11%	453,411	4.66%

<sup>(1)</sup> Total tax levy is based upon valuation of previous year and has been adjusted for the homestead tax relief for property owners which became effective for the 2001 fixcal year. The tax levy for this schedule represents the City's levy for its General Fund, police pension plan, and fire pension plan. The levy does not include the road millage assessed by Sebastian County of which the City receives one-half the collections from the county levy in its Street Maintenance Fund, a special revenue fund.

Ratio of

## **City of Fort Smith, Arkansas**

# Assessed and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (Unaudited)

Fiscal Year (1)	Real l Assessed Value	Property Estimated Actual Value	Persona Assessed Value	al Property Estimated Actual Value	Assessed Value	otal Estimated Actual Value	Total Assessed to Total Estimated Actual
2002	¢ 642 415 790	\$ 3.217.078.945	\$ 295.817.178	\$ 1.479.085.890	¢ 020 222 067	¢ 4 606 164 925	20.00%
2002	\$ 643,415,789 674,592,414	3,372,962,070	301,118,605	1,505,593,025	\$ 939,232,967 975,711,019	\$ 4,696,164,835 4,878,555,095	20.00%
2004	725,381,058	3,626,905,290	307,760,220	1,538,801,100	1,033,141,278	5,165,706,390	20.00%
2005	733,760,780	3,668,803,900	346,331,415	1,731,657,075	1,080,092,195	5,400,460,975	20.00%
2006	722,422,061	3,612,110,305	365,714,785	1,828,573,925	1,088,136,846	5,440,684,230	20.00%
2007	756,337,274	3,781,686,370	378,474,240	1,892,371,200	1,134,811,514	5,674,057,570	20.00%
2008	844,728,636	4,223,643,180	405,474,180	2,027,370,900	1,250,202,816	6,251,014,080	20.00%
2009	837,275,432	4,186,377,160	335,318,153	1,676,590,765	1,172,593,585	5,862,967,925	20.00%
2010	873,592,440	4,367,962,200	336,466,947	1,682,334,735	1,210,059,387	6,050,296,935	20.00%
2011	941,388,230	4,706,941,150	353,247,975	1,766,239,875	1,294,636,205	6,473,181,025	20.00%

(1) Fiscal year is year of valuation.

The assessed value of real and personal property within the city limits is used as the basis for applying the city's property tax rates shown in the first two columns of Table 8 which follows. The direct rate for the City is \$.70 per \$100 of assessed valuation.

# Property Tax Rates and Tax Levies All Direct and Overlapping Governments Last Ten Fiscal Years (Unaudited)

Tax rates (per \$100 of assessed valuation):

										Overlapp	ing Ra	ites						Total I	irect	&
		City of F	ort Smi	th		Sebastia	n C	ounty		FS Schoo	l Disti	rict		FS Public	c Libr	ary		Overlapp	ing I	Rates
Fiscal	R	eal	Per	sonal		Real		Personal		Real	Pe	ersonal		Real	P	ersonal		Real	]	Personal
Year (1)	Pro	perty	Pro	perty	Pr	operty		Property		Property	Pı	operty	]	Property	P	roperty		Property	]	Property
2002	\$	0.70	\$	0.70	\$	0.80	\$	0.80	\$	3.65	\$	3.65	\$	0.10	\$	0.10	\$	5.25	\$	5.25
2003	Ψ	0.70	Ψ	0.70	Ψ	0.80	Ψ	0.80	Ψ	3.65	Ψ	3.65	Ψ	0.10	Ψ	0.10	Ψ	5.25	Ψ	5.25
2004		0.70		0.70		0.80		0.80		3.65		3.65		0.10		0.10		5.25		5.25
2005		0.70		0.70		0.80		0.80		3.65		3.65		0.10		0.10		5.25		5.25
2006		0.70		0.70		0.80		0.80		3.65		3.65		0.10		0.10		5.25		5.25
2007		0.70		0.70		0.80		0.80		3.65		3.65		0.10		0.10		5.25		5.25
2008		0.70		0.70		0.80		0.80		3.65		3.65		0.10		0.10		5.25		5.25
2009		0.70		0.70		0.80		0.80		3.65		3.65		0.10		0.10		5.25		5.25
2010		0.70		0.70		0.80		0.80		3.65		3.65		0.10		0.10		5.25		5.25
2011		0.70		0.70		0.80		0.80		3.65		3.65		0.10		0.10		5.25		5.25

Tax levies (millages):

	Overlapping Rates														Total Direct &					
	C	ity of F	ort Smith		Sebastian County				Fort Smith School District				FS Public Library				Overlapping Rates			
Fiscal	Real Property		Personal Property		Real Property		Personal Property		Real Property		Personal Property		Real Property		Personal Property		Real Property		Personal Property	
Year (1)																				
2002	\$	7.00	\$	7.00	\$ 8.	.00	\$	8.00	\$	36.50	\$	36.50	\$	1.00	\$	1.00	\$	52.50	\$	52.50
2003		7.00		7.00	8.	.00		8.00		36.50		36.50		1.00		1.00		52.50		52.50
2004		7.00		7.00	8.	.00		8.00		36.50		36.50		1.00		1.00		52.50		52.50
2005		7.00		7.00	8.	.00		8.00		36.50		36.50		1.00		1.00		52.50		52.50
2006		7.00		7.00	8.	.00		8.00		36.50		36.50		1.00		1.00		52.50		52.50
2007		7.00		7.00	8.	.00		8.00		36.50		36.50		1.00		1.00		52.50		52.50
2008		7.00		7.00	8.	.00		8.00		36.50		36.50		1.00		1.00		52.50		52.50
2009		7.00		7.00	8.	.00		8.00		36.50		36.50		1.00		1.00		52.50		52.50
2010		7.00		7.00	8.	.00		8.00		36.50		36.50		1.00		1.00		52.50		52.50
2011		7.00		7.00	8.	.00		8.00		36.50		36.50		1.00		1.00		52.50		52.50

<sup>(1)</sup> Fiscal year is year of levy.

# Principal Taxpayers Current Year and Nine Years Ago (Unaudited)

	2	2010		2001						
Name of Taxpayer (1)	Taxable Assessed Valuation (2)	Rank	Percentage of Total Assessed Valuation	Taxable Assessed Valuation (2)	Rank	Percentage of Total Assessed Valuation				
Oklahoma Gas & Electric	17,248,550	1	1.43%	12,673,137	1	1.46%				
Fort Smith Health Management Assoc. LLC	16,395,252	2	1.35%	12,073,137	•	1.1070				
AT&T Mobility/Southwestern Bell Telephone	12,922,261	3	1.07%	8,392,151	6	0.97%				
Baldor Electric Company	12,485,106	4	1.03%	0,0,2,101	· ·	0.5770				
Wal-Mart/Sam's Club	12,449,620	5	1.03%	9,606,115	4	1.10%				
Quanex Corporation	12,971,163	6	1.07%	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,						
Stephens Production Company	11,689,084	7	0.97%							
Cellco Partnership	10,975,591	8	0.91%							
Whirlpool Corporation	10,095,695	9	0.83%	11,736,275	3	1.35%				
OK Foods, Inc.	9,218,488	10	0.76%							
Gerber Products Company				12,313,345	2	1.42%				
Golden Living				9,532,310	5	1.10%				
FS Mall Partners (Central Mall)				6,726,050	7	0.77%				
Planters Peanuts				6,388,220	8	0.73%				
Hiram Walker & Sons/Pernod Ricard USA				5,790,220	9	0.67%				
Arkansas Best Corporation				5,216,855	10	0.60%				
	\$ 126,450,810		10.45%	\$ 88,374,678		10.16%				

<sup>(1)</sup> Sebastian County Assessor's Office.

<sup>(2)</sup> Property taxes collected in 2011 are based upon 2010 assessed valuation of \$1,210,059,387. Property taxes collected in 2001 were based upon the 2000 assessed valuation of \$869,619,409.

# Computation of Direct and Estimated Overlapping Debt December 31, 2011 (Unaudited)

Taxing Jurisdiction	Total Outstanding Bonded Debt (1)	Estimated Percent Applicable (2)	Direct and Estimated Overlapping Bonded Debt
Direct:			
City of Fort Smith	\$ 52,235,000	100%	\$ 52,235,000
Overlapping:			
Fort Smith Special School District	64,613,384	100%	64,613,384
Greenwood School District	39,734,156	5%	1,986,708
Greenwood School District	39,734,130	370	1,900,700
Sebastian County		76%	
Total Overlapping	104,347,540		66,600,092
Total direct and estimated overlapping bonded debt	\$ 156,582,540		\$ 118,835,092
Ratio, direct and estimated overlapping debt to fiscal 2010 assessed valuation (3)			9.8%
Per capita direct and estimated overlapping bonded debt (4)			\$ 1,378

- (1) Excluding self-supporting debt.
- (2) The percentage applicable to the City of Fort Smith is based on the relative assessed values within the City.
- (3) From Table 7, \$1,210,059,387.
- (4) Based on the estimated population for 2011 in Table 14.

# Computation of Legal Debt Margin Last Ten Fiscal Years (Unaudited)

	2002 2003		2004 20		2005	2005 2006		2007		2008		2009		2010		2011	
Net assessed value (1) Plus exempt propety (2)	\$ 9	939,232,967	\$ 975,711,019	\$ 1,033,141,278	\$	1,080,092,195	\$	1,088,136,846	\$	1,134,811,514	\$	1,250,202,816	\$	872,593,585	\$	1,210,059,387	\$ 1,294,636,205
Total assessed value	\$ 9	939,232,967	\$ 975,711,019	\$ 1,033,141,278	\$	1,080,092,195	\$	1,088,136,846	\$	1,134,811,514	\$	1,250,202,816	\$	872,593,585	\$	1,210,059,387	\$ 1,294,636,205
						_		_				_		_		_	
Debt limit - 25% of total assessed value (3) Amout of debt applicable to limit	\$ 2	234,808,242	\$ 243,927,755	\$ 258,285,320	\$	270,023,049	\$	272,034,212	\$	283,702,879	\$	312,550,704	\$	218,148,396	\$	302,514,847	\$ 323,659,051
Debt Margin	\$ 2	234,808,242	\$ 243,927,755	\$ 258,285,320	\$	270,023,049	\$	272,034,212	\$	283,702,879	\$	312,550,704	\$	218,148,396	\$	302,514,847	\$ 323,659,051

<sup>(1)</sup> From Table 7.

<sup>(2)</sup> Not available

<sup>(3)</sup> Limitation is established by state statute.

<sup>(4)</sup> Includes general obligation debt net of assets available for bond retirement.

# Ratios of Outstanding Debt by Type Last Ten Fiscal Years (Unaudited)

	Gove	rnmental Activ	tal Activities Business-Type Activi						
	Sales			•	Sales		Total	Percentage	
	Tax	Notes	Capital	Revenue	Tax	Capital	Primary	of Personal	Per
Fiscal Year	Bonds	Payable	Leases	Bonds	Bonds	Leases	Government	Income (1)	Capita (1)
2002	\$14,325,000	\$ -	\$ 576,453	\$ 154,200,000	\$73,680,000	\$ -	\$ 242,781,453	2.6%	3,025
2003	6,540,000	-	667,331	151,045,000	68,415,000	440,757	227,108,088	2.9%	2,829
2004	-	-	891,735	144,755,000	58,270,000	298,315	204,215,050	3.4%	2,544
2005	-	-	1,442,517	146,795,000	42,995,000	562,877	191,795,394	3.9%	2,389
2006	84,935,000	2,290,000	388,004	139,125,000	-	315,442	227,053,446	3.5%	2,722
2007	71,005,000	1,865,000	222,135	155,605,000	-	61,722	228,758,857	3.7%	2,742
2008	70,150,000	1,425,000	161,340	197,290,000	-	14,482	269,040,822	3.2%	3,189
2009	81,970,000	970,000	96,209	190,680,000	-	759,641	274,475,850	3.1%	3,253
2010	69,235,000	495,000	49,134	183,750,000	-	514,572	254,043,706	3.5%	2,947
2011	52,235,000	-	-	177,130,000	-	677,219	230,042,219	3.9%	2,668

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> See Table 14 for the personal income and population data.

# Revenue Bonds Debt Service Coverage Last Ten Fiscal Years (Unaudited)

					Del	ot Service Requirements	s	
	Fiscal	<b>5</b> (0)	Direct Operating	Net Revenue Available for		T		
	Year	Revenue (1)	Expenses (2)	Debt Services	Principal	Interest (3)	Total	Coverage
Water and Sewer	2002	28,693,062	14,727,485	13,965,577	2,240,000	2,624,305	4,864,305	287%
System	2003	30,461,180	15,104,962	15,356,218	2,370,000	3,990,161	6,360,161	241%
System	2004	30,676,280	16,339,330	14,336,950	5,070,000	2,931,611	8,001,611	179%
	2005	32,668,644	17,116,764	15,551,880	5,700,000	3,016,704	8,716,704	178%
	2006	35,439,335	21,269,130	14,170,205	6,820,000	2,776,864	9,596,864	148%
	2007	35,181,555	19,365,972	15,815,583	7,115,000	6,245,962	13,360,962	118%
	2008	38,608,012	20,463,804	18,144,208	8,350,000	6,411,852	14,761,852	123%
	2009	37,118,841	21,489,095	15,629,746	5,665,000	9,335,000	15,000,000	104%
	2010	38,661,437	20,872,208	17,789,229	5,910,000	9,089,126	14,999,126	119%
	2011	40,820,838	20,759,793	20,061,045	6,170,000	8,828,313	14,998,313	134%
Solid Waste	2002	9,803,303	7,054,152	2,749,151	975,000	302,660	1,277,660	215%
System	2003	9,511,187	7,003,747	2,507,440	785,000	277,400	1,062,400	236%
System	2004	10,622,644	8,069,676	2,553,268	805,000	260,782	1,065,782	240%
	2005	11,441,729	7,775,933	3,665,796	820,000	239,814	1,059,814	346%
	2006	12,216,101	9,108,943	3,107,158	850,000	214,021	1,064,021	292%
	2007	13,122,193	10,269,779	2,852,414	875,000	187,827	1,062,827	268%
	2008	14,650,900	10,346,750	4,304,150	910,000	153,320	1,063,320	405%
	2009	12,675,503	10,058,856	2,616,647	945,000	113,716	1,058,716	247%
	2010	13,390,293	10,476,471	2,913,822	1,020,000	83,220	1,103,220	264%
	2011	12,675,503	10,142,163	2,533,340	1,060,000	21,465	1,081,465	234%

<sup>(1)</sup> For purposes of this schedule, revenue includes operating revenue, interest revenue, and gross other nonoperating revenue.

2011 reconciliation of interest paid reported on this schedule to the statement of revenues, expenses, and changes in fund net assets for the proprietary funds:

	Water &			
	 Sewer	Sanitation		
Interest paid - this schedule	\$ 8,828,313	\$	21,465	
Capitalized interest	-		-	
Accrued interest - 12/31/10	(2,207,078)		(3,577)	
Accrued interest - 12/31/11	 2,032,797		-	
Interest expense - statement of revenues,				
expenses, and changes in fund net assets	\$ 8,654,032	\$	17,888	

<sup>(2)</sup> Excludes depreciation expense and amortization expense.

<sup>(3)</sup> Total interest paid for the fiscal year is presented in this schedule for revenue bonds only and it does not include capitalized interest or accrued interest.

Table 14

#### Demographic Statistics Last Ten Fiscal Years (Unaudited)

			Personal			Education Level in	School	
Fiscal	City	County	Income (2)	Per Capita	Median	Years of	Enrollment	Unemployment
Year	Population (1)	Population (1)	(in thousands)	Income (2)	Age (3)	Schooling (3)	(4)	<b>Rate</b> (2)
2002	81,557	116,964	6,403,948	23,021	35.0	12	12,844	4.9%
2003	81,795	117,221	6,628,057	26,624	35.2	12	12,871	5.4%
2004	81,801	117,519	7,030,000	24,956	35.3	12	12,921	5.0%
2005	82,482	118,587	7,514,000	26,420	35.4	12	13,373	4.2%
2006	83,489	120,351	8,009,000	28,738	35.4	12	13,633	4.9%
2007	84,375	121,766	8,435,449	30,122	35.4	12	13,900	5.3%
2008	84,375	121,766	8,937,040	31,602	35.4	12	13,759	6.1%
2009	84,375	121,766	9,054,458	30,896	35.4	12	13,792	8.2%
2010	86,209	125,744	9,395,000	31,266 *	35.0	12	14,109	8.5%
2011	86,209	125,744	9,582,000	31,891 *	35.0	12	13,896	7.7%

#### Data Sources:

- (1) Bureau of the Census
- (2) U.S. Department of Commerce
- (3) Community Development Department's estimate.
- (4) Fort Smith School District

<sup>\*</sup> Éstimate

# Principal Employers Continuing Disclosure Requirement Current Year and Nine Years Ago (Unaudited)

		2011			2002	
Employer	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
	Employees	Kum	Employment	Employees	Kum	Employment
Sparks Health Systems	2,400	1	2.2%	2,800	4	2.8%
Baldor Electric Company	2,393	2	2.2%	1,531	8	1.6%
O. K. Industries	1,800	3	1.6%	4,500	2	4.6%
Fort Smith Public Schools	1,783	4	1.6%	1,598	7	1.6%
St. Edward Mercy Medical Center	1,487	5	1.4%	1,850	5	1.9%
188th Air National Guard	1,100	6	1.0%			
University of Arkansas at Fort Smith	951	7	0.9%			
Arkansas Best Corp.	936	8	0.9%			
City of Fort Smith	914	9	0.8%	853	10	0.9%
Rheem-Ruud	900	10	0.8%	1,660	6	1.7%
Whirlpool Corporation				4,575	1	4.7%
KMAC Enterprises	-			2,800	3	2.8%
Riverside Furniture				1,325	9	1.3%
Total	14,664		13.3%	23,492		23.9%

Data Sources:

Chamber of Commerce

U.S. Department of Labor, employment totals:

2011 109,900 2002 98,300

# Full-time Equivalent City Government Employees by Function Last Ten Fiscal Years (Unaudited)

Function	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
General government	118	122	123	124	124	128	125	125	127	127
Public safety:										
Police										
Officers	150	154	160	160	168	168	168	168	170	170
Civilians	47	46	47	47	46	46	46	52	59	59
Fire										
Firefighters and officers	125	125	125	126	126	129	129	129	129	129
Civilians	3	3	3	3	3	3	3	3	3	3
Public works:										
Operations	5	5	5	5	5	5	5	5	5	5
Streets	46	46	46	46	46	46	46	46	46	46
Traffic control	13	13	12	13	13	13	13	13	13	13
Parks and recreation	44	45	47	53	54	57	57	58	58	58
Transit	35	35	35	35	36	36	36	36	36	36
Water and sewer	181	182	183	185	191	191	191	191	192	189
Sanitation	83	79	75	76	77	78	78	78	78	78
Total	850	855	861	873	889	900	897	904	916	913

# Capital Asset Statistics by Function Last Ten Fiscal Years (Unaudited)

Function	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Police:										
Stations	1	1	1	1	1	1	1	1	1	1
Sub-stations (2)	-	-	-	-	8	8	8	8	8	8
Patrol units	12	12	12	12	12	12	12	12	12	12
Fire:										
Stations	10	10	10	10	10	10	10	10	10	10
Apparatus	22	22	22	22	21	21	21	21	21	21
Streets										
Streets (miles)	603	582	590	558	562	566	578	590	590	590
Streetlights	5,383	5,589	5,285	5,957	5,971	5,971	6,029	6,029	6,029	6,053
Traffic signals	123	123	133	136	135	135	142	146	146	149
Parks and recreation										
Parks acerage (square feet)	295	295	315	260	273	273	273	273	273	273
Parks	20	20	26	26	26	26	25	25	25	25
Swimming pools	1	1	1	1	1	1	1	1	1	1
Water splashpad	-	-	1	1	1	1	1	1	1	1
Tennis courts	14	14	14	14	14	14	14	14	14	14
Skatepark	-	1	1	1	1	1	1	1	1	1
Community centers	4	4	4	4	5	5	5	6	6	6
Convention center -										
Theater -seats	1,375	1,331	1,331	1,331	1,331	1,331	1,331	1,331	1,331	1,331
Theater -area (square feet)	4,200	4,200	4,200	4,200	4,200	4,200	4,200	4,200	4,200	4,200
Exhibit Hall -area (square feet)	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000
Transit buses	18	18	17	20	20	20	20	20	20	20
Water mains (miles)	576	584	584	584	560	560	627	626	626	626
Average daily production capacity										
(thousands of gallons)	55,000	55,000	55,000	55,000	54,100	54,100	55,000	59,000	41,999	63,400
Average daily consumption (thousands of gallons)	29,511	27,384	26,986	28,876	28,097	29,197	28,876	37,004	26,473	30,532
Sanitary sewers (miles)	481	488	503	503	505	505	505	516	516	500
Storm sewers	NA	NA	7,900	7,900	7,900	7,900	7,900	7,900	7,900	7,900
Sanitation			.,	.,,,,,	.,,	.,,	.,	.,,	.,	.,
Collection trucks	52	52	52	52	52	52	52	52	53	53
Landfill capacity (in cubic yards) (1)	9,186,033	68,036,250	67,716,006	67,337,973	67,197,006	66,853,337	66,405,305	66,151,721	65,872,831	65,585,500

#### NA - not available

<sup>(1)</sup> During 2003, the City acquired an additional 400 acres of land for the landfill. The landfill permit was expanded from a storage capcity of 13,507,000 cubic yards to 72,607,000 cubic yards. The 2005 engineering survey indicated that the capacity remaining at the landfill increased between 2004 and 2005 due to the construction of Phase 4 of the landfill project.

<sup>(2)</sup> Police sub-stations were not reported prior to 2006.

#### Table 18

# City of Fort Smith, Arkansas Operating Indicators by Function Last Ten Fiscal Years (Unaudited)

Function	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Police:										
Physical arrest	7,865	8,113	9,362	10,417	10,512	10,834	10,848	9,776	10,073	8,820
Parking violations	12,308	11,722	10,905	3,487	1,732	3,887	3,094	5,702	7,622	5,984
Traffic violations	16,191	18,466	19,287	19,289	20,442	21,129	24,191	19,593	16,296	14,841
Fire										
Number of calls answered	6,517	7,022	6,699	6,461	7,326	7,619	7,200	7,825	8,026	8,158
Transit										
Passenger trips	147,620	158,652	163,503	173,556	155,515	173,917	208,600	177,991	191,221	198,165
Water and sewer										
New connections	529	529	438	464	1,391	458	346	345	450	371
Average daily production (thousands of gallons)	29,511	27,384	26,986	28,876	28,097	29,197	23,567	23,934	26,473	30,532
Average daily sewage flow (thousands of gallons)	15,130	15,400	14,760	15,500	15,290	16,400	18,231	19,473	16,844	17,421
Sanitation										
Waste disposal (cubic yards/day)	2,586	2,401	3,011	3,475	3,848	3,657	3,620	3,710	3,929	3,634

# Local Sales and Use Tax Collections Continuing Disclosure Requirement Last Ten Fiscal Years (Unaudited)

Fiscal Year			City Share 1% County Sales & Use Tax (2)		T	1% City Sales & Use Tax Allocated for Bonds (3)	Total		
2002	\$	15,502,200	\$	11,913,953	\$	15,502,200	\$ 42,918,353		
2003		15,635,325		12,295,853		15,635,326	43,566,504		
2004		16,465,972		13,032,372		16,465,972	45,964,316		
2005		17,372,140		13,864,325		17,372,140	48,608,605		
2006		18,420,915		14,718,645		18,420,915	51,560,475		
2007		18,929,527		15,155,255		18,929,527	53,014,309		
2008		20,613,205		16,610,714		20,613,205	57,837,124		
2009		18,777,493		15,046,777		18,777,493	52,601,763		
2010		18,599,727		14,892,017		18,599,727	52,091,471		
2011		19,341,760		15,155,032		19,341,760	 53,838,552		
Total	\$	179,658,264	\$	142,684,943	\$	83,396,553	\$ 502,001,472		

- (1) The City Sales and Use Tax allocated for construction, repair and maintenance of street, bridge and associated drainage improvements was initially assessed in 1985 for a period of 10 years. The tax has been reauthorized through 2015. The tax is accounted for in the Sales Tax Fund, a special revenue fund.
- (2) Sebastian County began assessing a 1% Sales and Use Tax August 1, 1994. The City receives a share of the tax based upon its population within Sebastian County. The City allocates its share of the tax to its General Fund. The tax has been reauthorized through 2014.
- (3) Prior to May 2006, the City assessed two 1/2 % City sales and use taxes to total 1% for bond redemption. The first 1/2% was allocated to redeem the City of Fort Smith Sales and Use Tax Bonds, Series 1997. The 1997 Bonds were issued to fund the constuction for the convention center, public library facilities, and riverfront park projects. The tax became effective January 1, 1998. The second 1/2% was allocated to redeem the City of Fort Smith Sales and Use Tax Bonds, Series 2001. The 2001 Bonds were issued to fund a portion of the Lake Fort Smith water supply expansion project and to fund wastewater improvements. The tax for the 2001 Bonds became effective May 1, 2001. The 1997 Bonds were redeemed in June 2004 and now the entire 1% tax is allocated to the repayment of the 2001 Bonds. In May 2006, the 1% sales and use tax was approved to support the issuance of City of Fort Smith Sales and Use Tax Refunding and Construction Bonds, Series 2006. The 2006 Bonds were issued to refund the outstanding 2001 Bonds, acquire a public safety and utility radio communication system, and provide wastewater improvements in accordance with an EPA administrative order. In November 2008, additional sales and use tax bonds were issued to provide more funding for the radio project and the wastewater projects. In September 2009, additional sales and use tax bonds were issued for more wastewater projects. The 2009 Bonds will be paid with the sales and use tax once the 2006 and 2008 Bonds are redeemed. The 2009 Bonds interest payments are currently being supported by a temporary sewer rate that is in effect until the 2006 and 2008 Bonds are redeemed. In January 2010, the City issued additional sales and use tax bonds for even more wastewater projects. The 2006, 2008, and 2010 Bonds are supported by the 1% sales and use tax. Once these bonds are redeemed, the 1% sales and use tax will support the 2009 Bonds and the temporary sewer rate will be discontinued.

# Solid Waste System Statistics Continuing Disclosure Requirement Last Ten Fiscal Years (Unaudited)

Fiscal Year	Annual # Sanitation System Customers	Cubic Yardage of Waste at Landfill	Useful Life of Landfill Remaining	Remaining Storage Capacity at Landfill
2002	277,896	938,670	11 yrs	9,186,033 cubic yards
2003	277,896	871,647	42 yrs	68,036,250 cubic yards (1)
2004	299,412	1,092,855	41 yrs	67,716,006 cubic yards
2005	300,624	1,263,149	40.5 yrs	67,337,973 cubic yards
2006	304,620	1,404,524	40 yrs	67,197,006 cubic yards
2007	306,864	1,334,806	40 yrs	66,853,337 cubic yards
2008	310,224	1,129,422	40 yrs	66,405,305 cubic yards
2009	312,972	1,124,130	39 yrs	66,151,721 cubic yards
2010	317,124	1,229,905	39 yrs	65,872,831 cubic yards
2011	321,048	1,137,597	39 yrs	65,585,500 cubic yards

<sup>(1)</sup> During 2003, the City's landfill permit was expanded to allow for a total storage capacity of approximately 72,607,000 cubic yards. The total capacity prior to this was 13,507,000 cubic yards.

Table 21

## City of Fort Smith, Arkansas

# Water and Sewer Statistics Continuing Disclosure Requirement (Unaudited)

Fiscal Year	Average Daily Water Use in Gallons	Maximum Daily Water Use in Gallons	Total Water Use for Year in Gallons		Average Daily Sewage Flow in Gallons
2007	20 107 000	20.056.000	0.106.004.000		16 400 000
2007	29,197,000	39,956,000	9,196,894,000		16,400,000
2008	23,567,000	37,004,000	8,625,607,000		18,231,000
2009	23,934,000	37,616,000	8,735,804,000		19,473,000
2010	26,473,000	41,999,000	8,340,570,000		16,844,000
2011	30,532,000	43,500,000	8,503,902,000		17,421,000
Water Customers					
Fiscal Year	Residential	Commercial	Wholesale	Other	Total
2007	27,998	4,127	13	10	32,148
2008	28,386	4,142	13	10	32,551
2009	28,431	4,261	13	10	32,715
2010	28,877	4,108	13	10	33,008
2011	28,955	4,174	13	10	33,152
Sewer Customers					
Fiscal Year	Residential	Commercial	Government	Total	
2007	25,790	3,661	10	29,461	
2009	26,171	3,688	10	29,869	
2010	26,699	3,618	10	30,327	
2011	26,695	3,685	10	30,390	

#### **Table 21 (Continued)**

## City of Fort Smith, Arkansas

# Water and Sewer Statistics (Continued) Continuing Disclosure Requirement (Unaudited)

For 2010:				% of Gross
Entity	Water	Sewer	Total	Revenues
City of Van Buren	\$ 3,927,763	\$ -	\$ 3,927,763	10.41%
OK Foods	1,963,290	133,837	2,097,127	5.56%
Gerber Products	1,152,850	-	1,152,850	3.06%
St. Edward Mercy Medical Center	347,632	266,794	614,426	1.63%
Gerdau Macsteel	363,053	237,585	600,638	1.59%
Sparks Medical Center	247,193	227,549	474,742	1.26%
Whirlpool	117,569	107,010	224,579	0.60%
Sebastian County Park/Jail	146,545	65,337	211,882	0.56%
Twin Rivers Packaging	68,132	94,314	162,446	0.43%
Mars Petcare US	83,767	62,150	145,917	0.39%
The Links Fort Smith	60,621	83,916	144,537	0.38%
James River Dixie	 49,748	65,984	 115,732	0.31%
Top Ten Users	\$ 8,528,163	\$ 1,344,476	\$ 9,872,639	26.18%

For 2011:							% of Gross
Entity		Water		Sewer		Total	Revenues
City of Van Buren	\$	4,049,362	\$	-	\$	4,049,362	10.10%
OK Foods		2,108,032		71,825		2,179,857	5.44%
Gerber Products		1,211,974		-		1,211,974	3.02%
St. Edward Mercy Medical Center		422,286		323,773		746,059	1.86%
Gerdau Macsteel		438,485		231,732		670,217	1.67%
Sparks Medical Center		237,393		299,127		536,520	1.34%
Mars Petcare US		95,541		126,753		222,294	0.55%
Sebastian County Park/Jail		126,077		79,824		205,901	0.51%
The Links Fort Smith		84,682		106,160		190,842	0.48%
Whirlpool		90,594		88,914		179,508	0.45%
Henderson Properties		-		69,274		69,274	0.17%
James River Dixie				68,352		68,352	0.17%
Top Ten Users	\$	8,864,426	\$	1,465,734	\$	10,330,160	25.78%

# General Fund Revenues, Expenditures, and Fund Balance Continuing Disclosure Requirement Last Nine Fiscal Years (Modified Accrual Basis of Accounting) (Unaudited)

	2003	2004	2005	2006	2007	2008	2009	2010	2011
Revenues	\$ 30,133,031	\$ 32,780,080	\$ 33,972,924	\$ 36,218,142	\$ 37,164,047	\$ 38,953,983	\$ 36,683,453	\$ 37,014,019	\$ 37,744,298
Expenditures	30,724,130	33,032,858	34,663,140	38,309,177	43,059,070	38,654,800	41,671,672	39,433,872	40,670,109
Excess (deficiency) of revenues over (under) expenditures	(591,099)	(252,778)	(690,216)	(2,091,035)	(5,895,023)	299,183	(4,988,219)	(2,419,853)	(2,925,811)
Other financing sources (uses)	 1,616,793	2,456,544	2,507,103	3,825,493	2,030,982	1,957,998	2,777,499	2,366,950	2,223,602
Net change in fund balances	1,025,694	2,203,766	1,816,887	1,734,458	(3,864,041)	2,257,181	(2,210,720)	(52,903)	(702,209)
Fund balance, January 1	5,532,288	6,557,982	8,761,748	10,578,635	12,313,093	8,449,052	10,706,233	8,495,513	8,442,610
Fund balance, December 31	\$ 6,557,982	\$ 8,761,748	\$ 10,578,635	\$ 12,313,093	\$ 8,449,052	\$ 10,706,233	\$ 8,495,513	\$ 8,442,610	\$ 7,740,401

Note: This is the ninth year of implementation for GASB Statement 34, therefore, additional years will be presented in the future for comparison purposes.



## Independent Accountants' Report on Compliance With Certain State Acts

The Honorable Mayor and Board of Directors City of Fort Smith, Arkansas Fort Smith, Arkansas

We have examined management's assertions that the City of Fort Smith, Arkansas complied with the requirements of Arkansas Act 15 of 1985 and the following Arkansas statutes during the year ended December 31, 2011:

- (1) Arkansas Municipal Accounting Law of 1973, § 14-59-101 et seq.;
- (2) Arkansas District Courts and City Courts Accounting Law, § 16-10-210 et seq.;
- (3) Improvement contracts, §§ <u>22-9-202</u> <u>22-9-204</u>;
- (4) Budgets, purchases, and payments of claims, etc., § <u>14-58-201</u> et seq. and <u>14-58-301</u> et seq.;
- (5) Investment of public funds, § 19-1-501 et seq.; and
- (6) Deposit of public funds, §§ 19-8-101 19-8-107.

Management is responsible for the City's compliance with these requirements. Our responsibility is to express an opinion on the City's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accounts and, accordingly, included examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City of Fort Smith, Arkansas complied, in all material respects, with the aforementioned requirements for the year ended December 31, 2011.

This report is intended solely for the information and use of the Mayor, Board of Directors, management, and the state of Arkansas and is not intended to be and should not be used by anyone other than these specified parties.

June 14, 2012

BKD,LLP



